

# City of Forest Lake

Washington County, Minnesota



## ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Fiscal Year Ended December 31, 2023

Prepared By: The Department of Finance

Kevin Knopik, Finance Director



# Forest Lake

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**CITY OF FOREST LAKE  
FOREST LAKE, MINNESOTA**

**ANNUAL COMPREHENSIVE  
FINANCIAL REPORT**

**For the Year Ended  
December 31, 2023**

Prepared by

THE DEPARTMENT OF FINANCE

*Kevin Knopik, Finance Director*

CITY OF FOREST LAKE  
1408 South Lake Street  
Forest Lake, Minnesota 55025



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**City of Forest Lake  
Elected Officials and Administration  
As of December 31, 2023**

<u>Elected Officials</u>	<u>Position</u>	<u>Term Expires</u>
Mara Bain	Mayor	December 31, 2024
Sam Husnik	Council Member	December 31, 2024
Hanna Valento	Council Member	December 31, 2024
Leif Erickson	Council Member	December 31, 2026
Blake Roberts	Council Member	December 31, 2026
 <u>Administration</u>		
Patrick Casey	City Administrator/Clerk	
Kevin Knopik	Finance Director	
Alan Newman	Fire Chief	
Richard Peterson	Public Safety Director	
Dave Adams	Public Works Director	
Abbi Wittman	Community Development Director	

City of Forest Lake  
Organizational Chart  
December 31, 2023





# Forest Lake

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To the Honorable Mayor, Members of the City Council  
and Citizens of the City of Forest Lake  
Forest Lake, Minnesota

*Minnesota Statutes* require all cities to issue an annual report on the financial position and related financial activity of the city. The report must be prepared in accordance with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. The organization, form and contents of this report were prepared in accordance with the standards prescribed by the Governmental Accounting Standards Board (GASB), the Government Finance Officers Association of the United States and Canada (GFOA), the American Institute of Certified Public Accountants (AICPA), the Office of the Minnesota State Auditor (OSA), and City policies. Pursuant to all legal requirements, we hereby issue the annual comprehensive financial report of the City of Forest Lake for the fiscal year ended December 31, 2023.

This report contains the representations of management concerning the finances of the City of Forest Lake. Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. The internal control system in the City of Forest Lake is designed to protect the City's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with GAAP. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements. We believe that the City's internal controls adequately safeguard assets and provide reasonable assurance of proper recording of financial transactions. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

BerganKDV, a firm of licensed certified public accountants has audited the financial statements of the City of Forest Lake, for the year ended December 31, 2023. An independent audit was performed to provide reasonable assurance that the financial statements of the City of Forest Lake for the fiscal year ended December 31, 2023, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor issued an unmodified ("clean") opinion on the City of Forest Lake's financial statements. The independent auditor's report is located at the front of the financial section of this report.

In accordance with GAAP, management has provided a narrative introduction, overview and analysis to accompany the basic financial statements in the form of the Management's Discussion and Analysis (MD&A). The MD&A is designed to complement this letter of transmittal and should be read in conjunction with it. The MD&A can be found immediately following the report of the independent auditors.

*The City of Forest Lake is dedicated to providing friendly and efficient city services that enhance the quality of life for those who visit, work and live in the community.*

## ***Profile of the Government***

The City of Forest Lake, incorporated in 1893, is located in the northwestern corner of Washington County, Minnesota, which is in the northeastern suburbs of the Twin Cities metropolitan area. The City of Forest Lake and the entire northern suburbs area have experienced growth over the past decade as population and housing development in the metropolitan area increased. The economic recession temporarily hindered development efforts and growth. The City of Forest Lake currently occupies a land area of 36 square miles and serves an estimated population of 20,911 people. The City of Forest Lake is empowered to levy a property tax on both real and personal property located within its boundaries. It is also empowered by *Minnesota Statutes* to extend its corporate limits by annexation, which it has done from time to time. The City of Forest Lake and the Township of Forest Lake merged in September of 2001.

The City of Forest Lake is a statutory "Option A" city, operating under the council-administrator form of government. Policy-making and legislative authority are vested in a city council consisting of a mayor and four other members, all elected on a non-partisan basis. The city council is responsible, among other things, for passing ordinances, adopting the budget, appointing committees, and hiring staff. The city administrator is responsible for carrying out the policies and ordinances of the council and overseeing the day-to-day operations of the city government. Council members serve four-year staggered terms, while the mayor is elected every two years. All council members and the mayor are elected at large.

The City of Forest Lake provides a full range of services, including planning and zoning; election administration; building inspections; police and fire protection; emergency management; the construction and maintenance of highways, streets, and other infrastructure; surface water management; weed control; water and sewer services; some sanitation services; and recreational and cultural activities. The City also owns and operates a paved-strip airport, complete with an arrival/departure building. Certain housing services are provided through a Housing and Redevelopment Authority, operated by Washington County.

Economic development services are provided through the Forest Lake Economic Development Authority (EDA). The EDA provides business retention and expansion programs and establishes tax increment financing districts where feasible to attract new commercial and industrial businesses in the City. The EDA manages the City's industrial park activities.

The Forest Lake City Council is required to adopt a final budget by no later than the close of the preceding fiscal year. This annual budget serves as the foundation for the City's financial planning and control and is organized by fund, function, and department. All department heads and agencies of the City of Forest Lake submit requests for appropriation to the city administrator in July of each year. The city administrator presents a proposed budget to the council for review prior to the end of August of each year. The Council is required to hold public hearings on the proposed budget and adopt a final budget by no later than December 31, the end of the fiscal year. Budgetary control is maintained at the object of expenditure category level within each activity and any changes to the adopted budget require special approval from the City Council.

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## ***Local Economy***

The largest employer within the boundaries of the City of Forest Lake is Independent School District #831, a K-12 educational facility employing over 1,000 people. Several discount retail stores located in the city also provide significant employment opportunities. Eight financial institutions have a presence in Forest Lake. Because of its location in a region with a varied economic base, unemployment is relatively stable. During the past ten years, the unemployment rate decreased from 3.6% in 2014 to about 2.7% in 2023. As a result of a variety of revitalization efforts undertaken over the past decade, the central business district has expanded dramatically.

Despite market challenges, the economic base of Forest Lake is increasing, and the next few years will further demonstrate the strength of the local development community. In 2024 alone, the City is slated to add nearly 100,000 square feet of new, non-residential space to its tax base. This will include the new construction of general retail, service, and light manufacturing, and warehousing uses. These non-residential uses are in addition to the 75 new multiple-family units and 100 single-family homes anticipated to be constructed in the same year.

## ***Long-Term Financial Planning***

The City has a capital improvement plan and long-term financial plan projects futures project and capital equipment needs over the next ten-years. Projected capital investment for the five-year period exceeds \$94 million and includes the completion of a \$20 million for a new public works facility, an average of \$8.4 million per year for proposed street improvements and reconstruction, \$20 million related to the downtown renovation and improvement plan, and a \$10 million for a new water tower. The City also plans to replace over \$15 million in capital equipment over the next ten years. The long term financial plan contains assumptions and estimates related to the economy over the next ten years, along with property tax impact estimates resulting from the economic assumptions and the City's capital improvement plan. The City is currently working on updating this plan.

In April of 2020, the City Council adopted a revised comprehensive plan. The plan will guide the use of land and the actions of the City Council to provide a quality environment and way of life for existing and future residents through the year 2040. The elements of the plan consist of community background, natural resources, land use, housing, parks, trails and open spaces, transportation, economic development, sanitary sewer, water supply and distribution, surface water, community facilities, sustainability, and implementation. The guiding principles that shaped the development of goals and policies contained within the plan are: 1) to protect natural resources, 2) to provide for parks and recreation opportunities, 3) to guide land and manage growth, 4) to plan for an effective transportation system, and 5) to create and expand opportunities for employment growth. The City consults this plan when developing the annual budget and capital improvement plan.

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## ***Relevant Financial Policies***

The City has a policy regarding General Fund reserve balances. Certain amounts in the General Fund have been committed by the City Council for specific purposes. The City plans for a balanced budget and an unassigned fund balance in the General Fund equivalent to 50% of the current year's budgeted expenditures. Since property tax payments are received by the City in installments in July and December, the City needs adequate cash reserves in order to avoid short-term borrowing to finance operations. Prepaid items are considered nonspendable fund balance. Certain legal obligations are restricted in fund balance. The City Council may also commit a portion of fund balance for special purposes, and management may assign fund balance for certain purposes. The City also has a policy for enterprise fund balances. The cash balance for working capital in the Water and Sewer Fund is maintained at 25% to maintain adequate cash flow for a quarterly billing cycle. Reserves are also maintained to fund major projects and capital outlays.

The primary financial goal of the City investment policy is to ensure the safety of the principal invested by the City. Cash temporarily idle during the year is invested in certificates of deposit, commercial paper, and obligations of the U.S. Treasury and government agencies. The City only invests in instruments that are authorized under *Minnesota Statutes* § 118A. Cash balances from all City funds are pooled into an investment fund and investment income is distributed on a pro-rata basis at the end of each month. At December 31, 2023, the maturities of the investments ranged from ten days to nine years with an average maturity of 3.20 years. Maturities are staggered in a way that avoids over concentration in a specific maturity sector. Extended maturities are utilized to take advantage of higher yields. However, maturities are not extended beyond the dates necessary to meet projected liquidity needs.

Capital financing for major municipal improvements is provided through improvement bonds, general obligation bonds, tax increment bonds, or revenue bonds. Depending upon the project, special assessments may be levied upon properties to share in the cost of the improvement project. The special assessments are collected over a period of time and are used to help satisfy the improvement bond debt. Internal financing of improvement projects is usually minimal and only for short periods of time. Occasionally, the City will finance projects internally through temporary loans or advances from other funds. The City Council sets the terms and conditions of the interfund loan or advance, including the rate of interest to be charged.

## ***Major Initiatives***

In 2022, the City Council approved a new Downtown Plan. This plan guides both the private and public investment in downtown Forest Lake over the few decades. Highlights of the plan include options for alleviating the parking space deficits, additional parkland and greenspace development, and a pedestrian loop to encourage foot traffic in downtown Forest Lake. The City has continued its planning efforts, completing a downtown boat launch relocation and shoreline stabilization study. Additionally, the City continues to explore ways to partner with the private sector by increasing pedestrian connectivity through private land parcels and in the potential development of a downtown trailhead for greater connectivity of its downtown and the Hardwood Creek Trail.

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### ***Major Initiatives (Continued)***

The City has played an active role in the development of the Minnesota Technology Corridor. The Minnesota Technology Corridor is a partnership between Washington and Anoka County, 8 local communities as well as private companies that work to promote available developable land on a regional and national level. The City is marketing its Headwaters 123 site as a premier site in the Corridor. The Headwaters 123 site is 123 acres of city-owned land in the Headwaters development that is guided to be developed as a job center for the city. It is actively being marketed for development in both the industrial and technology sectors. When developed, this site will bring a number of new jobs to the City of Forest Lake.

MnDOT aeronautics provided 95 percent of the funding to update the airport's Airport Layout Plan. The airport layout plan guides the future development at the Forest Lake Airport. Projects identified in the plan include expanding the taxiways, adding additional hangar space, and expanding the overall length of the runway. Since completing the airport runway paving project in 2017, the airport has experienced robust growth in hangar development with all of the current hangar sites under lease. The new airport layout plan will allow for this robust growth to continue well into the future. This planning has spurred the interest of private development adjacent to the airport for additional aeronautical uses.

### ***Awards and Acknowledgements***

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Forest Lake for its annual comprehensive financial report for the fiscal year ended December 31, 2022. This was the seventeenth consecutive year that the government has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized annual comprehensive financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current annual comprehensive financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for a certificate.

The preparation of this report would not have been possible without the efficient and dedicated services of the entire staff of the finance and administration department. We wish to express our appreciation to all members of the department who assisted and contributed to the preparation of this report. Credit must also be given to the City Council for its support in maintaining the highest standards of professionalism in the management of the City of Forest Lake's finances.

Respectfully submitted,



Kevin Knopik  
Finance Director

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City of Forest Lake  
Certificate of Achievement for Excellence in Financial Reporting



Government Finance Officers Association

Certificate of  
Achievement for  
Excellence in  
Financial Reporting

Presented to

**City of Forest Lake Minnesota**

For its Annual Comprehensive Financial  
Report  
For the Fiscal Year Ended December 31, 2022

*Christopher P. Morill*

Executive Director/CEO



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## Independent Auditor's Report

Honorable Mayor and Members  
of the City Council  
City of Forest Lake  
Forest Lake, Minnesota

### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Forest Lake, as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the City of Forest Lake's basic financial statements as listed in the Table of Contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Forest Lake as of December 31, 2023, and the respective changes in financial position and, where applicable, cash flows thereof, and the budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Forest Lake and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Responsibilities of Management for the Financial Statements**

The City of Forest Lake's management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Forest Lake's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### **Auditor’s Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor’s report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- ◆ Exercise professional judgment and maintain professional skepticism throughout the audit.
- ◆ Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- ◆ Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Forest Lake ‘s internal control. Accordingly, no such opinion is expressed.
- ◆ Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- ◆ Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Forest Lake ‘s ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the Management’s Discussion and Analysis, which follows this report letter, and Required Supplementary Information as listed in the Table of Contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Government Accounting Standards Board (GASB), who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the Required Supplementary Information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management’s responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Forest Lake's basic financial statements. The accompanying supplementary information identified in the Table of Contents is presented for purposes of additional analysis and are not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### **Other Information**

Management is responsible for the other information included in the Annual Comprehensive Financial Report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated May 30, 2024, on our consideration of the City Forest Lake's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Forest Lake's internal control over financial reporting and compliance.

**BerganKDV, Ltd.**

Minneapolis, Minnesota  
May 30, 2024



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## City of Forest Lake Management's Discussion and Analysis

This section of the annual financial statements of the City of Forest Lake, Minnesota (the "City") presents a discussion and analysis of the City's financial performance during the year ending December 31, 2023. Please read it in conjunction with the financial statements, which follow this section.

### FINANCIAL HIGHLIGHTS

- ◆ The assets and deferred outflows of resources of the City exceeded the liabilities and deferred inflows of resources by \$85,666,333. Of this amount \$9,811,166 may be used to meet the government's ongoing obligations to citizens and creditors in accordance with the City's fund designation and fiscal policies.
- ◆ The City's total net position increased by \$6,907,261 due primarily to increases in revenue related to business-type activities in charges for services and capital grants and contributions. The City also has a significant increase in investment earnings due to market conditions.
- ◆ The City's governmental funds reported combined ending fund balances of \$13,768,355. Of this total amount, \$5,387,417 is unassigned and available for spending at the City's discretion.
- ◆ At the end of the current year, unassigned fund balance for the General Fund was \$6,177,253, or 53.5%, of total General Fund expenditures.
- ◆ The City's net bonded debt decreased by \$2,981,558 during the current year due to decrease by scheduled debt service payments.

### OVERVIEW OF THE FINANCIAL STATEMENT

This annual report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities provide information about the activities of the City as a whole and present a longer-term view of the City's finances. Fund financial statements are presented after the Statement of Activities. Fund financial statements report the City's operations in more detail than the government-wide statements by providing information about the City's funds. The Notes to the Financial Statements provide information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. This report also contains other supplementary information in addition to the basic financial statements.

#### Statement of Net Position and Statement of Activities

Our analysis of the City begins with the Statement of Net Position and the Statement of Activities. One of the most important questions asked about the City's finances is, "Is the City as a whole better or worse off as a result of the year's activities?" The Statement of Net Position and Statement of Activities both report information about the City as a whole and about its activities in a way that helps answer this question. These Statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current years' revenues and expenses are taken into account regardless of when cash is received or paid.

The government-wide financial statements includes information for not only the City (known as the primary government), but also legally separate entities for which the City is financially accountable (discretely presented component units).

## City of Forest Lake Management's Discussion and Analysis

### OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)

#### **Statement of Net Position and Statement of Activities (Continued)**

These two statements report the City's net position and changes in them. You can think of the City's net position, the difference between assets and deferred outflows or resources and liabilities and deferred inflows of resources, as one way to measure the City's financial health or financial position. Over time, increases or decreases in the City's net position are one indicator of whether the City's financial health is improving or deteriorating. You will need to consider other nonfinancial factors, however, to assess the overall health of the City.

#### **Fund Financial Statements**

Our analysis of the City's major funds begins with the fund financial statements and provides detailed information about the most significant funds, not the City as a whole. Some funds are required to be established by law and by bond covenants. However, the City Council establishes other funds to help it control and manage money for particular purposes or to show that it is meeting legal responsibilities for using certain taxes, grants or other money. The City's two kinds of funds, governmental and proprietary, use different approaches.

**Governmental Funds** - Most of the City's basic services are reported in governmental funds. Governmental funds focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps the reader of the statements determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs. We describe the relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds in reconciliations after the financial statements.

The basic governmental fund financial statements can be found on pages 30-34 of this report.

**Proprietary Funds** - When the City charges customers for the services it provides - whether to outside customers or to other units of the City - these services are generally reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the Statement of Net Position and the Statement of Activities. In fact, the City's enterprise funds are the same as the business-type activities we report in the government-wide statements but provide more detail and additional information, such as cash flows for proprietary funds.

The basic proprietary fund financial statements can be found on pages 35-37 of this report.

#### **Notes to Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The Notes to the Financial Statements can be found on pages 39-76 of this report.

**City of Forest Lake  
Management's Discussion and Analysis**

**OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)**

**Comparative Data**

Certain comparative information between the current (2023) and prior year (2022) is required to be presented in the Management Discussion and Analysis (MD&A). Comparative data can be found on pages 17-18 of this report. This section will discuss and analyze significant differences between the two years.

**GOVERNMENT-WIDE FINANCIAL ANALYSIS**

The City's net position increased during 2023 by \$6,907,261. Our analysis below focuses on the net position (Table 1) and changes in net position (Table 2) of the City's governmental and business-type activity

**Table 1  
Statement of Net Position**

	Primary Government					
	Governmental Activities		Business-Type Activities		Total	
	2023	2022	2023	2022	2023	2022
<b>Assets</b>						
Current and other assets	\$ 21,967,870	\$ 19,407,561	\$ 13,866,736	\$ 17,574,873	\$ 35,834,606	\$ 36,982,434
Capital assets	57,118,242	58,317,434	44,592,594	38,465,611	101,710,836	96,783,045
Total assets	<u>79,086,112</u>	<u>77,724,995</u>	<u>58,459,330</u>	<u>56,040,484</u>	<u>137,545,442</u>	<u>133,765,479</u>
<b>Deferred Outflows of Resources</b>						
Related to loss on bond refunding	244,262	264,617	-	-	244,262	264,617
Related to pensions	7,102,473	8,079,024	202,234	274,212	7,304,707	8,353,236
Related to OPEB	227,699	246,645	30,024	32,592	257,723	279,237
Total assets and deferred outflows of resources	<u>\$ 86,660,546</u>	<u>\$ 86,315,281</u>	<u>\$ 58,691,588</u>	<u>\$ 56,347,288</u>	<u>\$ 145,352,134</u>	<u>\$ 142,662,569</u>
<b>Liabilities</b>						
Noncurrent liabilities outstanding	\$ 31,376,709	\$ 38,802,357	\$ 14,700,760	\$ 15,383,497	\$ 46,077,469	\$ 54,185,854
Other liabilities	3,225,473	3,937,378	1,602,863	3,283,697	4,828,336	7,221,075
Total liabilities	<u>34,602,182</u>	<u>42,739,735</u>	<u>16,303,623</u>	<u>18,667,194</u>	<u>50,905,805</u>	<u>61,406,929</u>
<b>Deferred Inflows of Resources</b>						
Related to pensions	6,440,957	674,567	184,708	10,657	6,625,665	685,224
Related to OPEB	1,193,939	961,112	157,430	127,006	1,351,369	1,088,118
Related to leases	802,962	723,226	-	-	802,962	723,226
<b>Net Position</b>						
Net investment in capital assets	39,796,337	39,775,303	29,598,005	23,685,351	69,394,342	63,460,654
Restricted	6,460,825	5,553,620	-	-	6,460,825	5,553,620
Unrestricted	(2,636,656)	(4,112,282)	12,447,822	13,857,080	9,811,166	9,744,798
Total net position	<u>43,620,506</u>	<u>41,216,641</u>	<u>42,045,827</u>	<u>37,542,431</u>	<u>85,666,333</u>	<u>78,759,072</u>
Total liabilities, deferred inflows of resources, and net position	<u>\$ 86,660,546</u>	<u>\$ 86,315,281</u>	<u>\$ 58,691,588</u>	<u>\$ 56,347,288</u>	<u>\$ 145,352,134</u>	<u>\$ 142,662,569</u>

**City of Forest Lake  
Management's Discussion and Analysis**

**GOVERNMENT-WIDE FINANCIAL ANALYSIS (CONTINUED)**

**Governmental Activities**

Net position of the City's governmental activities increased by \$2,403,865. The increase was mainly due to program and general revenues exceeding expenses. Revenues increased primarily due to property taxes and investment earnings. Expenses increased due to the accounting for the net pension liability and changes in assumptions. Unrestricted net position, the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, legislation or other legal requirement, was (\$2,636,656) at December 31, 2023.

The following table indicates the changes in net position for the City's governmental and business-type activities:

**Table 2  
Statement of Activities**

	Primary Government					
	Governmental Activities		Business-Type Activities		Total	
	2023	2022	2023	2022	2023	2022
<b>Revenues</b>						
Program revenues						
Charges for services	\$ 3,624,078	\$ 3,340,183	\$ 6,911,063	\$ 5,859,053	\$ 10,535,141	\$ 9,199,236
Operating grants and contributions	1,549,686	2,950,936	19,623	18,921	1,569,309	2,969,857
Capital grants and contributions	1,896,983	1,661,042	2,609,725	399,600	4,506,708	2,060,642
General revenues						
Property taxes and tax increments	13,363,981	12,642,857	-	-	13,363,981	12,642,857
Unrestricted state aids	8,592	7,778	-	-	8,592	7,778
Unrestricted investment earnings	593,770	(169,303)	396,811	(296,367)	990,581	(465,670)
Gain on sale of assets	244,896	40,088	178,480	-	423,376	40,088
Total revenues	<u>21,281,986</u>	<u>20,473,581</u>	<u>10,115,702</u>	<u>5,981,207</u>	<u>31,397,688</u>	<u>26,454,788</u>
<b>Expenses</b>						
General government	2,704,144	2,626,913	-	-	2,704,144	2,626,913
Public safety	7,535,018	6,530,987	-	-	7,535,018	6,530,987
Public works	5,317,966	5,600,424	-	-	5,317,966	5,600,424
Culture and recreation	1,518,313	1,166,339	-	-	1,518,313	1,166,339
Economic development	803,221	1,120,780	-	-	803,221	1,120,780
Airport	334,736	385,934	-	-	334,736	385,934
Interest on long-term debt	664,723	722,290	-	-	664,723	722,290
Water	-	-	2,375,866	2,396,833	2,375,866	2,396,833
Sewer	-	-	3,236,440	3,042,354	3,236,440	3,042,354
Total expenses	<u>18,878,121</u>	<u>18,153,667</u>	<u>5,612,306</u>	<u>5,439,187</u>	<u>24,490,427</u>	<u>23,592,854</u>
Excess of revenues over expenses	2,403,865	2,319,914	4,503,396	542,020	6,907,261	2,861,934
Transfers	-	(2,237,605)	-	2,237,605	-	-
Change in net position	2,403,865	82,309	4,503,396	2,779,625	6,907,261	2,861,934
Net position - beginning	41,216,641	41,134,332	37,542,431	34,762,806	78,759,072	75,897,138
Net position - ending	<u>\$ 43,620,506</u>	<u>\$ 41,216,641</u>	<u>\$ 42,045,827</u>	<u>\$ 37,542,431</u>	<u>\$ 85,666,333</u>	<u>\$ 78,759,072</u>

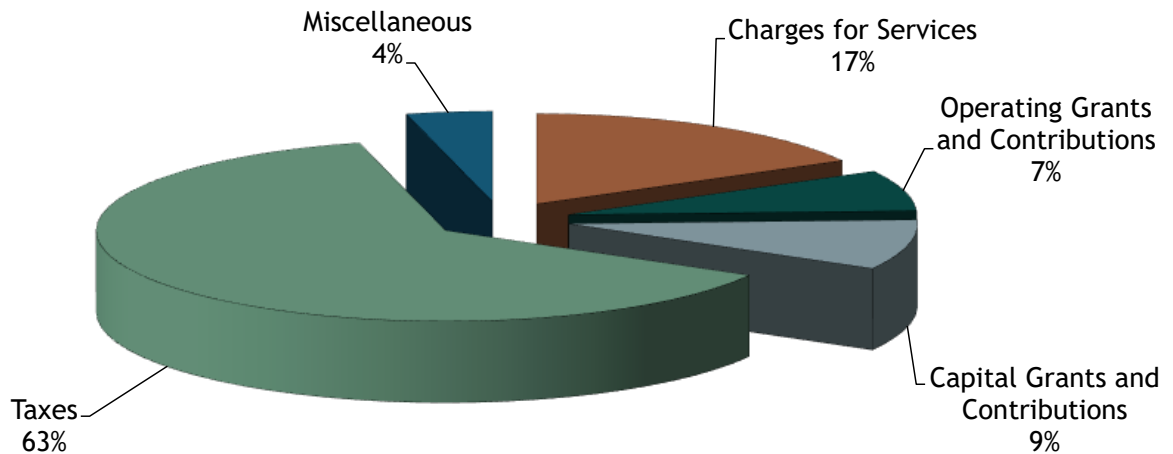
**City of Forest Lake  
Management's Discussion and Analysis**

**GOVERNMENT-WIDE FINANCIAL ANALYSIS (CONTINUED)**

**Governmental Activities (Continued)**

Revenues - The following chart visually illustrates the City's revenue by source for its governmental activities.

**Revenues by Source - Governmental Activities**



Revenues for the City's governmental activities increased by \$808,405. The major component of this increase are explained as follows:

- ◆ Property Taxes and Tax Increments increased by \$721,124 or 5.70%, due to an increase in levy.
- ◆ Unrestricted investment earnings increased by \$763,073 or 450.71% due to significant change in market conditions in 2023 compared to 2022.
- ◆ Charges in Services increased by \$283,895 (8.50%).
- ◆ Operating Grants and Contributions decreased \$1,401,250 primarily due to a onetime federal coronavirus relief funds dollars received 2022.

Expenses for the City's governmental activities increased by \$724,454. The major components of this decrease are explained as follows:

- ◆ Public Safety expenses increased by \$1,004,031 primarily due planned budget increases and due to the accounting for the net pension liability and changes in assumptions.
- ◆ Culture and recreation expense increased by \$351,974 due to operational increased from the prior year.
- ◆ Increases in public safety and culture and recreations were offset by decreases in Public Works (\$282,458) and Economic Development (\$317,559).

**City of Forest Lake  
Management's Discussion and Analysis**

**GOVERNMENT-WIDE FINANCIAL ANALYSIS (CONTINUED)**

**Business-Type Activities**

The net position of the City's business-type activities increased by \$4,503,396.

Revenues for the City's business-type activities increased by \$4,134,495 from the prior year. This increase was primarily due to an increase in capital grants and contributions (\$2,210,125) related to development and grants received for projects. There were also increases in charges for services (\$1,052,010) due to planned increases in rates and higher usage compared to the prior year.

Expenses for the City's business-type activities increased by \$173,119 from the prior year. The increase was primarily due to expected and planned operational increases.

**FINANCIAL ANALYSIS OF THE CITY'S FUNDS**

**Governmental Funds**

The focus of the City of Forest Lake's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, the City of Forest Lake's governmental funds reported combined ending fund balances of \$13,768,355. Approximately 39.1% of this total, \$5,387,417, constitutes the unassigned fund balance. The remainder of fund balance (\$8,380,938) is not available for new spending because it is either 1) nonspendable (\$809,143), 2) restricted (\$4,805,019), 3) committed (\$2,743,764) and 4) assigned (\$23,012).

Activity in the City's major funds is discussed below:

**General Fund** - The General Fund is the chief operating fund of the City. The fund balance for the General fund increased \$318,191 from the prior year. Total revenues decreased from 2022 by \$1,206,437. However, this was due to one-time funds related to the onetime federal coronavirus relief fund dollars received totaling \$2,287,605 in 2022. Total revenues were higher than expectations in 2023 by \$460,000, which offset expenditures being over budget by \$171,110. As a measure of the General Fund's liquidity, it may be useful to compare fund balance to total fund expenditures. Unassigned fund balance represents 53.5% of total 2023 expenditures.

**Capital Improvement fund** - Fund balance decreased \$424,463 during 2023. This is due to normal operations of the fund and planned future projects and funding for planned improvements.

**City of Forest Lake  
Management's Discussion and Analysis**

**FINANCIAL ANALYSIS OF THE CITY'S FUNDS (CONTINUED)**

**Proprietary Funds**

The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. At the end of the year, unrestricted net position of the enterprise funds amount to \$12,447,822. Activity is discussed below:

Water Fund - The Water Funds net position increased \$1,239,416. Operating revenues increased \$594,332 due to increases in rates and water usage from the prior year. The fund also had an increase in capital contributions and investment earnings due to improved market conditions. Operating expenses experienced a slight decrease from the prior year.

Sewer Fund - The increase in net position of \$3,263,980 is primarily due to capital contributions of \$2,269,426 related to sewer infrastructure. Operating revenue also increased \$456,411 due to increases in rates and usage from the prior year. Expenses increased slightly due to expected operations.

**GENERAL FUND BUDGETARY HIGHLIGHTS**

The City did not amend the General Fund budget in 2023. Overall, actual revenues, expenditures, and other financing sources (uses) resulted in an increase in fund balance of \$318,191.

General Fund Budget Report				
	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)
Revenues	\$ 11,368,964	\$ 11,368,964	\$ 11,828,964	\$ 460,000
Expenditures	(11,368,964)	(11,368,964)	(11,540,074)	(171,110)
Other financing sources (uses)	-	-	29,301	29,301
Net change	<u>\$ -</u>	<u>\$ -</u>	318,191	<u>\$ 318,191</u>
Fund balance				
January 1, 2023			<u>6,321,231</u>	
December 31, 2023			<u>\$ 6,639,422</u>	

Significant variances from budget to actual in the year 2023 are described below and on the following page.

**Revenues**

Overall, actual revenue was \$460,000 over budget. Charges for services revenue was \$103,052 over budget due to conservative budgeting building permit plan check fees. Intergovernmental revenue was over budget by \$75,106 due to the City receiving higher than anticipated state fire aid and investment income was \$180,384 over budget due to positive market conditions related to unrealized gains on investments.

**City of Forest Lake  
Management's Discussion and Analysis**

**GENERAL FUND BUDGETARY HIGHLIGHTS (CONTINUED)**

**Expenditures**

In total, actual expenditures were over the amount budgeted by \$171,110. General government, public safety, and culture and recreation were over budget by \$49,676, \$155,216, and \$144,326, respectively. Public safety was over budget due to wages and benefits related to retirees and overtime pay and implementing online building permitting software. Culture and recreation was over budget due to capital items and contracted services that were unexpected not budgeted.

**CAPITAL ASSET AND DEBT ADMINISTRATION**

**Capital Assets**

At the end of 2023, the City had \$101,710,833 invested in a broad range of capital assets, net of accumulated depreciation. Refer to Note 5, Capital Assets, of the basic financial statements for a schedule showing the City's capital asset activity. This amount represents a net increase (including additions and deductions) of approximately \$4,927,788.

Major capital asset events during the current fiscal year included the following:

- ◆ Construction related to street improvements and water improvements to maintain proper infrastructure requirements including water treatment plant #4, lift station improvements and north shore circle street and utility reconstruction totaling \$8,380,734.
- ◆ Maintaining adequate levels of vehicles and equipment to support City operations totaling \$1,690,131.

**City of Forest Lake's Capital Assets  
(Net of Depreciation)**

	Governmental Activities	Business-Type Activities	Total
Land	\$ 9,850,619	\$ 114,573	\$ 9,965,192
Construction in progress	528,122	14,438,125	14,966,247
Infrastructure	29,444,818	24,956,325	54,401,143
Buildings and improvements	13,305,166	3,973	13,309,139
Machinery and equipment	3,989,517	5,079,595	9,069,112
<b>Total</b>	<b>\$ 57,118,242</b>	<b>\$ 44,592,591</b>	<b>\$ 101,710,833</b>

**Long-Term Debt**

At year-end the City had \$37,719,026 in bonds obligations outstanding.

During 2023, \$2,981,558 in debt was retired. Refer to Note 7 of the basic financial statements for a schedule showing the City's long-term debt activity. This included a payment for a bond refunding.

The City maintains a G.O. bond rating of "Aa2" from Moody's Investor's Service and an "AA+" rating from Standard and Poor's (S&P), which are considered to be excellent ratings in the market.

**City of Forest Lake  
Management's Discussion and Analysis**

**ECONOMIC FACTORS AND NEXT YEAR'S BUDGET**

The City's elected officials considered many factors when adopting the 2024 budget and when setting the 2024 rates and fees that will be charged for the business-type activities. The major factors accounted for when adopting the General Fund budget were:

- ◆ A 3.0% contractual cost-of-living (COLA) increase was planned for all employees.
- ◆ The 2023 budget includes a property tax levy of \$14,952,629 which is 13.91% greater than the 2023 levy.
- ◆ The final city tax rate for taxes payable in 2024 is 37.615%.
- ◆ Washington County has an unemployment rate as of December 2023 of 2.7%. This compares with unemployment rates of 2.7% for the State of Minnesota and 3.7% for the United States.

**CONTACT INFORMATION**

This annual report is designed to provide a general overview of the City of Forest Lake, Minnesota finances for citizens, customers and others. Questions concerning any of the information contained in this report and requests for additional information should be addressed to Kevin Knopik, Finance Director, City of Forest Lake, 1408 Lake Street South, Forest Lake, Minnesota 55025, or by phone at (651) 209-9725.



**Forest Lake**  
AS GOOD AS IT SOUNDS

## **BASIC FINANCIAL STATEMENTS**



**Forest Lake**  
AS GOOD AS IT SOUNDS

City of Forest Lake  
Statement of Net Position  
December 31, 2023

	Primary Government			Component Unit
	Governmental Activities	Business-Type Activities	Total	Economic Development Authority
<b>Assets</b>				
Cash and investments (including cash equivalents)	\$ 14,526,503	\$ 11,060,154	\$ 25,586,657	\$ 259,660
Receivables				
Taxes receivable	221,003	-	221,003	-
Accounts receivable	511,229	1,747,327	2,258,556	5,700
Interest receivable	65,545	93,993	159,538	659
Special assessments receivable				
Deferred and delinquent	90,763	270,739	361,502	-
Due from other governments	2,509,051	10,000	2,519,051	-
Advances to other funds (internal balances)	(455,452)	455,452	-	-
Note receivable	834,137	-	834,137	-
Leases receivable	851,192	-	851,192	-
Inventory	26,462	22,153	48,615	-
Prepaid items	782,681	206,921	989,602	-
Net pension asset - fire relief association	2,004,756	-	2,004,756	-
Capital assets not being depreciated				
Land	9,850,619	114,573	9,965,192	-
Construction in progress	528,122	14,438,125	14,966,247	-
Capital assets being depreciated				
Infrastructure	138,149,042	40,879,920	179,028,962	-
Buildings and improvements	18,238,399	14,465	18,252,864	-
Machinery and equipment	15,003,690	10,074,230	25,077,920	-
Less accumulated depreciation	(124,651,630)	(20,928,722)	(145,580,352)	-
Total assets	<u>79,086,112</u>	<u>58,459,330</u>	<u>137,545,442</u>	<u>266,019</u>
<b>Deferred Outflows of Resources</b>				
Deferred loss on bond refunding	244,262	-	244,262	-
Deferred outflows of resources related to pensions	7,102,473	202,234	7,304,707	-
Deferred outflows of resources related to OPEB	227,699	30,024	257,723	-
Total deferred outflows of resources	<u>7,574,434</u>	<u>232,258</u>	<u>7,806,692</u>	<u>-</u>
Total assets and deferred outflows of resources	<u>\$ 86,660,546</u>	<u>\$ 58,691,588</u>	<u>\$ 145,352,134</u>	<u>\$ 266,019</u>
<b>Liabilities</b>				
Accounts payable	\$ 725,096	\$ 78,589	\$ 803,685	\$ 630
Contracts payable	58,803	887,078	945,881	-
Escrow payable	1,009,883	-	1,009,883	-
Due to other governments	30,192	30,603	60,795	-
Salaries and benefits payable	197,451	16,563	214,014	1,587
Unearned revenue	37,425	-	37,425	-
Interest payable	443,996	201,068	645,064	-
Bond principal payable, net of premiums				
Payable within one year	1,500,000	1,130,000	2,630,000	-
Payable after one year	22,111,518	12,977,508	35,089,026	-
Compensated absences payable				
Payable within one year	306,671	46,115	352,786	-
Payable after one year	415,956	75,145	491,101	-
Total OPEB liability				
Payable within one year	52,000	8,000	60,000	-
Payable after one year	1,978,237	259,702	2,237,939	-
Net pension liability				
Payable after one year	5,734,954	593,252	6,328,206	-
Total liabilities	<u>34,602,182</u>	<u>16,303,623</u>	<u>50,905,805</u>	<u>2,217</u>
<b>Deferred Inflows of Resources</b>				
Deferred inflows of resources related to pensions	6,440,957	184,708	6,625,665	-
Deferred inflows of resources related to OPEB	1,193,939	157,430	1,351,369	-
Deferred inflows of resources related to leases receivable	802,962	-	802,962	-
Total deferred inflows of resources	<u>8,437,858</u>	<u>342,138</u>	<u>8,779,996</u>	<u>-</u>
<b>Net Position</b>				
Net investment in capital assets	39,796,337	29,598,005	69,394,342	-
Restricted for				
Pensions	2,004,756	-	2,004,756	-
Debt service	1,990,295	-	1,990,295	-
Tax increment	71,342	-	71,342	-
Park land acquisition	1,413,308	-	1,413,308	-
Public safety	969,660	-	969,660	-
Recycling	11,464	-	11,464	-
Unrestricted	(2,636,656)	12,447,822	9,811,166	263,802
Total net position	<u>43,620,506</u>	<u>42,045,827</u>	<u>85,666,333</u>	<u>263,802</u>
Total liabilities, deferred inflows of resources, and net position	<u>\$ 86,660,546</u>	<u>\$ 58,691,588</u>	<u>\$ 145,352,134</u>	<u>\$ 266,019</u>

See notes to basic financial statements.

City of Forest Lake  
Statement of Activities  
Year Ended December 31, 2023

Functions/Programs	Program Revenues			
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Governmental activities				
General government	\$ 2,704,144	\$ 230,348	\$ -	\$ -
Public safety	7,535,018	1,393,720	1,461,676	-
Public works	5,317,966	1,805,034	3,872	1,621,527
Culture and recreation	1,518,313	87,890	65,612	22,500
Economic development	803,221	-	-	-
Airport	334,736	107,086	18,526	252,956
Interest on long-term debt	664,723	-	-	-
Total governmental activities	<u>18,878,121</u>	<u>3,624,078</u>	<u>1,549,686</u>	<u>1,896,983</u>
Business-type activities				
Water	2,375,866	3,067,126	15,920	340,299
Sewer	3,236,440	3,843,937	3,703	2,269,426
Total business-type activities	<u>5,612,306</u>	<u>6,911,063</u>	<u>19,623</u>	<u>2,609,725</u>
Total governmental and business-type activities	<u>\$ 24,490,427</u>	<u>\$ 10,535,141</u>	<u>\$ 1,569,309</u>	<u>\$ 4,506,708</u>
Component unit				
Economic Development Authority	<u>\$ 137,784</u>	<u>\$ -</u>	<u>\$ 14,068</u>	<u>\$ -</u>
General revenues				
Property taxes				
Tax increment				
Unrestricted state aids				
Unrestricted investment earnings				
Gain on sale of asset				
Total general revenues and transfers				
Change in net position				
Net position - beginning				
Net position - ending				

Net (Expense) Revenue  
and Changes in Net Position

Primary Government			Component Unit
Governmental Activities	Business-Type Activities	Total	Economic Development Authority
\$ (2,473,796)	\$ -	\$ (2,473,796)	\$ -
(4,679,622)	-	(4,679,622)	-
(1,887,533)	-	(1,887,533)	-
(1,342,311)	-	(1,342,311)	-
(803,221)	-	(803,221)	-
43,832	-	43,832	-
(664,723)	-	(664,723)	-
<u>(11,807,374)</u>	<u>-</u>	<u>(11,807,374)</u>	<u>-</u>
-	1,047,479	1,047,479	-
-	2,880,626	2,880,626	-
<u>-</u>	<u>3,928,105</u>	<u>3,928,105</u>	<u>-</u>
<u>(11,807,374)</u>	<u>3,928,105</u>	<u>(7,879,269)</u>	<u>-</u>
<u>-</u>	<u>-</u>	<u>-</u>	<u>(123,716)</u>
12,948,627	-	12,948,627	150,000
415,354	-	415,354	-
8,592	-	8,592	-
593,770	396,811	990,581	9,672
244,896	178,480	423,376	-
<u>14,211,239</u>	<u>575,291</u>	<u>14,786,530</u>	<u>159,672</u>
2,403,865	4,503,396	6,907,261	35,956
41,216,641	37,542,431	78,759,072	227,846
<u>\$ 43,620,506</u>	<u>\$ 42,045,827</u>	<u>\$ 85,666,333</u>	<u>\$ 263,802</u>

**City of Forest Lake**  
**Balance Sheet - Governmental Funds**  
**December 31, 2023**

	General Fund (101)	Capital Projects Capital Improvements (211)	Nonmajor Governmental Funds	Total
<b>Assets</b>				
Cash and investments	\$ 6,842,804	\$ 924,493	\$ 6,759,206	\$ 14,526,503
Taxes receivable	221,003	-	-	221,003
Special assessments receivable				
Deferred and delinquent	-	40,946	49,817	90,763
Accounts receivable	49,677	328,600	132,952	511,229
Interest receivable	36,900	12,574	16,071	65,545
Due from other governments	89,328	2,344,538	75,185	2,509,051
Note receivable	834,137	-	-	834,137
Leases receivable	315,174	-	536,018	851,192
Inventory	-	-	26,462	26,462
Prepaid items	418,960	-	363,721	782,681
Advances to other funds	275,000	35,000	-	310,000
	<u>\$ 9,082,983</u>	<u>\$ 3,686,151</u>	<u>\$ 7,959,432</u>	<u>\$ 20,728,566</u>
<b>Liabilities</b>				
Accounts payable	\$ 180,725	\$ 108,097	\$ 436,274	\$ 725,096
Contracts payable	-	58,803	-	58,803
Escrows payable	731,903	277,980	-	1,009,883
Interest payable	-	-	95,046	95,046
Due to other governments	30,192	-	-	30,192
Salaries and benefits payable	194,530	-	2,921	197,451
Unearned revenue	37,425	-	-	37,425
Advances from other funds	-	-	765,452	765,452
	<u>1,174,775</u>	<u>444,880</u>	<u>1,299,693</u>	<u>2,919,348</u>
<b>Deferred Inflows of Resources</b>				
Unavailable revenue - state shared taxes	-	2,170,201	-	2,170,201
Unavailable revenue - taxes	143,248	-	-	143,248
Unavailable revenue - special assessments	-	40,946	49,369	90,315
Unavailable revenue - note receivable	834,137	-	-	834,137
Deferred inflows of resources related to leases receivable	291,401	-	511,561	802,962
	<u>1,268,786</u>	<u>2,211,147</u>	<u>560,930</u>	<u>4,040,863</u>
<b>Fund Balances</b>				
Nonspendable	418,960	-	390,183	809,143
Restricted	11,464	-	4,793,555	4,805,019
Committed	8,733	1,030,124	1,704,907	2,743,764
Assigned	23,012	-	-	23,012
Unassigned	6,177,253	-	(789,836)	5,387,417
	<u>6,639,422</u>	<u>1,030,124</u>	<u>6,098,809</u>	<u>13,768,355</u>
	<u>\$ 9,082,983</u>	<u>\$ 3,686,151</u>	<u>\$ 7,959,432</u>	<u>\$ 20,728,566</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 9,082,983</u>	<u>\$ 3,686,151</u>	<u>\$ 7,959,432</u>	<u>\$ 20,728,566</u>

**City of Forest Lake**  
**Reconciliation of the Balance Sheet to**  
**the Statement of Net Position - Governmental Funds**  
**December 31, 2023**

Total fund balances - governmental funds	\$ 13,768,355
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported as assets in governmental funds.	
Capital assets	181,769,872
Less accumulated depreciation	(124,651,630)
Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore are not reported as liabilities in the funds.	
Long-term liabilities at year-end consist of:	
Bond principal payable, net of premiums	(23,611,518)
Deferred loss on bond refunding	244,262
Compensated absences payable	(722,627)
Total OPEB liability	(2,030,237)
Net pension liability	(5,734,954)
Deferred outflows of resources and deferred inflows of resources are created as a result of differences between actual and expected contributions and earnings on plan investments as well as changes in proportion and are not recognized in the governmental funds.	
Deferred outflows of resources related to pensions	7,102,473
Deferred inflows of resources related to pensions	(6,440,957)
Deferred outflows of resources related to OPEB	227,699
Deferred inflows of resources related to OPEB	(1,193,939)
Net pension assets created through non-employer contributions to defined benefit pension plans are not recognized in the governmental funds.	
	2,004,756
Delinquent receivables will be collected in subsequent years, but are not available soon enough to pay for the current period's expenditures and, therefore, are deferred in the funds.	
Property taxes	143,248
Special assessments	2,549
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.	
Deferred special assessments	87,766
Note receivable	834,137
MSA	2,170,201
Governmental funds do not report a liability for accrued interest until due and payable.	
	(348,950)
Total net position - governmental activities	\$ 43,620,506

**City of Forest Lake**  
**Statement of Revenues, Expenditures, and**  
**Changes in Fund Balances - Governmental Funds**  
**Year Ended December 31, 2023**

	<u>Capital Projects</u>			Total
	General Fund (101)	Capital Improvements (211)	Nonmajor Governmental Funds	
<b>Revenues</b>				
Taxes	\$ 9,316,102	\$ 200,000	\$ 3,392,480	\$ 12,908,582
Tax increments	-	-	415,354	415,354
Franchise fees	-	808,835	-	808,835
Special assessments	-	20,505	-	20,505
Licenses and permits	609,080	-	-	609,080
Intergovernmental	528,106	658,149	1,190,054	2,376,309
Charges for services	850,942	21,961	862,605	1,735,508
Fines and forfeitures	89,559	-	9,208	98,767
Miscellaneous				
Investment income	275,384	42,277	251,814	569,475
Contributions and donations	63,765	-	8,920	72,685
Other	96,026	226,910	97,922	420,858
Total revenues	<u>11,828,964</u>	<u>1,978,637</u>	<u>6,228,357</u>	<u>20,035,958</u>
<b>Expenditures</b>				
Current				
General government	2,188,514	-	-	2,188,514
Public safety	6,614,657	-	9,443	6,624,100
Public works	1,209,865	224,164	285,065	1,719,094
Culture and recreation	1,045,924	-	125,004	1,170,928
Economic development	338,763	-	379,356	718,119
Airport	-	-	90,579	90,579
Debt service				
Principal	-	-	1,430,000	1,430,000
Interest and other charges	-	-	886,434	886,434
Capital outlay				
Public safety	-	-	427,210	427,210
Public works	-	2,178,936	812,705	2,991,641
Culture and recreation	142,351	-	158,827	301,178
Airport	-	-	257,772	257,772
Total expenditures	<u>11,540,074</u>	<u>2,403,100</u>	<u>4,862,395</u>	<u>18,805,569</u>
Excess (deficiency) of revenues over (under) expenditures	<u>288,890</u>	<u>(424,463)</u>	<u>1,365,962</u>	<u>1,230,389</u>
<b>Other Financing Sources</b>				
Proceeds from sale of capital asset	-	-	302,693	302,693
Insurance recoveries	29,301	-	-	29,301
Total other financing sources	<u>29,301</u>	<u>-</u>	<u>302,693</u>	<u>331,994</u>
Net change in fund balances	318,191	(424,463)	1,668,655	1,562,383
<b>Fund Balances</b>				
Beginning of year	<u>6,321,231</u>	<u>1,454,587</u>	<u>4,430,154</u>	<u>12,205,972</u>
End of year	<u>\$ 6,639,422</u>	<u>\$ 1,030,124</u>	<u>\$ 6,098,809</u>	<u>\$ 13,768,355</u>

See notes to basic financial statements.

**City of Forest Lake**  
**Reconciliation of the Statement of Revenues,**  
**Expenditures, and Changes in Fund Balances to**  
**the Statement of Activities - Governmental Funds**  
**Year Ended December 31, 2023**

Net change in fund balances - governmental funds \$ 1,562,383

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over the estimated useful lives as depreciation expense.

Capital outlays	3,404,848
Depreciation expense	(4,546,243)
Book value of disposals	(57,797)

Compensated absences are recognized as paid in the governmental funds, but recognized as the expense is incurred in the Statement of Activities.	1,313
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OPEB costs are recognized as paid in the governmental funds but recognized as the expense is incurred in the Statement of Activities.	(11,397)
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Principal payments on long-term debt are recognized as expenditures in the governmental funds, but as an increase in the net position in the Statement of Activities.	1,430,000
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Interest on long-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is recognized as an expenditure in the funds when it is due and, thus, requires us of current financial resources. In the Statement of Activities, however, interest expense is recognized as the interest accrues, regardless of when it is due.	26,333
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Bonds premiums are recognized when the debt is issued in the governmental funds but amortized over the life of the debt in the Statement of Activities.	215,733
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Refunding losses are recognized when paid in the governmental funds but amortized over the life of the debt in the Statement of Activities.	(20,355)
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Governmental Funds recognize pension contributions as expenditures at the time of payment in the whereas the Statement of Activities factors in differences between actual and expected contributions and earnings on plan investments as well as changes in proportion.

State aid related to pension expense	11,333
Pension expense	(602,085)

Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.

Special assessments deferred	(2,095)
Special assessments delinquent	(1,331)
Note receivable	24,295
MSA	928,885

Delinquent property taxes receivable will be collected in subsequent years, but are not available soon enough to pay for the current period's expenditures and, therefore, are deferred in the funds.	40,045
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Change in net position - governmental activities	\$ 2,403,865
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**City of Forest Lake**  
**Statement of Revenues, Expenditures, and**  
**Changes in Fund Balance -**  
**Budget and Actual - General Fund**  
**Year Ended December 31, 2023**

	Budgeted Amounts		Variance with Final Budget - Over (Under)
	Original and Final	Actual Amounts	
<b>Revenues</b>			
Taxes	\$ 9,383,874	\$ 9,316,102	\$ (67,772)
Licenses and permits	542,000	609,080	67,080
Intergovernmental	453,000	528,106	75,106
Charges for services	747,890	850,942	103,052
Fines and forfeitures	76,500	89,559	13,059
Miscellaneous revenues			
Investment income	95,000	275,384	180,384
Contributions and donations	11,300	63,765	52,465
Other	59,400	96,026	36,626
Total revenues	<u>11,368,964</u>	<u>11,828,964</u>	<u>460,000</u>
<b>Expenditures</b>			
<b>Current</b>			
General government	2,138,838	2,188,514	49,676
Public safety	6,459,441	6,614,657	155,216
Public works	1,287,947	1,209,865	(78,082)
Culture and recreation	993,949	1,045,924	51,975
Economic development	438,789	338,763	(100,026)
<b>Capital outlay</b>			
Culture and recreation	50,000	142,351	92,351
Total expenditures	<u>11,368,964</u>	<u>11,540,074</u>	<u>171,110</u>
Excess of revenues over (under) expenditures	<u>-</u>	<u>288,890</u>	<u>288,890</u>
<b>Other Financing Sources</b>			
Insurance recoveries	-	29,301	29,301
Net change in fund balance	<u>\$ -</u>	<u>318,191</u>	<u>\$ 318,191</u>
<b>Fund Balance</b>			
Beginning of year		<u>6,321,231</u>	
End of year		<u>\$ 6,639,422</u>	

**City of Forest Lake**  
**Statement of Net Position - Proprietary Funds**  
**December 31, 2023**

	Water (631)	Sewer (632)	Total
<b>Assets</b>			
<b>Current assets</b>			
Cash and investments (including cash equivalents)	\$ 5,085,456	\$ 5,974,698	\$ 11,060,154
Special assessments receivable			
Deferred and delinquent	112,362	158,377	270,739
Accounts receivable	669,979	1,077,348	1,747,327
Interest receivable	45,871	48,122	93,993
Due from other governments	10,000	-	10,000
Inventory	22,153	-	22,153
Prepaid items	29,230	177,691	206,921
Total current assets	<u>5,975,051</u>	<u>7,436,236</u>	<u>13,411,287</u>
<b>Noncurrent assets</b>			
Advance to other funds	<u>227,726</u>	<u>227,726</u>	<u>455,452</u>
<b>Capital assets</b>			
Land	114,573	-	114,573
Construction in progress	9,942,262	4,495,863	14,438,125
Infrastructure	29,295,071	11,584,849	40,879,920
Buildings and improvements	14,465	-	14,465
Machinery and equipment	460,510	9,613,720	10,074,230
Total capital assets	<u>39,826,881</u>	<u>25,694,432</u>	<u>65,521,313</u>
Less accumulated depreciation	<u>(11,559,987)</u>	<u>(9,368,735)</u>	<u>(20,928,722)</u>
Net capital assets	<u>28,266,894</u>	<u>16,325,697</u>	<u>44,592,591</u>
Total noncurrent assets	<u>28,494,620</u>	<u>16,553,423</u>	<u>45,048,043</u>
Total assets	<u>34,469,671</u>	<u>23,989,659</u>	<u>58,459,330</u>
<b>Deferred Outflows of Resources</b>			
Deferred outflows of resources related to pensions	108,835	93,399	202,234
Deferred outflows of resources related to OPEB	16,298	13,726	30,024
Total deferred outflows of resources	<u>125,133</u>	<u>107,125</u>	<u>232,258</u>
Total assets and deferred outflows of resources	<u>\$ 34,594,804</u>	<u>\$ 24,096,784</u>	<u>\$ 58,691,588</u>
<b>Liabilities</b>			
<b>Current liabilities</b>			
Accounts payable	\$ 52,084	\$ 26,505	\$ 78,589
Contracts payable	661,083	225,995	887,078
Due to other governments	18,302	12,301	30,603
Salaries and benefits payable	8,814	7,749	16,563
Interest payable	174,226	26,842	201,068
Compensated absences due within one year	23,058	23,057	46,115
Bonds payable due within one year	850,000	280,000	1,130,000
Total OPEB liability due within one year	4,500	3,500	8,000
Total current liabilities	<u>1,792,067</u>	<u>605,949</u>	<u>2,398,016</u>
<b>Noncurrent liabilities</b>			
Compensated absences	60,630	60,630	121,260
Less compensated absences due within one year	(23,058)	(23,057)	(46,115)
Bonds payable, net of premiums	11,328,399	2,779,109	14,107,508
Less bonds payable due within one year	(850,000)	(280,000)	(1,130,000)
Total OPEB liability	145,317	122,385	267,702
Less total OPEB liability due within one year	(4,500)	(3,500)	(8,000)
Net pension liability	319,267	273,985	593,252
Total noncurrent liabilities	<u>10,976,055</u>	<u>2,929,552</u>	<u>13,905,607</u>
Total liabilities	<u>12,768,122</u>	<u>3,535,501</u>	<u>16,303,623</u>
<b>Deferred Inflows of Resources</b>			
Deferred inflows of resources related to pensions	99,403	85,305	184,708
Deferred inflows of resources related to OPEB	85,458	71,972	157,430
Total deferred inflows of resources	<u>184,861</u>	<u>157,277</u>	<u>342,138</u>
<b>Net Position</b>			
Net investment in capital assets	16,277,412	13,320,593	29,598,005
Unrestricted	5,364,409	7,083,413	12,447,822
Total net position	<u>21,641,821</u>	<u>20,404,006</u>	<u>42,045,827</u>
Total liabilities, deferred inflows of resources, and net position	<u>\$ 34,594,804</u>	<u>\$ 24,096,784</u>	<u>\$ 58,691,588</u>

See notes to basic financial statements.

**City of Forest Lake**  
**Statement of Revenues, Expenses, and Changes**  
**in Fund Net Position - Proprietary Funds**  
**Year Ended December 31, 2023**

	Water (631)	Sewer (632)	Total
<b>Operating Revenues</b>			
User charges	\$ 2,994,344	\$ 3,811,880	\$ 6,806,224
Other	72,782	35,760	108,542
Total operating revenues	<u>3,067,126</u>	<u>3,847,640</u>	<u>6,914,766</u>
<b>Operating Expenses</b>			
Wages and salaries	440,503	370,989	811,492
Employee benefits	172,227	164,006	336,233
Materials and supplies	356,152	35,633	391,785
Repairs and maintenance	113,008	125,462	238,470
Professional services	48,875	43,831	92,706
Insurance	35,000	40,000	75,000
Utilities	200,580	71,066	271,646
Depreciation	656,928	697,018	1,353,946
Equipment	2,412	-	2,412
Metro sewer service charges	-	1,617,158	1,617,158
Miscellaneous	55,915	9,405	65,320
Total operating expenses	<u>2,081,600</u>	<u>3,174,568</u>	<u>5,256,168</u>
Operating income	<u>985,526</u>	<u>673,072</u>	<u>1,658,598</u>
<b>Nonoperating Revenues (Expenses)</b>			
Investment income	174,104	222,707	396,811
Intergovernmental grants	15,920	-	15,920
Interest and other debt service expense	(294,266)	(61,872)	(356,138)
Gain on sale of asset	17,833	160,647	178,480
Total nonoperating revenues (expenses)	<u>(86,409)</u>	<u>321,482</u>	<u>235,073</u>
Income before capital contributions and transfers	899,117	994,554	1,893,671
<b>Capital Contributions</b>	<u>340,299</u>	<u>2,269,426</u>	<u>2,609,725</u>
Change in net position	1,239,416	3,263,980	4,503,396
Net position			
Beginning of year	<u>20,402,405</u>	<u>17,140,026</u>	<u>37,542,431</u>
End of year	<u>\$ 21,641,821</u>	<u>\$ 20,404,006</u>	<u>\$ 42,045,827</u>

**City of Forest Lake**  
**Statement of Cash Flows - Proprietary Funds**  
**Year Ended December 31, 2023**

	Water (631)	Sewer (632)	Total
<b>Cash Flows - Operating Activities</b>			
Receipts from customers and users	\$ 3,017,340	\$ 4,340,926	\$ 7,358,266
Payments to suppliers	(868,196)	(2,030,927)	(2,899,123)
Payments to employees	(584,040)	(490,733)	(1,074,773)
Net cash flows - operating activities	<u>1,565,104</u>	<u>1,819,266</u>	<u>3,384,370</u>
<b>Cash Flows - Noncapital</b>			
<b>Financing Activities</b>			
Intergovernmental grants	5,920	-	5,920
Net cash flows - noncapital financing activities	<u>5,920</u>	<u>-</u>	<u>5,920</u>
<b>Cash Flows - Capital and Related</b>			
<b>Financing Activities</b>			
Capital contributions	340,299	2,269,426	2,609,725
Principal paid on long-term debt	(840,000)	(365,000)	(1,205,000)
Interest and issuance costs paid on long-term debt	(436,014)	(68,590)	(504,604)
Proceeds from sale of asset	41,459	184,270	225,729
Acquisition of capital assets	(5,410,853)	(2,797,961)	(8,208,814)
Net cash flows - capital and related financing activities	<u>(6,305,109)</u>	<u>(777,855)</u>	<u>(7,082,964)</u>
<b>Cash Flows - Investing Activities</b>			
Interest received	187,481	220,159	407,640
Net change in cash and cash equivalents	(4,546,604)	1,261,570	(3,285,034)
<b>Cash and Cash Equivalents</b>			
January 1	<u>9,632,060</u>	<u>4,713,128</u>	<u>14,345,188</u>
December 31	<u>\$ 5,085,456</u>	<u>\$ 5,974,698</u>	<u>\$ 11,060,154</u>
<b>Reconciliation of Operating Income to</b>			
<b>Net Cash Flows - Operating Activities</b>			
Operating income	\$ 985,526	\$ 673,072	\$ 1,658,598
Adjustments to reconcile operating income to net cash flows - operating activities			
Depreciation expense	656,928	697,018	1,353,946
Accounts receivable	(59,332)	431,464	372,132
Special assessments receivable	9,546	61,822	71,368
Prepaid items	(5,398)	(16,190)	(21,588)
Inventory	359	-	359
Accounts payable	(62,147)	(84,483)	(146,630)
Due to other governments	10,932	12,301	23,233
Salaries payable	(186)	(928)	(1,114)
Compensated absences payable	4,309	4,309	8,618
Net pension liability	45,515	52,280	97,795
Net OPEB obligation	(20,948)	(11,399)	(32,347)
Total adjustments	<u>579,578</u>	<u>1,146,194</u>	<u>1,725,772</u>
Net cash flows - operating activities	<u>\$ 1,565,104</u>	<u>\$ 1,819,266</u>	<u>\$ 3,384,370</u>

See notes to basic financial statements.



**Forest Lake**  
AS GOOD AS IT SOUNDS

**City of Forest Lake**  
**Notes to Basic Financial Statements**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**A. Reporting Entity**

The City of Forest Lake (the “City”) is a statutory city governed by an elected mayor and four council members. The accompanying financial statements present the government entities for which the City is considered to be financially accountable.

The financial statements present the City and its component units. The City includes all funds, organizations, institutions, agencies, departments, and offices that are not legally separate from such. Component units are legally separate organizations for which the elected officials of the City are financially accountable and are included within the basic financial statements of the City because of the significance of their operational or financial relationships with the City.

The City is considered financially accountable for a component unit if it appoints a voting majority of the organization’s governing body and it is able to impose its will on the organization by significantly influencing the programs, projects, activities, or level of services performed or provided by the organization or there is a potential for the organization to provide specific financial benefits to or impose specific financial burdens on, the City.

As a result of applying the component unit definition criteria above, certain organizations are presented in this report as follows:

Discretely Presented Component Unit - The relationship of the City with the entity is disclosed.

Joint Ventures - The relationships of the City with the entities are disclosed.

For each of the categories above, the specific entities are identified as follows:

**1. Discretely Presented Component Unit**

Component units are legally separate entities for which the City (primary government) is financially accountable, or for which the exclusion of the component unit would render the financial statements of the primary government misleading. The criteria used to determine if the primary government is financially accountable for a component unit include whether or not the primary government appoints the voting majority of the potential component unit’s governing body, is able to impose its will on the potential component unit, is in a relationship of financial benefit or burden with the potential component unit or is fiscally dependent upon the potential component unit.

The Forest Lake Economic Development Authority (EDA) meets the criteria to be included as a discretely presented component unit. Although the City does not have the authority to approve or modify the Forest Lake EDA’s budget, the tax levy established by the EDA must be approved by the City Council. In addition, cash is transferred between the City and the EDA at the Council’s discretion, demonstrating financial benefit or burden to the City. Separate financial statements are not prepared for the Forest Lake EDA.

**City of Forest Lake**  
**Notes to Basic Financial Statements**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**A. Reporting Entity (Continued)**

**2. Joint Ventures**

**a. Fire Contracts**

The cities of Forest Lake and Columbus have a joint powers agreement entered into January 1, 1992, whereby the City of Forest Lake fire departments shall furnish fire services to the City of Columbus. The City of Forest Lake is responsible for the administration and management of the fire department. The joint powers agreement continues until its members decide to withdraw from the agreement. Withdrawal will only be permitted after payment has been made in full for all equipment, including equipment being purchased by equipment certificates. Pursuant to these agreements, the City of Columbus contributes approximately 20% of the City of Forest Lake's yearly approved budget for fire protection. The City of Forest Lake accounts for the fire contract in the General Fund. Separate financial statements are not available for the joint venture.

**b. I-35 WE Coalition**

The I-35 WE Coalition (the "Coalition") includes cities and counties along I-35W and I-35E corridors in Anoka and Washington Counties. The goals of the Coalition are to:

- ◆ Develop a cohesive transportation system in the area.
- ◆ Balance land use and the transportation system.
- ◆ Identify, develop, and support regional transportation system improvements.

To accomplish these goals, the counties and cities entered into a joint powers agreement under the authority provided by *Minnesota Statutes* § 471.59. This agreement was signed by Washington County in 2004. The Coalition strives to coordinate programming of transportation systems through 2030 by an interactive process such that the transportation system is capable of supporting land use and development in the northeast metropolitan area.

The parties agree to hold regular meetings for the purpose of monitoring progress on the planning activities, providing guidance for such planning activities and coordinating between governing bodies, including the Minnesota Department of Transportation (MN/DOT) and the Metropolitan Council (MC).

Currently, there are no direct costs associated with the work performed. However, if the parties agree that costs are to be incurred, the parties will amend the existing joint powers agreement or prepare a new agreement for that purpose. Any party may withdraw from the agreement upon 30 days written notice to the other parties in the agreement. Separate financial statements are not available for the joint venture.

**c. School Liaison Officer**

The City and Independent School District No. 831 (the "District") have a joint powers agreement entered into September 1, 1994, whereby the members have agreed to create, fund, and implement the position of Police School Liaison Officers. The City will provide the services of two police officers and related support services to assist the District in establishing a Police School Liaison Officer Program. The City will bill the District for these services on a quarterly basis. The City accounts for this program in the General Fund. Separate financial statements are not available for the joint venture.

**City of Forest Lake**  
**Notes to Basic Financial Statements**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**A. Reporting Entity (Continued)**

**2. Joint Ventures (Continued)**

**d. Cable Commission**

The City and the Forest Lake Cable Commission have a joint powers agreement whereby the members have established an organization to monitor the operations and activities of cable communications and related communications matters. The agreement coordinates the administration, enforcement, and renewal of the franchises of its members and protects the interests of its members and its citizens with respect to the delivery of cable communications and related communications matter. The Cable Commission operates on franchise fees and an appropriation from the City. Financial information for the Cable Commission is reported in the City of Columbus financial statements, available by contacting administration at 16319 Kettle River Boulevard, Columbus, MN 55025.

**e. Washington County Drug Task Force**

The City and the Washington County Drug Task Force have a joint powers agreement whereby the members have agreed to a coordinated and formal framework for targeted investigations, commitments, operations, resource, and equipment sharing, distribution of forfeiture funds and proceeds, and general management and liability issues. The City provides one full time officer to the Washington County Drug Task Force. Financial information for the Drug Task Force is reported in the Washington County financial statements, available by contacting administration at 14949 62<sup>nd</sup> Street, Stillwater, MN 55082.

**f. Metro I-Net**

The Metro I-Net is a joint powers agreement between several metro cities to share computing technology assistance. Subsequently, the City entered into an agreement with the City of Roseville to receive information technology and network related service and support. Currently, the City compensates the City of Roseville approximately \$226,844 annually for services rendered. Financial information for the Metro I-net is reported in the City of Roseville financial statements, available by contacting administration at 2660 Civic Center Drive, Roseville, MN 55113.

**B. Government-Wide and Fund Financial Statements**

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all activities of the City. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Interest on general long-term debt is considered an indirect expense and is reported separately in the Statement of Activities. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues. Internally dedicated revenues are reported as general revenues rather than program revenues.

**City of Forest Lake**  
**Notes to Basic Financial Statements**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**B. Government-Wide and Fund Financial Statements (Continued)**

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

**C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current period, except grant revenue is considered available if it is collected within 1 year of the end of the current period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise fees, licenses, and interest associated with the current period are all considered to be susceptible to accrual and so have been recognized as revenues of the current period. Only the portion of special assessments receivable due within the current period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the City.

**Description of Funds:**

**Major Governmental Funds:**

General Fund - This fund is the City's primary operating fund. It accounts for all financial resources of the general City, except those required to be accounted for in another fund.

Capital Improvements Capital Projects Fund - This fund accounts for costs related to general City capital improvement projects. Examples of such projects include street improvements and bridge projects. Additionally, developer contributions are accounted for in this fund.

**Major Proprietary Funds:**

Water Enterprise Fund - This fund accounts for the operations of the City's water utility.

Sewer Enterprise Fund - This fund accounts for the operations of the City's sanitary sewer utility.

**City of Forest Lake**  
**Notes to Basic Financial Statements**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued)**

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are interfund services provided and used such as utility costs, which are not eliminated in the process of consolidation as elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

**1. Discretely Presented Component Unit**

The Forest Lake EDA activities are governmental in nature and records are maintained on the modified accrual basis of accounting. There were no government-wide reconciling items for the year-ended December 31, 2023. The Forest Lake EDA's records are reported on the accrual basis of accounting for the Statement of Net Position and the Statement of Activities.

**D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance**

**1. Cash and Investments**

Cash and investments include balances from all funds that are combined and invested to the extent available in various securities as authorized by state law. Earnings from the pooled investments are allocated to the individual funds based on the average of month-end cash and investment balances.

The City and EDA's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

*Minnesota Statutes* authorize the City and EDA to invest in obligations of the U.S. Treasury, agencies, and instrumentalities, shares of investment companies whose only investments are in the aforementioned securities, obligations of the State of Minnesota or its municipalities, bankers' acceptances, future contracts, repurchase and reverse repurchase agreements, and commercial paper of the highest quality with a maturity of no longer than 270 days and in the Minnesota Municipal Investment Pool.

Certain investments for the City and EDA are reported at fair value as disclosed in Note 3. The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The Hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

**City of Forest Lake**  
**Notes to Basic Financial Statements**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)**

**1. Cash and Investments (Continued)**

In accordance with GASB Statement No. 79, the Minnesota Municipal Investment Pool securities are valued at amortized cost, which approximates fair value. There are no restrictions or limitations on withdrawals from the 4M Liquid Asset Fund. Investments in the 4M Plus must be deposited for a minimum of 14 calendar days. Withdrawals prior to the 14-day restriction period will be subject to a penalty equal to seven days interest on the amount withdrawn.

**2. Receivables and Payables**

All trade and property tax receivables are shown at a gross amount since both are assessable to the property taxes and are collectible upon the sale of the property.

The City levies its property tax for the subsequent year during the month of December. December 28 is the last day the City can certify a tax levy to the County Auditor for collection the following year. Such taxes become a lien on January 1 and are recorded as receivables by the City at that date. The property tax is recorded as revenue when it becomes measurable and available. Washington County is the collecting agency for the levy and remits the collections to the City three times a year. The tax levy notice is mailed in March with the first half of the payment due on May 15 and the second half due on October 15. Taxes not collected as of December 31 each year are shown as delinquent taxes receivable.

The County Auditor prepares the tax list for all taxable property in the City, applying the applicable tax rate to the tax capacity of individual properties, to arrive at the actual tax for each property. The County Auditor also collects all special assessments, except for certain prepayments paid directly to the City.

The County Auditor submits the list of taxes and special assessments to be collected on each parcel of property to the County Treasurer in January of each year.

**3. Inventory and Prepaid Items**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. Prepaid items are recorded as an expenditure at the time of consumption.

Inventory is valued at cost using the first in, first out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

**4. Capital Assets**

Capital assets, which include property, plant, equipment, intangible, and infrastructure assets (e.g., roads, sidewalks, and similar items), are reported in the applicable governmental or the business-type activities columns in the government-wide financial statements. Capital assets are defined by the City as infrastructure assets with initial, individual costs of more than \$50,000, land, building, and improvement assets in excess of \$50,000 and all other assets greater than \$10,000. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation. Infrastructure assets acquired prior to the implementation of GASB Statement No. 34 have been reported at actual or estimated historical cost.

**City of Forest Lake  
Notes to Basic Financial Statements**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)**

**4. Capital Assets (Continued)**

Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

The City also capitalizes certain intangible assets, which are assets that lack physical substance, have a useful life in excess of one year, and are nonfinancial in nature.

Property, plant, and equipment of the City are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Infrastructure	25 - 50
Buildings and improvements other than buildings	5 - 40
Machinery and equipment	30 - 10

**5. Lease Receivable**

The City is a lessor for numerous noncancellable leases. The City recognizes a lease receivable and a deferred inflow of resources in the government-wide and governmental fund financial statements.

At the commencement of a lease, the City measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term in a systematic and rational manner.

Key estimates and judgments include how the City determines (1) the discount rate, (2) lease term, (3) lease receipts, and (4) amortization. The City determines the discount rate for leases based on its estimated borrowing rate. The lease term includes the noncancellable period of the lease. Lease receipts included in the measurement of the lease receivable is composed of fixed payments from the lessee.

**6. Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until that time. The City presents deferred outflows of resources on the Statement of Net Position related to the deferred loss on bond refunding, which will be amortized over the life of the bond. The City presents deferred outflows of resources on the Statements of Net Position for deferred outflows of resources related to pensions and OPEB for various estimate differences that will be amortized and recognized over future years.

**City of Forest Lake  
Notes to Basic Financial Statements**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance  
(Continued)**

**6. Deferred Outflows/Inflows of Resources (Continued)**

In addition to liabilities, the statement of financial position, and fund financial statements will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City presents deferred inflows of resources on the Governmental Funds Balance Sheet as unavailable revenue. The governmental funds report unavailable revenues from four sources: state shared taxes, taxes, special assessments, and note receivable. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. The government-wide Statement of Net Position reports a deferred inflow of resources for those inflows that have not met specified timing requirements. The City presents deferred inflows of resources on the Statements of Net Position for deferred inflows of resources related to pensions and OPEB for various estimate differences that will be amortized and recognized over future years as well as state aid received for subsequent years. Deferred inflows of resources related to leases receivable is reported in both the government-wide Statement of Net Position and the Governmental Funds Balance Sheet.

**7. Compensated Absences**

City employees earn vacation time based on years of City service with a maximum of 25 days of vacation time to be carried over from one year to the next. The City compensates employees, upon termination or retirement, for all unused vacation.

Sick leave accrues at one day per month up to a maximum of 90 days paid at full pay; thereafter, an additional 90 days may be accrued at one day per month and paid at 60%. Upon retirement, certain full-time employees will be paid severance pay as follows:

- ◆ After 10 years of service, 60% of unused sick leave up to a maximum of 45 days pay.
- ◆ After 15 years of service, 60% of unused sick leave up to a maximum of 55 days pay.
- ◆ After 20 years of service, 60% of unused sick leave up to a maximum of 90 days pay.

Vested or accumulated sick leave for governmental funds that is not expected to be liquidated with expendable available financial resources is recorded in the governmental activities in the Statement of Net Position. Vested or accumulated vacation and sick leave in the proprietary funds is recorded in the applicable fund.

**8. Other Post-Employment Benefits**

The City will provide insurance coverage in the City's group medical hospitalization insurance plan for those municipal employees who terminate employment with the City and have more than 30 years of service with the City. The employee's right to City provided insurance coverage will terminate after ten years of retirement.

**City of Forest Lake  
Notes to Basic Financial Statements**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance  
(Continued)**

**9. Pensions**

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and the relief association and additions to/deductions from PERA's and the relief association's fiduciary net position have been determined on the same basis as they are reported by PERA and the relief association except that PERA's fiscal year end is June 30. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**10. Long-Term Obligations**

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**11. Fund Balance**

**a. Classification**

In the fund financial statements, governmental funds report fund classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purpose for which amounts in those funds can be spent.

- ◆ Nonspendable Fund Balances - These are amounts that cannot be spent because they are not in spendable form, such as inventories and prepaid items.
- ◆ Restricted Fund Balances - These are amounts that are restricted to specific purposes either by a) constraints placed on the use of resources by creditors, grantors, contributors, or laws or regulations of other governments or b) imposed by law through enabling legislation.
- ◆ Committed Fund Balances - These are amounts that can only be used for specific purposes pursuant to constraints imposed by resolution of the City Council (highest level of decision-making authority) and that remain committed unless modified or removed by the City Council by subsequent resolution.

**City of Forest Lake**  
**Notes to Basic Financial Statements**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**D. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)**

**11. Fund Balance (Continued)**

**a. Classification (Continued)**

- ◆ Assigned Fund Balances - These are amounts that are constrained by the City's intent to be used for specific purposes but are neither restricted nor committed and include remaining amounts (except for negative balances) that are reported in governmental funds, other than the General Fund, that are not classified as nonspendable, restricted or committed. Assignments are made by the City Administrator/Clerk and/or Finance Director/Treasurer based on the City Council's direction as authorized by the City's Fund Balance Policy.
- ◆ Unassigned Fund Balances - These are residual amounts in the General Fund not reported in any other classification. The General Fund is the only fund that can report a positive unassigned fund balance. Other funds would report a negative unassigned fund balance should the total of nonspendable, restricted, and committed fund balances exceed the total net resources of that fund.

When both restricted and unrestricted resources are available for use, it is the City's policy to first use restricted resources, and then use unrestricted resources as they are needed. When committed, assigned, and unassigned resources are available for use, it is the City's policy to use resources in the following order: committed, assigned, and unassigned.

**b. Minimum Fund Balance**

The City's adopted fund balance policy states the City is to maintain a General Fund unassigned fund balance of 50% of the subsequent year's total budgeted expenditures in the General Fund.

**12. Net Position**

Net position represents the difference between assets and deferred outflows of resources; and liabilities and deferred inflows in the government-wide financial statements. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any long-term debt used to build or acquire the capital assets. Net position is reported as restricted in the government-wide financial statements when there are limitations on their use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

**E. Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements. Estimates also affect the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

**City of Forest Lake  
Notes to Basic Financial Statements**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**F. Budgetary Information**

1. In August of each year, City staff submits to the City Council, a proposed operating budget for the year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them for the upcoming year. The EDA Board approves the EDA's budget.
2. Public hearings are conducted to obtain taxpayer comments.
3. The budget is legally enacted through passage of a resolution after obtaining taxpayer comments.
4. Budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America.
5. Annual appropriated budgets are adopted during the year for the City's General Fund as well as seven Special Revenue Funds (excluding the TIF No. 83 Teamvantage, Headwaters Industrial Park, and Public Safety Aid Funds), the three Debt Service Funds, and the two Capital Project Funds. A budget is also approved for the EDA's General Fund.
6. Budgeted amounts are as originally adopted or as amended by the City Council and EDA Board. Individual amendments were not material in relation to the original amounts budgeted. Budgeted expenditure appropriations lapse at year-end.

Encumbrances outstanding at year-end expire and outstanding purchase orders are canceled and not reported in the financial statements.

**NOTE 2 - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY**

**A. Deficit Fund Balances**

The following nonmajor funds had deficit fund balances at December 31, 2023:

TIF No. 86 Centennial Office Park Special Revenue Fund	\$ 41,493
TIF Former City Hall Site	226,975
Headwaters Industrial Park Special Revenue Fund	521,368

**NOTE 3 - DEPOSITS AND INVESTMENTS**

**A. Deposits**

In accordance with applicable *Minnesota Statutes*, the City and EDA maintain deposits at depository banks authorized by the City Council and EDA Board.

*Minnesota Statutes* require all deposits with financial institutions be protected by federal depository insurance, corporate surety bonds, or collateral. The fair value of collateral pledged must equal at least 110% of deposits in excess of FDIC insurance or corporate surety bonds.

**Custodial Credit Risk - Deposits:** In the case of deposits, this is the risk that in the event of a bank failure, the City's deposits may not be returned. The City and EDA's investment policy states all deposits will be insured or collateralized at a level of 110% of the fair value of principal and accrued interest as required in *Minnesota Statutes* 118. As of December 31, 2023, the City and EDA's bank balance was not exposed to custodial credit risk because it was insured through FDIC insurance and fully collateralized with securities held by the pledging financial institution's trust department or agent in the City's name.

**City of Forest Lake  
Notes to Basic Financial Statements**

**NOTE 3 - DEPOSITS AND INVESTMENTS (CONTINUED)**

**A. Deposits (Continued)**

As of December 31, 2023, the City and EDA had the following deposits:

Checking	\$ 2,093,940
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**B. Investments**

As of December 31, 2023, the City and EDA had the following investments:

Investment Type	Rating	Amount	Maturities		
			Less than 1 year	1 - 5 years	Over 5 years
Brokered money market accounts	N/A	\$ 75,239	\$ 75,239	\$ -	\$ -
4M Fund	AAAm	10,494,815	10,494,815	-	-
4M Plus	AAAm	205	205	-	-
Municipal securities	A3-Aaa	2,477,098	652,529	1,824,569	-
U.S. securities	Aaa	10,704,520	602,209	9,154,842	947,469
Total		\$ 23,751,877	\$ 11,824,997	\$ 10,979,411	\$ 947,469

**Interest Rate Risk:** This is the risk that fair values of securities in a portfolio would decrease due to changes in market interest rates. The City and EDA 's investment policy states the City and EDA will diversify their investments in a way that allows securities to mature in order to meet cash requirements for ongoing operations. The City and EDA 's investment maturities are noted in the table above.

**Credit Risk:** This is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. *Minnesota Statutes* §§ 118A.04 and 118A.05 limits investments to those that are in the top two ratings issued by nationally recognized statistical rating organizations. The City and EDA 's policy limits investments to some of those referenced in these *Statutes*. City and EDA investment ratings are noted in the previous table.

**Concentration of Credit Risk:** This is the risk of loss attributed to the magnitude of an investment in a single issuer. Investments should be diversified to avoid incurring unreasonable risks inherent in over investing in specific instruments, individual financial institutions, or maturities. The City and EDA's investment policy states their investment portfolio will reflect diversity by class of maturity and issuer. The policy lists specific limits that are imposed for investments of a specific class, such as at any one time, no more than 90% of the total portfolio shall consist of certificates of deposit, no more than 30% of the total portfolio shall consist of local government securities, and maximum holding for any one issuer of collateralized certificates of deposit will be 5% of the total portfolio. As of December 31, 2023, the City's investments in Federal Home Loan Mortgage Corporation and Federal National Mortgage Association securities exceeded 5% of the total portfolio. The City and EDA are in compliance with its investment policy.

**City of Forest Lake  
Notes to Basic Financial Statements**

**NOTE 3 - DEPOSITS AND INVESTMENTS (CONTINUED)**

**B. Investments (Continued)**

Custodial Credit Risk - Investments: This is the risk that in the event of the failure of the counterparty, the City will not be able to recover the value of their investments or collateral securities that are in the possession of an outside party. The City and EDA 's policy states that investments held in safekeeping by a broker/dealer must have asset protection of \$500,000 through the Securities Investor Protection Corporation (SIPC) and at least another \$2,000,000 supplemental insurance protection. Some City and EDA securities held by the City's broker-dealer are not registered to the City and EDA but are held in an insured account. The account is insured up to \$500,000 SIPC insurance and the broker-dealer provides an additional aggregate insurance policy for all of its customers as a group, not individually. It is unknown what portion of this policy is applicable to the City and EDA's portfolio.

The City and EDA had the following investments subject to recurring fair value measurements as of December 31, 2023:

- ◆ \$13,181,618 of investments are valued using a matrix pricing model (Level 2 inputs)

**C. Deposits and Investments Summary**

The following is a summary of total deposits and investments:

Deposits (Note 3.A.)	\$ 2,093,940
Petty cash	500
Investments (Note 3.B.)	23,751,877
Total deposits and investments	\$ 25,846,317

Deposits and investments are presented on the Statement of Net Position as follows:

Primary Government	
Cash and investments	\$ 25,586,657
EDA Component Unit	
Cash and investments	259,660
Total deposits and investments	\$ 25,846,317

**NOTE 4 - NOTE AND LEASES RECEIVABLE**

As of December 31, 2023, the City had a note receivable in the amount of \$834,137 including accrued interest due from Lighthouse Lofts, LLC related to the sale of the former City Hall site. This is amount will be paid to the City through tax increment collections commencing August 1, 2034. The note bears interest until paid at 3.0% per annum. If, as of the termination date of the TIF District, the City has received tax increments totaling less than \$700,000 plus accrued interest, the City will forgive the remaining principal amount.

The City owns and operates the Forest Lake Airport and has leases receivable in the Airport Fund related to hanger space. These leases are generally leased to tenants for 25 years with payments due annually. In addition, the City leases airport land for agricultural purposes. The lease receivable totaled \$322,698 as of December 31, 2023, related to these leases. Total inflows related to these leases amounted to \$34,647 for the year ended December 31, 2023.

**City of Forest Lake**  
**Notes to Basic Financial Statements**

**NOTE 4 - NOTE AND LEASES RECEIVABLE (CONTINUED)**

The City entered into leases for antenna space. These leases had an initial 5-year contract with periodic automatic extensions between 20-25 years. The lease receivable totaled \$315,174 as of December 31, 2023, related to these leases. Total inflows related to these leases amounted to \$88,172 for the year ended December 31, 2023.

The City entered into a lease agreement for the rental of boat slips through October 31, 2024. The lease receivable totaled \$7,668 as of December 31, 2023. Total inflows related to this lease amounted to \$7,601 for the year ended December 31, 2023.

The City entered into a lease agreement for the rental of its south building through September 30, 2028. The lease receivable totaled \$205,652 as of December 31, 2023. Total inflows related to this lease amounted to \$11,422 for the year ended December 31, 2023.

**NOTE 5 - CAPITAL ASSETS**

Capital asset activity for the year ended December 31, 2023, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental activities				
Capital assets not being depreciated				
Land	\$ 9,850,619	\$ -	\$ -	\$ 9,850,619
Construction in progress	2,067,922	1,690,522	3,230,322	528,122
Total capital assets not being depreciated	<u>11,918,541</u>	<u>1,690,522</u>	<u>3,230,322</u>	<u>10,378,741</u>
Capital assets being depreciated				
Infrastructure	134,918,719	3,230,323	-	138,149,042
Buildings and improvements	17,980,627	257,772	-	18,238,399
Machinery and equipment	14,021,348	1,456,552	474,210	15,003,690
Total capital assets being depreciated	<u>166,920,694</u>	<u>4,944,647</u>	<u>474,210</u>	<u>171,391,131</u>
Less accumulated depreciation for				
Infrastructure	(105,667,827)	(3,036,397)	-	(108,704,224)
Buildings and improvements	(4,491,982)	(441,251)	-	(4,933,233)
Machinery and equipment	(10,361,992)	(1,068,595)	(416,414)	(11,014,173)
Total accumulated depreciation	<u>(120,521,801)</u>	<u>(4,546,243)</u>	<u>(416,414)</u>	<u>(124,651,630)</u>
Total capital assets being depreciated, net	<u>46,398,893</u>	<u>398,404</u>	<u>57,796</u>	<u>46,739,501</u>
Governmental activities capital assets, net	<u>\$ 58,317,434</u>	<u>\$ 2,088,926</u>	<u>\$ 3,288,118</u>	<u>\$ 57,118,242</u>

**City of Forest Lake**  
**Notes to Basic Financial Statements**

**NOTE 5 - CAPITAL ASSETS (CONTINUED)**

	Beginning Balance	Increases	Decreases	Ending Balance
Business-type activities				
Capital assets not being depreciated				
Land	\$ 114,573	\$ -	\$ -	\$ 114,573
Construction in progress	9,192,728	6,690,212	1,444,815	14,438,125
Total capital assets not being depreciated	<u>9,307,301</u>	<u>6,690,212</u>	<u>1,444,815</u>	<u>14,552,698</u>
Capital assets being depreciated				
Infrastructure	39,310,606	1,569,314	-	40,879,920
Buildings and improvements	14,465	-	-	14,465
Machinery and equipment	9,858,599	713,468	497,837	10,074,230
Total capital assets being depreciated	<u>49,183,670</u>	<u>2,282,782</u>	<u>497,837</u>	<u>50,968,615</u>
Less accumulated depreciation for				
Infrastructure	(15,054,013)	(869,582)	-	(15,923,595)
Buildings and improvements	(10,050)	(442)	-	(10,492)
Machinery and equipment	(4,961,297)	(483,922)	(450,584)	(4,994,635)
Total accumulated depreciation	<u>(20,025,360)</u>	<u>(1,353,946)</u>	<u>(450,584)</u>	<u>(20,928,722)</u>
Total capital assets being depreciated, net	<u>29,158,310</u>	<u>928,836</u>	<u>47,253</u>	<u>30,039,893</u>
Business-type activities capital assets, net	<u>\$ 38,465,611</u>	<u>\$ 7,619,048</u>	<u>\$ 1,492,068</u>	<u>\$ 44,592,591</u>

Depreciation expense was charged to functions/programs of the City as follows:

Governmental activities	
General government	\$ 515,911
Public safety	431,822
Public works	3,170,071
Airport	240,876
Culture and recreation	187,563
Total depreciation expense - governmental activities	<u>\$ 4,546,243</u>
Business-type activities	
Water	\$ 656,928
Sewer	697,018
Total depreciation expense - business-type activities	<u>\$ 1,353,946</u>

**City of Forest Lake  
Notes to Basic Financial Statements**

**NOTE 6 - INTERFUND ACTIVITY**

**A. Advance to/from Other Funds**

Fund	Advance to Other Funds	Advance from Other Funds
General Fund	\$ 275,000	\$ -
Capital Improvements	35,000	-
Water	227,726	-
Sewer	227,726	-
Nonmajor governmental funds	-	765,452
	<u>\$ 765,452</u>	<u>\$ 765,452</u>
Total	<u>\$ 765,452</u>	<u>\$ 765,452</u>

The amounts advanced to nonmajor governmental funds from the Water and Sewer Funds represent interfund loans to temporarily fund projects. The amounts advanced from the Capital Improvements Fund and General Fund to the nonmajor governmental funds are to temporarily fund TIF District costs.

**NOTE 7 - LONG-TERM DEBT**

**A. General Obligation Bonds**

The City issues General Obligation (G.O.) bonds to provide funds for economic development and for the acquisition and construction of major capital facilities including infrastructure. G.O. bonds have been issued for both general government and proprietary activities. Bonds issued to provide funds for proprietary activities are reported in proprietary funds if they are expected to be repaid from proprietary revenues.

G.O. bonds are direct obligations and pledge the full faith and credit of the City.

**City of Forest Lake**  
**Notes to Basic Financial Statements**

**NOTE 7 - LONG-TERM DEBT (CONTINUED)**

**B. Components of Long-Term Liabilities**

	Issued Date	Interest Rate	Original Issue	Final Maturity	Principal Outstanding
Long-term liabilities					
Governmental activities					
2014A G.O. Tax Abatement Bonds	10/30/14	2.1%-3.5%	\$ 8,895,000	02/01/35	\$ 5,955,000
2019A G.O. Bonds	12/12/19	3.0%-5.0%	19,225,000	02/01/35	15,350,000
Premium on bonds payable					2,306,518
Compensated absences					722,627
Total governmental activities					<u>24,334,145</u>
Business-type activities					
2013B G.O. Refunding Bonds	11/06/13	2.00%-3.00%	2,940,000	02/01/24	225,000
2016A G.O. Wastewater Revenue Bonds	12/21/16	2.00%-2.75%	4,315,000	02/01/32	2,750,000
2019A G.O. Bonds	12/12/19	3.00%-5.00%	11,485,000	02/01/35	9,785,000
Premium on bonds payable					1,347,508
Compensated absences					121,260
Total business-type activities					<u>14,228,768</u>
Total all long-term liabilities					<u>\$ 38,562,913</u>

Long-term bonded indebtedness listed above were issued to finance acquisition and construction of capital facilities or to refinance (refund) previous bond issues. The General Fund has historically been used to liquidate governmental activity compensated absences listed above. The remaining governmental outstanding bonds payable will be paid from various corresponding debt service funds. The Water Fund and Sewer Fund liquidate their respective business-type activity long-term debt.

**C. Minimum Debt Payments**

Annual debt service requirements to maturity for G.O. Bonds are as follows:

Year Ending December 31,	Governmental Activities			Business-Type Activities		
	G.O. Bonds			G.O. Bonds		
	Principal	Interest	Total	Principal	Interest	Total
2024	\$ 1,500,000	\$ 806,215	\$ 2,306,215	\$ 1,130,000	\$ 461,467	\$ 1,591,467
2025	1,555,000	742,056	2,297,056	940,000	421,145	1,361,145
2026	1,620,000	674,225	2,294,225	975,000	381,822	1,356,822
2027	1,695,000	602,088	2,297,088	1,020,000	340,500	1,360,500
2028	1,765,000	526,050	2,291,050	1,060,000	296,969	1,356,969
2029-2033	10,055,000	1,422,231	11,477,231	5,655,000	791,381	6,446,381
2034-2035	3,115,000	78,325	3,193,325	1,980,000	59,850	2,039,850
Total	<u>\$ 21,305,000</u>	<u>\$ 4,851,190</u>	<u>\$ 26,156,190</u>	<u>\$ 12,760,000</u>	<u>\$ 2,753,134</u>	<u>\$ 15,513,134</u>

**City of Forest Lake**  
**Notes to Basic Financial Statements**

**NOTE 7 - LONG-TERM DEBT (CONTINUED)**

**D. Changes in Long-Term Liabilities**

Long-term liability activity for the year ended December 31, 2023, was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Governmental activities					
G.O. bonds payable	\$ 22,735,000	\$ -	\$ 1,430,000	\$ 21,305,000	\$ 1,500,000
Premium on bonds payable	2,522,251	-	215,733	2,306,518	-
Total G.O bonds payable	<u>25,257,251</u>	<u>-</u>	<u>1,645,733</u>	<u>23,611,518</u>	<u>1,500,000</u>
Compensated absences	<u>723,940</u>	<u>456,962</u>	<u>458,275</u>	<u>722,627</u>	<u>306,671</u>
Total governmental activities	<u>25,981,191</u>	<u>456,962</u>	<u>2,104,008</u>	<u>24,334,145</u>	<u>1,806,671</u>
Business-type activities					
G.O. bonds payable	13,965,000	-	1,205,000	12,760,000	1,130,000
Premium on bonds payable	1,478,333	-	130,825	1,347,508	-
Total bonds payable	<u>15,443,333</u>	<u>-</u>	<u>1,335,825</u>	<u>14,107,508</u>	<u>1,130,000</u>
Compensated absences	<u>112,642</u>	<u>57,835</u>	<u>49,217</u>	<u>121,260</u>	<u>46,115</u>
Total business-type activities	<u>15,555,975</u>	<u>57,835</u>	<u>1,385,042</u>	<u>14,228,768</u>	<u>1,176,115</u>
Total long-term liabilities	<u>\$ 41,537,166</u>	<u>\$ 514,797</u>	<u>\$ 3,489,050</u>	<u>\$ 38,562,913</u>	<u>\$ 2,982,786</u>

The General Fund typically liquidates the liability related to compensated absences.

**NOTE 8 - CONDUIT DEBT OBLIGATIONS**

Conduit debt obligations are certain limited-obligation revenue bonds or similar debt instruments issued for the express purpose of providing capital financing for a specific third party. The City has issued various revenue bonds to provide funding to private-sector entities for projects deemed to be in the public interest. Although these bonds bear the name of the City, the City has no obligation for such debt. Accordingly, the bonds are not reported as liabilities in the financial statements of the City.

As of December 31, 2023, the City's conduit debt consisted of the following:

Forest Lake Athletic Association	
Recreational Facility Revenue Note, Series 2008A	\$ 2,927,617
Lakes International Language Academy Project	
Charter School Lease Revenue Bonds, Series 2014A	14,675,000
YMCA	
Recreational Facility Revenue Note, Series 2015	2,404,000
Lakes International Language Academy Project	
Charter School Lease Revenue Bonds, Series 2019A & 2019B	21,055,000
North Lakes Academy Project	
Charter School Lease Revenue and Refunding Bonds, Series 2021A & 2021B	<u>29,090,000</u>
Total conduit debt obligations	<u>\$ 70,151,617</u>

**City of Forest Lake  
Notes to Basic Financial Statements**

**NOTE 9 - FUND BALANCES/NET POSITION**

**A. Fund Balance Classifications**

Fund balances are classified as shown below to reflect the limitations and restrictions of the respective funds.

	General Fund	Capital Improvements	Nonmajor Governmental Funds	Total
Nonspendable				
Inventory	\$ -	\$ -	\$ 26,462	\$ 26,462
Prepaid items	418,960	-	363,721	782,681
Total nonspendable	<u>418,960</u>	<u>-</u>	<u>390,183</u>	<u>809,143</u>
Restricted				
Recycling	11,464	-	-	11,464
Park improvements	-	-	1,413,308	1,413,308
Debt service	-	-	2,339,245	2,339,245
Public safety	-	-	969,660	969,660
Tax increment	-	-	71,342	71,342
Total restricted	<u>11,464</u>	<u>-</u>	<u>4,793,555</u>	<u>4,805,019</u>
Committed				
Bixby Dog Park	-	-	695	695
Veterans Memorial	-	-	68,561	68,561
Lake improvements	-	-	54,973	54,973
Safety camp	8,733	-	-	8,733
Surface water management	-	-	1,208,585	1,208,585
Airport	-	-	214,433	214,433
Capital	-	1,030,124	157,660	1,187,784
Total committed	<u>8,733</u>	<u>1,030,124</u>	<u>1,704,907</u>	<u>2,743,764</u>
Assigned				
Irrigation at Fenway Athletic Facility	23,012	-	-	23,012
Unassigned	<u>6,177,253</u>	<u>-</u>	<u>(789,836)</u>	<u>5,387,417</u>
Total fund balance	<u>\$ 6,639,422</u>	<u>\$ 1,030,124</u>	<u>\$ 6,098,809</u>	<u>\$ 13,768,355</u>

**B. Net Position**

Restricted net position is comprised of the total restricted fund balance in the governmental funds plus the effects of the conversion to the government-wide net position.

**NOTE 10 - RISK MANAGEMENT**

The City purchases commercial insurance coverage with other cities in the state through the League of Minnesota Cities Insurance Trust (LMCIT), which is a public entity risk pool currently operating as a common risk management and insurance program. The City pays an annual premium to LMCIT for its insurance coverage. LMCIT is self-sustaining through commercial companies for excess claims. The City is covered through the pool for any claims incurred but unreported, however, retains risk for the deductible portion of its insurance policies. The amount of these deductibles is considered immaterial to the financial statements.

**City of Forest Lake**  
**Notes to Basic Financial Statements**

**NOTE 10 - RISK MANAGEMENT (CONTINUED)**

There were no significant reductions in insurance from the previous year or settlements in excess of insurance coverage for any of the past three years.

The City's workers' compensation insurance policy is retrospectively rated. With this type of policy, final premiums are determined after loss experience is known. The amount of premium adjustment for 2023 is estimated to be immaterial based on workers' compensation rates and salaries for the year.

At December 31, 2023, there were no other claims liabilities reported based on the requirements of GASB Statement No. 10, which requires a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated.

**NOTE 11 - PENSION PLANS**

The City participates in various pension plans. Total pension expense for the year ended December 31, 2023, was \$1,466,649. The components of pension expense are noted in the following plan summaries for the General Employees Retirement Plan, the Public Employees Police and Fire Plan, the Defined Contribution Plan, and the Volunteer Firefighter's Relief Association Plan.

The General Fund and Water and Sewer Funds typically liquidate the liability related to the pensions.

**Public Employees' Retirement Association**

**A. Plan Description**

The City participates in the following cost-sharing multiple-employer defined benefit pension plans administered by PERA. PERA's defined benefit pension plans are established and administered in accordance with *Minnesota Statutes*, Chapters 353 and 356. PERA's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code.

**General Employees Retirement Plan**

All full-time and certain part-time employees of the City are covered by the General Employees Plan. General Employees Plan members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

**Public Employees Police and Fire Plan**

The Police and Fire Plan, originally established for police officers and firefighters not covered by a local relief association, now covers all police officers and firefighters hired since 1980. Effective July 1, 1999, the Police and Fire Plan also covers police officers and firefighters belonging to local relief associations that elected to merge with and transfer assets and administration to PERA.

**B. Benefits Provided**

PERA provides retirement, disability, and death benefits. Benefit provisions are established by state statute and can only be modified by the state Legislature. Vested, terminated employees who are entitled to benefits, but are not receiving them yet, are bound by the provisions in effect at the time they last terminated their public service.

**City of Forest Lake  
Notes to Basic Financial Statements**

**NOTE 11 - PENSION PLANS (CONTINUED)**

**Public Employees' Retirement Association (Continued)**

**B. Benefits Provided (Continued)**

General Employees Plan Benefits

General Employees Plan benefits are based on a member's highest average salary for any 5 successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for PERA's Coordinated Plan members. Members hired prior to July 1, 1989, receive the higher of Method 1 or Method 2 formulas. Only Method 2 is used for members hired after June 30, 1989. Under Method 1, the accrual rate for Coordinated members is 1.2% for each of the first 10 years of service and 1.7% for each additional year. Under Method 2, the accrual rate for Coordinated members is 1.7% for all years of service. For members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90 and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at 66.

Benefit increases are provided to benefit recipients each January. The postretirement increase is equal to 50% of the cost-of-living adjustment (COLA) announced by the SSA, with a minimum increase of at least 1% and a maximum of 1.5%. Recipients that have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase will receive the full increase. Recipients receiving the annuity or benefit for at least one month but less than a full year as of the June 30 before the effective date of the increase will receive a reduced prorated increase. In 2023, legislation repealed the statute delaying increases for members retiring before full retirement age.

Police and Fire Plan Benefits

Benefits for the Police and Fire Plan members first hired after June 30, 2010, but before July 1, 2014, vest on a prorated basis from 50% after five years up to 100% after 10 years of credited service. Benefits for Police and Fire Plan members first hired after June 30, 2014, vest on a prorated basis from 50% after 10 years up to 100% after 20 years of credited service. The annuity accrual rate is 3% of average salary for each year of service. For Police and Fire Plan members who were first hired prior to July 1, 1989, a full annuity is available when age plus years of service equal at least 90.

Benefit increases are provided to benefit recipients each January. The postretirement increase is fixed at 1%. Recipients that have been receiving the annuity or benefit for at least 36 months as of the June 30 before the effective date of the increase will receive the full increase. Recipients receiving the annuity or benefit for at least 25 months but less than 36 months as of the June 30 before the effective date of the increase will receive a reduced prorated increase.

**C. Contributions**

*Minnesota Statutes* Chapter 353 sets the rates for employer and employee contributions. Contribution rates can only be modified by the state Legislature.

**City of Forest Lake  
Notes to Basic Financial Statements**

**NOTE 11 - PENSION PLANS (CONTINUED)**

**Public Employees' Retirement Association (Continued)**

**C. Contributions**

General Employees Fund Contributions

Coordinated Plan members were required to contribute 6.5% of their annual covered salary in fiscal year 2023, and the City was required to contribute 7.5% for Coordinated Plan members. The City's contributions to the General Employees Fund for the year ended December 31, 2023, were \$229,980. The City's contributions were equal to the required contributions as set by state statute.

Police and Fire Fund Contributions

Police and Fire Plan members were required to contribute 11.8% of their annual covered salary in fiscal year 2023 and the City was required to contribute 17.7% for Police and Fire Plan members. The City's contributions to the Police and Fire Fund for the year ended December 31, 2023, were \$569,158. The City's contributions were equal to the required contributions as set by state statute.

**D. Pension Costs**

General Employees Fund Pension Costs

At December 31, 2023, the City reported a liability of \$2,337,409 for its proportionate share of the General Employees Fund's net pension liability. The City's net pension liability reflected a reduction due to the State of Minnesota's contribution of \$16 million. The State of Minnesota is considered a non-employer contributing entity and the State's contribution meets the definition of a special funding situation. The State of Minnesota's proportionate share of the net pension liability associated with the City totaled \$64,356.

The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportionate share of the net pension liability was based on the City's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2022, through June 30, 2023, relative to the total employer contributions received from all of PERA's participating employers. The City's proportionate share was 0.0418% at the end of the measurement period and 0.0386% at the beginning of the period.

City's proportionate share of the net pension liability	\$ 2,337,409
State of Minnesota's proportionate share of the net pension liability associated with the City	<u>64,356</u>
Total	<u><u>\$ 2,401,765</u></u>

**City of Forest Lake  
Notes to Basic Financial Statements**

**NOTE 11 - PENSION PLANS (CONTINUED)**

**Public Employees' Retirement Association (Continued)**

**D. Pension Costs (Continued)**

General Employees Fund Pension Costs (Continued)

For the year ended December 31, 2023, the City recognized pension expense of \$481,834 for its proportionate share of General Employees Plan's pension expense. Included in this amount, the City recognized \$289 as pension expense (and grant revenue) for its proportionate share of the State of Minnesota's contribution of \$16 million to the General Employees Fund.

As of December 31, 2023, the City reported its proportionate share of General Employees Plan's deferred outflows of resources and deferred inflows of resources, related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 75,349	\$ 14,291
Changes in actuarial assumptions	336,388	640,664
Net difference between projected and actual investment earnings	-	72,791
Changes in proportion	270,072	-
Contributions paid to PERA subsequent to the measurement date	114,990	-
Total	\$ 796,799	\$ 727,746

The \$114,990 reported as deferred outflows of resources related to pensions resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2024. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending December 31,	Pension Expense Amount
2024	\$ 157,494
2025	(247,739)
2026	95,014
2027	(50,706)
Total	\$ (45,937)

**City of Forest Lake  
Notes to Basic Financial Statements**

**NOTE 11 - PENSION PLANS (CONTINUED)**

**Public Employees' Retirement Association (Continued)**

**D. Pension Costs (Continued)**

Police and Fire Fund Pension Costs

As of December 31, 2023, the City reported a liability of \$3,990,797 for its proportionate share of the Police and Fire Fund's net pension liability. The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportionate share of the net pension liability was based on the City's contributions received by PERA during the measurement period for employer payroll paid dates from July 1, 2022 through June 30, 2023, relative to the total employer contributions received from all of PERA's participating employers. The City's proportionate share was 0.2311% at the end of the measurement period and 0.2297% at the beginning of the period.

The State of Minnesota contributed \$18 million to the Police and Fire Fund in the plan fiscal year ended June 30, 2023. The contribution consisted of \$9 million in direct state aid that meets the definition of a special funding situation and \$9 million in supplemental state aid that does not meet the definition of a special funding situation. The \$9 million direct state aid was paid on October 1, 2022. Thereafter, by October 1 of each year, the State will pay \$9 million to the Police and Fire Fund until full funding is reached or July 1, 2048, whichever is earlier. The \$9 million in supplemental state aid will continue until the fund is 90% funded, or until the State Patrol Plan (administered by the Minnesota State Retirement System) is 90% funded, whichever occurs later. The State of Minnesota's proportionate share of the net pension liability associated with the City totaled \$160,746.

City's proportionate share of the net pension liability	\$ 3,990,797
State of Minnesota's proportionate share of the net pension liability associated with the City	160,746
Total	\$ 4,151,543

The State of Minnesota is included as a non-employer contributing entity in the Police and Fire Retirement Plan Schedule of Employer Allocations and Schedule of Pension Amounts by Employer (pension allocation schedules) for the \$9 million in direct state aid. Police and Fire Plan employers need to recognize their proportionate share of the State of Minnesota's pension expense (and grant revenue) under GASB 68 special funding situation accounting and financial reporting requirements. For the year ended December 31, 2023, the City recognized pension expense of \$1,190,031 for its proportionate share of the Police and Fire Plan's pension expense. Included in this amount, the City recognized (\$9,682) as pension expense (and grant revenue) for its proportionate share of the State of Minnesota's contribution of \$9 million to the Police and Fire Fund.

**City of Forest Lake  
Notes to Basic Financial Statements**

**NOTE 11 - PENSION PLANS (CONTINUED)**

**Public Employees' Retirement Association (Continued)**

**D. Pension Costs (Continued)**

Police and Fire Fund Pension Costs (Continued)

The State of Minnesota is not included as a non-employer contributing entity in the Police and Fire Pension Plan pension allocation schedules for the \$9 million in supplemental state aid. The City also recognized \$20,799 for the year ended December 31, 2023, as revenue and an offsetting reduction of the net pension liability for its proportionate share of the State of Minnesota's on-behalf contributions to the Police and Fire Fund.

At December 31, 2023, the City reported its proportionate share of the Police and Fire Plan's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources.

	Deferred Outflows of Resources	Deferred Inflows of Resources
	<u>                    </u>	<u>                    </u>
Differences between expected and actual economic experience	\$ 1,089,223	\$ -
Changes in actuarial assumptions	4,515,810	5,610,864
Net difference between projected and actual investment earnings	-	90,866
Changes in proportion	121,966	80,607
Contributions paid to PERA subsequent to the measurement date	<u>284,579</u>	<u>-</u>
Total	<u><u>\$ 6,011,578</u></u>	<u><u>\$ 5,782,337</u></u>

**City of Forest Lake  
Notes to Basic Financial Statements**

**NOTE 11 - PENSION PLANS (CONTINUED)**

**Public Employees' Retirement Association (Continued)**

**D. Pension Costs (Continued)**

**Police and Fire Fund Pension Costs (Continued)**

The \$284,579 reported as deferred outflows of resources related to pensions resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2024. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending December 31,	Pension Expense Amount
2024	\$ 188,816
2025	55,033
2026	925,861
2027	(245,056)
2028	(979,992)
Total	\$ (55,338)

**E. Long-Term Expected Return on Investment**

The State Board of Investment, which manages the investments of PERA, prepares an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic equity	33.5 %	5.10 %
International equity	16.5	5.30
Fixed income	25.0	0.75
Private markets	25.0	5.90
Total	100.0 %	

**City of Forest Lake**  
**Notes to Basic Financial Statements**

**NOTE 11 - PENSION PLANS (CONTINUED)**

**Public Employees' Retirement Association (Continued)**

**F. Actuarial Methods and Assumptions**

The total pension liability in the June 30, 2023, actuarial valuation was determined using an individual entry-age normal actuarial cost method. The long-term rate of return on pension plan investments used in the determination of the total liability is 7.0%. This assumption is based on a review of inflation and investments return assumptions from a number of national investment consulting firms. The review provided a range of return investment return rates deemed to be reasonable by the actuary. An investment return of 7.0% was deemed to be within that range of reasonableness for financial reporting purposes.

Inflation is assumed to be 2.25% for the General Employees Plan and 2.25% for the Police and Fire Plan. Benefit increases after retirement are assumed to be 1.25% for the General Employees Plan and 1% for the Police and Fire Plan.

Salary growth assumptions in the General Employees Plan range in annual increments from 10.25% after one year of service to 3.0% after 27 years of service. In the Police and Fire Plan, salary growth assumptions range from 11.75% after one year of service to 3.0% after 24 years of service.

Mortality rates for the General Employees Plan are based on the Pub-2010 General Employee Mortality Table. Mortality rates for the Police and Fire Plan are based on the Pub-2010 Public Safety Employee Mortality tables. The tables are adjusted slightly to fit PERA's experience.

Actuarial assumptions for the General Employees Plan are reviewed every four years. The most recent four-year experience study for the General Employees Plan was completed in 2022. The assumption changes were adopted by the Board and became effective with the July 1, 2023, actuarial valuation. The most recent four-year experience study for the Police and Fire Plan was completed in 2020 and was adopted by the Board and became effective with the July 1, 2021, actuarial valuation.

The following changes in actuarial assumptions and plan provisions occurred in 2023:

**General Employees Fund**

**Changes in Actuarial Assumptions**

- ◆ The investment return assumption and single discount rate were changed from 6.5% to 7.0%.

**Changes in Plan Provisions**

- ◆ An additional one-time direct state aid contribution of \$170.1 million will be contributed to the Plan on October 1, 2023.
- ◆ The vesting period of those hired after June 30, 2010, was changed from five years of allowable service to three years of allowable service.
- ◆ The benefit increase delay for early retirements on or after January 1, 2024, was eliminated.
- ◆ A one-time, non-compounding benefit increase of 2.5% minus the actual 2024 adjustment will be payable in a lump sum for calendar year 2024 by March 31, 2024.

**City of Forest Lake  
Notes to Basic Financial Statements**

**NOTE 11 - PENSION PLANS (CONTINUED)**

**Public Employees' Retirement Association (Continued)**

**F. Actuarial Methods and Assumptions (Continued)**

Police and Fire Fund

Changes in Actuarial Assumptions

- ◆ The investment return assumption and single discount rate were changed from 6.5% to 7.0%.
- ◆ The single discount rate changed from 5.4% to 7.0%.

Changes in Plan Provisions

- ◆ Additional one-time direct state aid contribution of 19.4 million will be contributed to the Plan on October 1, 2023.
- ◆ Vesting requirement for new hires after June 30, 2014, was changed from a graded 20-year vesting schedule to a graded 10-year vesting schedule, with 50% vesting after five years, increasing incrementally to 100% after 10 years.
- ◆ A one-time, non-compounding benefit increase of 3.0% will be payable in a lump sum for calendar year 2024 by March 31, 2024.
- ◆ Psychological treatment is required effective July 1, 2023, prior to approval for a duty disability benefit for a psychological condition relating to the member's occupation.
- ◆ The total and permanent duty disability benefit was increased, effective July 1, 2023.

**G. Discount Rate**

The discount rate used to measure the total pension liability in 2023 was 7.0%. The projection of cash flows used to determine the discount rate assumed that contributions from Plan members and employers will be made at rates set in *Minnesota Statutes*. Based on these assumptions, the fiduciary net positions of the General Employees and Police and Fire Plans were projected to be available to make all projected future benefit payments of current Plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**City of Forest Lake  
Notes to Basic Financial Statements**

**NOTE 11 - PENSION PLANS (CONTINUED)**

**Public Employees' Retirement Association (Continued)**

**H. Pension Liability Sensitivity**

The following presents the City's proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraph, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate 1 percentage point lower or 1 percentage point higher than the current discount rate:

	1% Decrease in Discount Rate (6.0%)	Current Discount Rate (7.0%)	1% Increase in Discount Rate (8.0%)
City's proportionate share of the General Employees Fund net pension liability	\$ 4,135,065	\$ 2,337,409	\$ 858,769
	1% Decrease in Discount Rate (6.0%)	Current Discount Rate (7.0%)	1% Increase in Discount Rate (8.0%)
City's proportionate share of the Police and Fire Fund net pension liability	\$ 7,918,216	\$ 3,990,797	\$ 761,932

**I. Pension Plan Fiduciary Net Position**

Detailed information about each pension plan's fiduciary net position is available in a separately issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the Internet at [www.mnpera.org](http://www.mnpera.org).

**Public Employees Defined Contribution Plan (Defined Contribution Plan)**

One council member is covered by the Defined Contribution Plan, a multiple-employer deferred compensation plan administered by PERA. The Defined Contribution Plan is a tax qualified plan under Section 401(a) of the Internal Revenue Code and all contributions by or on behalf of employees are tax deferred until time of withdrawal.

**City of Forest Lake**  
**Notes to Basic Financial Statements**

**NOTE 11 - PENSION PLANS (CONTINUED)**

**Public Employees Defined Contribution Plan (Defined Contribution Plan) (Continued)**

The defined contribution plan consists of individual accounts paying a lump-sum benefit. Plan benefits depend solely on amounts contributed to the plan plus investment earnings, less administrative expenses; therefore, there is no future liability to the City. Minnesota Statutes Chapter 353D.03, specifies plan provisions, including the employee and employer contribution rates for those qualified personnel who elect to participate. An eligible elected official who decides to participate contributes 5% of salary which is matched by the elected official's employer. For ambulance service personnel, employer contributions are determined by the employer, and for salaried employees must be a fixed percentage of salary. Employer contributions for volunteer personnel may be a unit value for each call or period of alert duty. Employees who are paid for their services may elect to make member contributions in an amount not to exceed the employer share. Employer and employee contributions are combined and used to purchase shares in one or more of the seven accounts of the Minnesota Supplemental Investment Fund. For administering the plan, PERA receives 2% of employer contributions and twenty-five hundredths of 1% (.25%) of the assets in each member's account annually.

Pension expense for the year is equal to the contributions made by the City. Total contributions during fiscal year 2023 were \$550, which amounted to 5% of covered payroll as required.

**Defined Benefit Pension Plan - Volunteer Firefighter's Relief Association**

**A. Plan Description**

The City of Forest Lake's Fire Department Relief Association is the administrator of a single employer defined benefit pension plan established to provide benefits for members of the City of Forest Lake Fire Department.

The Association issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to Forest Lake Fire Relief Association, 1408 Lake Street South, Forest Lake, MN 55025.

**B. Benefits Provided**

Volunteer firefighters of the City are members of the Forest Lake Fire Department Relief Association. Full retirement benefits are payable to members who have reached age 50 and have completed 20 years of service. The lump sum pension is based on completed months of service. The current lump sum pension measured in the actuarial study is based on \$5,900 (effective October 25, 2022) per year of service plus a supplemental benefit of 10% of the regular lump sum distribution, but not more than \$1,000. Partial benefits are payable to members who have reached 50 and have completed ten years of service (five years for those hired prior to January 1, 2007). Disability benefits and widow and children's survivor benefits are also payable to members, or their beneficiaries based upon requirements set forth in the bylaws. These benefit provisions and all other requirements are consistent with enabling state statutes.

**City of Forest Lake  
Notes to Basic Financial Statements**

**NOTE 11 - PENSION PLANS (CONTINUED)**

**Defined Benefit Pension Plan - Volunteer Firefighter's Relief Association (Continued)**

**C. Members Covered by Benefit Terms**

As of the December 31, 2022, actuarial valuation date, the following members were covered by the benefit terms:

Inactive members entitled to but not yet receiving benefits	4
Active members	28
	28
Total	32

**D. Contributions**

*Minnesota Statutes* Chapter 424A.092 specifies minimum support rates required on an annual basis. The minimum support rates from the municipality and from State aid are determined as the amount required to meet the normal cost plus amortizing any existing prior service costs over a ten-year period. The City's obligation is the financial requirement for the year less State aids received. Any additional payments by the City shall be used to amortize the unfunded liability of the relief association. The Association is comprised of volunteers; therefore, there are no payroll expenditures (i.e., there are no covered payroll percentage calculations). During the year ended December 31, 2023, the City recognized as revenue and as an expenditure an on behalf payment of \$206,188 made by the State of Minnesota for the Relief Association. The City also contributed \$18,500 to the Relief Association during the year ended December 31, 2023.

**E. Net Pension Liability**

The City's net pension liability was measured as of December 31, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2022.

The total pension liability in the December 31, 2022, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50 %	
Investment rate of return	6.00 %, net of pensions plan investment expense:	including inflation.
Mortality	Various Pub-2010 Public Safety Employee mortality tables with projected mortality improvements based on scale MP-2021.	

**City of Forest Lake  
Notes to Basic Financial Statements**

**NOTE 11 - PENSION PLANS (CONTINUED)**

**Defined Benefit Pension Plan - Volunteer Firefighter's Relief Association (Continued)**

**E. Net Pension Liability (Continued)**

The long-term return on assets has been set based on the plan's target investment allocation along with long-term return expectations by asset class. When there is sufficient historical evidence of market outperformance, historical average returns may be considered. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of the measurement date are summarized below.

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Nominal Rate of Return</u>
Domestic equity	60 %	6.60 %
International equity	10	7.14
Fixed income	15	3.55
Real estate and alternatives	10	6.04
Cash and equivalents	5	2.05
	<hr/>	<hr/>
Total	100 %	6.49
	<hr/> <hr/>	<hr/> <hr/>
	Investment expense	(0.50)
	<hr/>	<hr/>
	Net assumed investment return	6.00 %
	<hr/> <hr/>	<hr/> <hr/>

The discount rate used to measure the total pension liability was 6.0%. Assets were projected using expected benefit payments and expected asset returns. Expected benefit payments by year were discounted using the expected asset return assumption for years in which the assets were sufficient to pay all benefit payments. Any remaining benefit payments after the trust fund is exhausted are discounted at the municipal bond rate. The equivalent single rate is the discount rate.

The following changes in actuarial assumptions and plan provisions occurred in 2023:

**Changes in Actuarial Assumptions**

- ◆ The disability, mortality and withdrawal assumptions were updated from the rates used in the July 1, 2020, Minnesota PERA Police and Fire Plan actuarial valuation to the rates used in the July 1, 2022, Minnesota PERA Police and Fire Plan actuarial valuation.
- ◆ The inflation assumption increased from 2.25% to 2.5%.

**Changes in Plan Provisions**

- ◆ The lump sum benefit amount increased from \$5,700 to \$5,900.

**City of Forest Lake  
Notes to Basic Financial Statements**

**NOTE 11 - PENSION PLANS (CONTINUED)**

**Defined Benefit Pension Plan - Volunteer Firefighter's Relief Association (Continued)**

**F. Changes in the Net Pension Liability**

	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (a) - (b)
Balances at December 31, 2021, measurement date	\$ 1,081,048	\$ 3,476,953	\$ (2,395,905)
Changes for the year			
Service cost	78,560	-	78,560
Interest cost	68,132	-	68,132
Difference between expected and actual experience	(75,364)	-	(75,364)
Changes of assumptions	(4,667)	-	(4,667)
Changes of benefit terms	33,218	-	33,218
State and municipal contributions	-	198,492	(198,492)
Member contributions	-	640	(640)
Net investment income	-	(475,835)	475,835
Benefit payments	(48,158)	(48,158)	-
Administrative expense	-	(14,567)	14,567
Other charges	-	-	-
Net changes	51,721	(339,428)	391,149
Balances at December 31, 2022, measurement date	\$ 1,132,769	\$ 3,137,525	\$ (2,004,756)

Sensitivity of the net pension liability to changes in the discount rate. The following presents the net pension liability of the City, calculated using the discount rate of 6.0%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

	1% Decrease in Discount Rate 5.0%	Current Discount Rate 6.0%	1% Increase in Discount Rate 7.0%
Net pension asset	\$ 1,962,783	\$ 2,004,756	\$ 2,045,219

Detailed information about the pension plan's fiduciary net position is available in the separately issued relief association financial report.

**City of Forest Lake  
Notes to Basic Financial Statements**

**NOTE 11 - PENSION PLANS (CONTINUED)**

**Defined Benefit Pension Plan - Volunteer Firefighter's Relief Association (Continued)**

**G. Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

For the year ended December 31, 2023, the City recognized pension expense of \$205,766. As of December 31, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
	<u>                    </u>	<u>                    </u>
Differences between expected and actual liability	\$ -	\$ 111,369
Net collective difference between projected and actual investment earnings	233,657	-
Changes in assumptions	37,985	4,213
Contributions paid to Association subsequent to the measurement date	<u>224,688</u>	<u>-</u>
Total	<u>\$ 496,330</u>	<u>\$ 115,582</u>

The \$224,688 reported as deferred outflows of resources related to pensions resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2024. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ending December 31,</u>	<u>Pension Expense Amount</u>
2024	\$ (36,450)
2025	34,187
2026	66,220
2027	127,909
2028	(7,790)
Thereafter	<u>(28,016)</u>
Total	<u>\$ 156,060</u>

**City of Forest Lake  
Notes to Basic Financial Statements**

**NOTE 12 - POST EMPLOYMENT HEALTH CARE PLAN**

**A. Plan Description**

The City's defined benefit OPEB plan provides a single employer defined benefit health care plan to eligible retirees. The plan offers medical coverage. No assets are acclimated in a trust. A separate report is not issued for this plan.

**B. Benefits Provided**

Retirees and their spouses can participate in the health care plan at the same premium rate as City employees. Retirees and their spouses are responsible for 100% of these rates. This results in the retirees receiving an implicit rate subsidy.

**C. Contributions**

Retirees and their spouses contribute to the health care plan at the same rate as City employees. This results in the retirees receiving an implicit rate subsidy. Contribution requirements are established by the City, based on the contract terms with HealthPartners. The required contributions are based on projected pay-as-you-go financing requirements. For 2023, the City contributed \$63,553 to the plan.

**D. Members**

As of the December 31, 2021, valuation date, the following were covered by the benefit terms:

Active employees electing coverage	55
Active employees waiving coverage	2
Retirees electing coverage	3
Total	60

**E. Actuarial Assumptions**

The total OPEB liability was determined by an actuarial valuation as of December 31, 2021, using the following actuarial assumptions.

Key Methods and Assumptions Used in Valuation of Total OPEB Liability

Discount rate	4.05%
Inflation	2.50%
Healthcare cost trend increases	6.8% for 2022, gradually decreasing over several decades to an ultimate rate of 3.9% in 2075.
Mortality assumption - general employees	Pub-2010 General mortality tables with projected mortality improvements based on scale MP-2021, and other adjustments.
Mortality assumption - police and fire employees	Pub-2010 Public Safety mortality tables with projected mortality improvements based on scale MP-2021, and other adjustments.

**City of Forest Lake**  
**Notes to Basic Financial Statements**

**NOTE 12 - POST EMPLOYMENT HEALTH CARE PLAN (CONTINUED)**

**E. Actuarial Assumptions (Continued)**

Changes in Actuarial Assumptions

- ◆ The discount rate was changed from 1.84% to 4.05% based on updated 20-year municipal bond rates.

Changes in Plan Provisions

- ◆ None

**F. Total OPEB Liability**

The City's total OPEB liability was measured as of December 31, 2021, and was determined by an actuarial valuation as of December 31, 2022.

Changes in the total OPEB liability are as follows:

	<u>Total OPEB Liability</u>
Balances at December 31, 2021, measurement date	<u>\$ 2,570,662</u>
Changes for the year	
Service cost	210,578
Interest	50,593
Differences between expected and actual economic experience	8,668
Changes of assumptions	(479,353)
Employer contributions	<u>(63,209)</u>
Net changes	<u>(272,723)</u>
Balances at December 31, 2022, measurement date	<u><u>\$ 2,297,939</u></u>

The General Fund and Water and Sewer funds typically liquidate the Liability related to OPEB.

**City of Forest Lake  
Notes to Basic Financial Statements**

**NOTE 12 - POST EMPLOYMENT HEALTH CARE PLAN (CONTINUED)**

**G. OPEB Liability Sensitivity**

The following presents the City's total OPEB liability calculated using the discount rate of 4.05% as well as the liability measured using 1% lower and 1% higher than the current discount rate.

Total OPEB Liability Total OPEB Liability/ (Asset)		
1% Decrease in Discount Rate (3.05%)	Current Discount Rate (4.05%)	1% Increase in Discount Rate (5.05%)
\$ 2,507,839	\$ 2,297,939	\$ 2,101,419

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1% lower and 1% higher than the current healthcare cost trend rates.

Total OPEB Liability Total OPEB Liability/ (Asset)		
1% Decrease in Trend Rate (5.8% Decreasing to 2.9%)	Current Trend Rate (6.8% Decreasing to 3.9%)	1% Increase in Trend Rate (7.8% Decreasing to 4.9%)
\$ 1,984,268	\$ 2,297,939	\$ 2,668,071

**H. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the year ended December 31, 2023, the City recognized OPEB expense of \$84,184. As of December 31, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual liability	\$ 7,657	\$ 666,932
Changes of assumptions	186,513	684,437
Contributions made subsequent to the measurement date	63,553	-
Total	\$ 257,723	\$ 1,351,369

**City of Forest Lake  
Notes to Basic Financial Statements**

**NOTE 12 - POST EMPLOYMENT HEALTH CARE PLAN (CONTINUED)**

**H. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources  
Related to OPEB (Continued)**

The \$63,553 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the total OPEB liability in the year ended December 31, 2024. Other amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending December 31,	Total
2024	\$ (176,987)
2025	(176,987)
2026	(176,987)
2027	(191,387)
2028	(166,491)
Therafter	(268,360)
Total	\$ (1,157,199)

**NOTE 13 - CONTRACT COMMITMENTS**

The City had \$722,286 in contract commitments as of December 31, 2023, related to the water treatment plant, lift station and force main improvements projects, and Well 6 & 7 project.

**NOTE 14 - TAX INCREMENT FINANCING**

The City has entered into Tax Increment Financing agreements which meet the criteria for disclosure under Governmental Accounting Standards Board Statement No. 77 Tax Abatement Disclosures. The City’s authority to enter into these agreements comes from *Minnesota Statute 469*. The City entered into these agreements for the purpose of economic development.

Under each agreement, the City and developer agree on an amount of development costs to be reimbursed to the developer by the City through tax revenues from the additional taxable value of the property generated by the development (tax increment). A “pay-as-you-go” note is established for this amount, on which the City makes payments for a fixed period of time with available tax increment revenue after deducting for certain administrative costs.

During the year ended December 31, 2023, the City generated \$415,354 in tax increment revenue and made \$374,778 in payments to developers.

**REQUIRED SUPPLEMENTARY INFORMATION  
OTHER THAN MANAGEMENT'S DISCUSSION AND ANALYSIS**

**City of Forest Lake**  
**Schedule of Changes in Total OPEB Liability**  
**and Related Ratios**

	December 31, 2018	December 31, 2019	December 31, 2020	December 31, 2021
Total OPEB Liability				
Service cost	\$ 162,214	\$ 188,348	\$ 177,471	\$ 158,477
Interest	113,068	107,988	115,602	73,032
Differenced between expected and actual experience	-	-	(485,114)	(3,529)
Changes of assumptions	152,990	(289,465)	(149,671)	198,052
Changes of benefit terms	-	-	-	-
Benefit payments	(154,471)	(164,676)	(120,364)	(78,730)
Net change in total OPEB liability	<u>273,801</u>	<u>(157,805)</u>	<u>(462,076)</u>	<u>347,302</u>
Beginning of year	<u>2,882,673</u>	<u>3,156,474</u>	<u>2,998,669</u>	<u>2,536,593</u>
End of Year	<u>\$ 3,156,474</u>	<u>\$ 2,998,669</u>	<u>\$ 2,536,593</u>	<u>\$ 2,883,895</u>
Covered-employee payroll	\$ 4,626,210	\$ 4,842,009	\$ 5,197,573	\$ 5,745,810
Total OPEB liability as a percentage of covered- employee payroll	68.23%	61.93%	48.80%	50.19%

Note: Schedule is intended to show ten year trend. Additional years will be reported as they become available.

December 31, 2022	December 31, 2023
\$ 186,471	\$ 210,578
60,938	50,593
(495,708)	8,668
(57,146)	(479,353)
39,178	-
(46,966)	(63,209)
(313,233)	(272,723)
2,883,895	2,570,662
\$ 2,570,662	\$ 2,297,939
\$ 5,741,070	\$ 5,730,776
44.78%	40.10%

**City of Forest Lake**  
**Schedule of City's Proportionate Share**  
**of Net Pension Liability**  
**General Employees Retirement Fund**  
**Last Ten Years**

For Fiscal Year Ended June 30,	City's Proportionate Share (Percentage) of the Net Pension Liability (Asset)	City's Proportionate Share (Amount) of the Net Pension Liability (Asset)	State's Proportionate Share (Amount) of the Net Pension Liability Associated with the City	City's Proportionate Share of the Net Pension Liability and the State's Proportionate Share of the Net Pension Liability Associated with the City	City's Covered Payroll	City's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2015	0.0347%	\$ 1,798,334	\$ -	\$ 1,798,334	\$ 2,040,339	88.14%	78.19%
2016	0.0314%	2,549,524	33,287	2,582,811	1,949,960	130.75%	68.91%
2017	0.0293%	1,870,493	23,532	1,894,025	1,888,560	99.04%	75.90%
2018	0.0298%	1,653,182	54,267	1,707,449	2,001,640	82.59%	79.53%
2019	0.0296%	1,636,518	50,831	1,687,349	2,094,493	78.13%	80.23%
2020	0.0339%	2,032,460	62,592	2,095,052	2,414,027	84.19%	79.06%
2021	0.0371%	1,584,336	48,341	1,632,677	2,670,960	59.32%	87.00%
2022	0.0386%	3,057,133	89,555	3,146,688	2,890,560	105.76%	76.67%
2023	0.0418%	2,337,409	64,356	2,401,765	3,320,893	70.38%	83.10%

Note: Schedule is intended to show ten year trend. Additional years will be reported as they become available.

**Schedule of City's Proportionate Share**  
**of Net Pension Liability**  
**Public Employees Police and Fire Retirement Fund**  
**Last Ten Years**

For Fiscal Year Ended June 30,	City's Proportionate Share (Percentage) of the Net Pension Liability (Asset)	City's Proportionate Share (Amount) of the Net Pension Liability (Asset)	State's Proportionate Share (Amount) of the Net Pension Liability Associated with the City	City's Proportionate Share of the Net Pension Liability and the State's Proportionate Share of the Net Pension Liability Associated with the City	City's Covered Payroll	City's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2015	0.2520%	\$ 2,863,310	\$ -	\$ 2,863,310	\$ 2,306,102	124.16%	86.61%
2016	0.2440%	9,770,185	-	9,770,185	2,354,062	415.04%	63.88%
2017	0.2230%	2,990,695	-	2,990,695	2,287,438	130.74%	85.43%
2018	0.2265%	2,393,872	-	2,393,872	2,387,352	100.27%	88.84%
2019	0.2295%	2,412,277	-	2,412,277	2,420,640	99.65%	89.26%
2020	0.2287%	2,993,928	71,020	3,064,948	2,581,258	115.99%	87.19%
2021	0.2169%	1,654,717	75,252	1,729,969	2,563,017	64.56%	93.66%
2022	0.2297%	9,995,637	436,602	10,432,239	2,789,938	358.27%	70.53%
2023	0.2297%	3,990,797	160,746	4,151,543	3,034,887	131.50%	86.47%

Note: Schedule is intended to show ten year trend. Additional years will be reported as they become available.

**City of Forest Lake  
Schedule of City Contributions  
General Employees Retirement Fund  
Last Ten Years**

Year Ending December 31,	Statutorily Required Contribution	Contributions in Relation to the Statutorily Required Contributions	Contribution Deficiency (Excess)	City's Covered Payroll	Contributions as a Percentage of Covered Payroll
2015	\$ 151,554	\$ 151,554	\$ -	\$ 2,020,720	7.50%
2016	140,504	140,504	-	1,873,387	7.50%
2017	147,699	147,699	-	1,969,320	7.50%
2018	152,007	152,007	-	2,026,760	7.50%
2019	167,582	167,582	-	2,234,427	7.50%
2020	197,726	197,726	-	2,636,347	7.50%
2021	198,935	198,935	-	2,652,467	7.50%
2022	207,314	207,314	-	2,764,187	7.50%
2023	229,980	229,980	-	3,066,400	7.50%

Note: Schedule is intended to show ten year trend. Additional years will be reported as they become available.

**Schedule of City Contributions  
Public Employees Police and Fire Retirement Fund  
Last Ten Years**

Year Ending December 31,	Statutorily Required Contribution	Contributions in Relation to the Statutorily Required Contributions	Contribution Deficiency (Excess)	City's Covered Payroll	Contributions as a Percentage of Covered Payroll
2015	\$ 380,747	\$ 380,747	\$ -	\$ 2,350,290	16.20%
2016	371,639	371,639	-	2,294,068	16.20%
2017	377,106	377,106	-	2,327,815	16.20%
2018	385,159	385,159	-	2,377,525	16.20%
2019	429,989	429,989	-	2,536,808	16.95%
2020	472,343	472,343	-	2,668,605	17.70%
2021	479,118	479,118	-	2,706,881	17.70%
2022	512,920	512,920	-	2,897,853	17.70%
2023	569,158	569,158	-	3,215,582	17.70%

Note: Schedule is intended to show ten year trend. Additional years will be reported as they become available.

**City of Forest Lake**  
**Schedule of Changes in Net Pension Liability**  
**and Related Ratios - Forest Lake Fire Department Relief Association**

	Measurement Date		
	12/31/2014	12/31/2015	12/31/2016
<b>Total Pension Liability (TPL)</b>			
Service cost	\$ 58,473	\$ 60,081	\$ 72,882
Interest costs	85,447	87,680	106,581
Changes of assumptions	-	138,729	-
Changes of benefit terms	-	-	-
Differenced between expected and actual experience	-	-	(77,657)
Benefit payments	(142,192)	(82,696)	(68,652)
Net change in total pension liability	<u>1,728</u>	<u>203,794</u>	<u>33,154</u>
Beginning of year	<u>1,278,508</u>	<u>1,280,236</u>	<u>1,484,030</u>
End of Year	<u>\$ 1,280,236</u>	<u>\$ 1,484,030</u>	<u>\$ 1,517,184</u>
<b>Plan Fiduciary Net Pension (FNP)</b>			
State and municipal contributions	\$ 145,743	\$ 152,203	\$ 154,922
Donations and other income contributions	-	-	-
Member contributions	-	740	1,300
Net investment income	127,032	(30,658)	153,854
Benefit payments	(142,192)	(82,696)	(68,652)
Administrative expense	(8,058)	(9,162)	(9,531)
Net change in plan fiduciary net position	<u>122,525</u>	<u>30,427</u>	<u>231,893</u>
Beginning of year	<u>2,086,142</u>	<u>2,208,667</u>	<u>2,239,094</u>
End of year	<u>\$ 2,208,667</u>	<u>\$ 2,239,094</u>	<u>\$ 2,470,987</u>
Net Pension Liability (NPL)	<u>\$ (928,431)</u>	<u>\$ (755,064)</u>	<u>\$ (953,803)</u>
FNP as a percentage of the TPL	172.52%	150.88%	162.87%

Note: Schedule is intended to show ten year trend. Additional years will be reported as they become available.

Measurement Date						
12/31/2017	12/31/2018	12/31/2019	12/31/2020	12/31/2021	12/31/2022	
\$ 58,606	\$ 60,218	\$ 52,577	\$ 59,436	\$ 74,161	\$ 78,560	
91,659	76,387	69,253	79,472	70,547	68,132	
-	21,081	-	26,126	-	(4,667)	
-	-	98,861	40,684	45,956	33,218	
-	(52,520)	-	(5,423)	-	(75,364)	
(532,758)	(207,320)	(39,353)	(101,320)	(422,466)	(48,158)	
(382,493)	(102,154)	181,338	98,975	(231,802)	51,721	
1,517,184	1,134,691	1,032,537	1,213,875	1,312,850	1,081,048	
<u>\$ 1,134,691</u>	<u>\$ 1,032,537</u>	<u>\$ 1,213,875</u>	<u>\$ 1,312,850</u>	<u>\$ 1,081,048</u>	<u>\$ 1,132,769</u>	
\$ 159,531	\$ 162,745	\$ 167,070	\$ 175,885	\$ 184,035	\$ 198,492	
-	289	-	-	-	-	
900	680	650	900	590	640	
324,177	(143,161)	524,069	319,263	491,526	(475,835)	
(532,758)	(207,320)	(39,353)	(101,320)	(422,466)	(48,158)	
(9,036)	(8,764)	(15,534)	(8,697)	(17,935)	(14,567)	
(57,186)	(195,531)	636,902	386,031	235,750	(339,428)	
2,470,987	2,413,801	2,218,270	2,855,172	3,241,203	3,476,953	
<u>\$ 2,413,801</u>	<u>\$ 2,218,270</u>	<u>\$ 2,855,172</u>	<u>\$ 3,241,203</u>	<u>\$ 3,476,953</u>	<u>\$ 3,137,525</u>	
<u>\$ (1,279,110)</u>	<u>\$ (1,185,733)</u>	<u>\$ (1,641,297)</u>	<u>\$ (1,928,353)</u>	<u>\$ (2,395,905)</u>	<u>\$ (2,004,756)</u>	
212.73%	214.84%	235.21%	246.88%	321.63%	276.98%	

**City of Forest Lake**  
**Schedule of City Contributions -**  
**Forest Lake Fire Department Relief Association**

	<u>12/31/2014</u>	<u>12/31/2015</u>	<u>12/31/2016</u>
City			
Statutorily determined contribution (SDC)	\$ -	\$ -	\$ -
Actual contribution	<u>1,060</u>	<u>18,500</u>	<u>18,500</u>
Contribution deficiency (excess)	<u>\$ (1,060)</u>	<u>\$ (18,500)</u>	<u>\$ (18,500)</u>
State Pass Through			
2% Aid	<u>\$ 144,683</u>	<u>\$ 134,703</u>	<u>\$ 135,422</u>

Note: Schedule is intended to show ten year trend. Additional years will be reported as they become available.

<u>12/31/2017</u>	<u>12/31/2018</u>	<u>12/31/2019</u>	<u>12/31/2020</u>	<u>12/31/2021</u>	<u>12/31/2022</u>	<u>12/31/2023</u>
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
<u>18,500</u>	<u>18,500</u>	<u>18,500</u>	<u>18,500</u>	<u>18,500</u>	<u>18,500</u>	<u>18,500</u>
<u>\$ (18,500)</u>	<u>\$ (18,500)</u>	<u>\$ (18,500)</u>	<u>\$ (18,500)</u>	<u>\$ (18,500)</u>	<u>\$ (18,500)</u>	<u>\$ (18,500)</u>
<u>\$ 138,031</u>	<u>\$ 146,245</u>	<u>\$ 149,570</u>	<u>\$ 158,385</u>	<u>\$ 162,535</u>	<u>\$ 181,992</u>	<u>\$ 206,188</u>



**Forest Lake**  
AS GOOD AS IT SOUNDS

**City of Forest Lake**  
**Notes to Required Supplementary Information**

**General Employees Fund**

**2023 Changes**

Changes in Actuarial Assumptions

- ◆ The investment return assumption and single discount rate were changed from 6.5% to 7.0%.

Changes in Plan Provisions

- ◆ An additional one-time direct state aid contribution of \$170.1 million was contributed to the Plan on October 1, 2023.
- ◆ The vesting period of those hired after June 30, 2010, was changed from five years of allowable service to three years of allowable service.
- ◆ The benefit increase delay for early retirements on or after January 1, 2024, was eliminated.
- ◆ A one-time, non-compounding benefit increase of 2.5% minus the actual 2024 adjustment will be payable in a lump sum for calendar year 2024 by March 31, 2024.

**2022 Changes**

Changes in Actuarial Assumptions

- ◆ The mortality improvement scale was changed from scale MP-2020 to scale MP-2021.

Changes in Plan Provisions

- ◆ There have been no changes since the prior valuation.

**2021 Changes**

Changes in Actuarial Assumptions

- ◆ The investment return and single discount rates were changed from 7.5% to 6.5% for financial reporting purposes.
- ◆ The mortality improvement scale was changed from scale MP-2019 to scale MP-2020.

Changes in Plan Provisions

- ◆ There have been no changes since the prior valuation.

**2020 Changes**

Changes in Actuarial Assumptions

- ◆ The price inflation assumption was decreased from 2.5% to 2.25%.
- ◆ The payroll growth assumption was decreased from 3.25% to 3.0%.
- ◆ Assumed salary increase rates were changed as recommended in the June 30, 2019, experience study. The net effect is assumed rates that average 0.25% less than previous rates.
- ◆ Assumed rates of retirement were changed as recommended in the June 30, 2019, experience study. The changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements.
- ◆ Assumed rates of termination were changed as recommended in the June 30, 2019, experience study. The new rates are based on service and are generally lower than the previous rates for years 2-5 and slightly higher thereafter.
- ◆ Assumed rates of disability were changed as recommended in the June 30, 2019, experience study. The change results in fewer predicted disability retirements for males and females.
- ◆ The base mortality table for healthy annuitants and employees was changed from the RP-2014 table to the Pub-2010 General Mortality table, with adjustments. The base mortality table for disabled annuitants was changed from the RP-2014 disabled annuitant mortality table to the Pub-2010 General/Teacher disabled annuitant mortality table, with adjustments.
- ◆ The mortality improvement scale was changed from Scale MP-2018 to Scale MP-2019.
- ◆ The assumed spouse age difference was changed from two years older for females to one year older.

**City of Forest Lake**  
**Notes to Required Supplementary Information**

**General Employees Fund (Continued)**

**2020 Changes (Continued)**

Changes in Actuarial Assumptions (Continued)

- ◆ The assumed number of married male new retirees electing the 100% Joint and Survivor option changed from 35% to 45%. The assumed number of married female new retirees electing the 100% Joint and Survivor option changed from 15% to 30%. The corresponding number of married new retirees electing the Life annuity option was adjusted accordingly.

Changes in Plan Provisions

- ◆ Augmentation for current privatized members was reduced to 2.0% for the period July 1, 2020, through December 31, 2023, and 0.0% thereafter. Augmentation was eliminated for privatizations occurring after June 30, 2020.

**2019 Changes**

Changes in Actuarial Assumptions

- ◆ The mortality projection scale was changed from MP-2017 to MP-2018.

Changes in Plan Provisions

- ◆ The employer supplemental contribution was changed prospectively, decreasing from \$31.0 million to \$21.0 million per year. The State's special funding contribution was changed prospectively, requiring \$16.0 million due per year through 2031.

**2018 Changes**

Changes in Actuarial Assumptions

- ◆ The mortality projection scale was changed from MP-2015 to MP-2017.
- ◆ The assumed benefit increase was changed from 1.0% per year through 2044 and 2.5% per year thereafter to 1.25% per year.

Changes in Plan Provisions

- ◆ The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.
- ◆ Interest credited on member contributions decreased from 4.00% to 3.00%, beginning July 1, 2018.
- ◆ Deferred augmentation was changed to 0.00%, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- ◆ Contribution stabilizer provisions were repealed.
- ◆ Annual increases were changed from 1.00% per year with a provision to increase to 2.50% upon attainment of 90.00% funding ratio to 50.00% of the Social Security Cost of Living Adjustment, not less than 1.00% and not more than 1.50%, beginning January 1, 2019.
- ◆ For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age; does not apply to Rule of 90 retirees, disability benefit recipients, or survivors.
- ◆ Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

**2017 Changes**

Changes in Actuarial Assumptions

- ◆ The CSA loads were changed from 0.8% for active members and 60% for vested and non-vested deferred members. The revised CSA loads are now 0.0% for active member liability, 15% for vested deferred member liability and 3% for non-vested deferred member liability.

**City of Forest Lake**  
**Notes to Required Supplementary Information**

**General Employees Fund (Continued)**

**2017 Changes (Continued)**

Changes in Actuarial Assumptions (Continued)

- ◆ The assumed annual increase rate was changed from 1.0% per year for all years to 1.0% per year through 2044 and 2.5% per year thereafter.

Changes in Plan Provisions

- ◆ The State's contribution for the Minneapolis Employees Retirement Fund equals \$16,000,000 in 2017 and 2018, and \$6,000,000 thereafter.
- ◆ The Employer Supplemental Contribution for the Minneapolis Employees Retirement Fund changed from \$21,000,000 to \$31,000,000 in calendar years 2019 to 2031. The State's contribution changed from \$16,000,000 to \$6,000,000 in calendar years 2019 to 2031.

**2016 Changes**

Changes in Actuarial Assumptions

- ◆ The assumed post-retirement benefit increase rate was changed from 1.0% per year through 2035 and 2.5% per year thereafter to 1.0% per year for all future years.
- ◆ The assumed investment return was changed from 7.9% to 7.5%. The single discount rate was changed from 7.9% to 7.5%.
- ◆ Other assumptions were changed pursuant to the experience study dated June 30, 2015. The assumed future salary increases, payroll growth, the inflation was decreased by 0.25% to 3.25% for payroll growth and 2.50% for inflation.

Changes in Plan Provisions

- ◆ There have been no changes since the prior valuation.

**2015 Changes**

Changes in Actuarial Assumptions

- ◆ The assumed post-retirement benefit increase rate was changed from 1.0% per year through 2030 and 2.5% per year thereafter to 1.0% per year through 2035 and 2.5% per year thereafter.

Changes in Plan Provisions

- ◆ On January 1, 2015, the Minneapolis Employees Retirement Fund was merged into the General Employees Fund, which increased the total pension liability by \$1.1 billion and increased the fiduciary plan net position by \$892 million. Upon consolidation, state and employer contributions were revised; the State's contribution of \$6.0 million, which meets the special funding situation definition, was due September 2015.

**City of Forest Lake**  
**Notes to Required Supplementary Information**

**Police and Fire Fund**

**2023 Changes**

Changes in Actuarial Assumptions

- ◆ The investment return assumption was changed from 6.5% to 7.0%.
- ◆ The single discount rate changed from 5.4% to 7.0%.

Changes in Plan Provisions

- ◆ Additional one-time direct state aid contribution of 19.4 million will be contributed to the Plan on October 1, 2023.
- ◆ Vesting requirement for new hires after June 30, 2014, was changed from a graded 20-year vesting schedule to a graded 10-year vesting schedule, with 50% vesting after five years, increasing incrementally to 100% after 10 years.
- ◆ A one-time, non-compounding benefit increase of 3.0% will be payable in a lump sum for calendar year 2024 by March 31, 2024.
- ◆ Psychological treatment is required effective July 1, 2023, prior to approval for a duty disability benefit for a psychological condition relating to the member's occupation.
- ◆ The total and permanent duty disability benefit was increased, effective July 1, 2023.

**2022 Changes**

Changes in Actuarial Assumptions

- ◆ The mortality improvement scale was changed from scale MP-2020 to scale MP-2021.
- ◆ The single discount rate was changed from 6.5% to 5.4%.

Changes in Plan Provisions

- ◆ There have been no changes since the prior valuation.

**2021 Changes**

Changes in Actuarial Assumptions

- ◆ The investment return and single discount rates were changed from 7.5% to 6.5% for financial reporting purposes.
- ◆ The inflation assumption was changed from 2.5% to 2.25%.
- ◆ The payroll growth assumption was changed from 3.25% to 3.0%.
- ◆ The base mortality table for healthy annuitants and employees was changed from the RP-2014 table to the Pub-2010 Public Safety mortality table. The mortality improvement scale was changed from MP-2019 to MP-2020.
- ◆ The base mortality table for disabled annuitants was changed from the RP-2014 healthy annuitant mortality table (with future mortality improvement according to scale MP-2019) to the Pub-2010 Public Safety disabled annuitant mortality table (with future mortality improvement according to scale MP-2020).
- ◆ Assumed rates of salary increase were modified as recommended in the July 14, 2020, experience study. The overall impact is a decrease in gross salary increase rates.
- ◆ Assumed rates of retirement were changed as recommended in the July 14, 2020, experience study. The changes resulted in slightly more unreduced retirements and fewer assumed early retirements.
- ◆ Assumed rates of withdrawal were changed from select and ultimate rates to service-based rates. The changes resulted in more assumed terminations.
- ◆ Assumed rates of disability were increased for ages 25-44 and decreased for ages over 49. Overall, proposed rates resulted in more projected disabilities.
- ◆ Assumed percent married for active female members was changed from 60% to 70%. Minor changes to form of payment assumptions were applied.

**City of Forest Lake  
Notes to Required Supplementary Information**

**Police and Fire Fund (Continued)**

◆ **2021 Changes (Continued)**

Changes in Plan Provisions

- ◆ There have been no changes since the prior valuation.

**2020 Changes**

Changes in Actuarial Assumptions

- ◆ The mortality projection scale was changed from MP-2018 to MP-2019.

Changes in Plan Provisions

- ◆ There have been no changes since the prior valuation.

**2019 Changes**

Changes in Actuarial Assumptions

- ◆ The mortality projection scale was changed from MP-2017 to MP-2018.

Changes in Plan Provisions

- ◆ There have been no changes since the prior valuation.

**2018 Changes**

Changes in Actuarial Assumptions

- ◆ The mortality projection scale was changed from MP-2016 to MP-2017.

Changes in Plan Provisions

- ◆ Annual increases were changed to 1.00% for all years, with no trigger.
- ◆ An end date of July 1, 2048, was added to the existing \$9.0 million state contribution.
- ◆ New annual state aid will equal \$4.5 million in fiscal years 2019 and 2020, and \$9.0 million thereafter until the plan reaches 100% funding, or July 1, 2048, if earlier.
- ◆ Member contributions were changed from 10.80% to 11.30% of pay, effective January 1, 2019, and 11.80% of pay, effective January 1, 2020.
- ◆ Employer contributions were changed from 16.20% to 16.95% of pay, effective January 1, 2019, and 17.70% of pay, effective January 1, 2020.
- ◆ Interest credited on member contributions decreased from 4.00% to 3.00%, beginning July 1, 2018.
- ◆ Deferred augmentation was changed to 0.00%, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- ◆ Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

**2017 Changes**

Changes in Actuarial Assumptions

- ◆ Assumed salary increases were changed as recommended in the June 30, 2016, experience study. The net effect is proposed rates that average 0.34% lower than the previous rates.
- ◆ Assumed rates of retirement were changed, resulting in fewer retirements.
- ◆ The CSA load was 30% for vested and non-vested deferred members. The CSA has been changed to 33% for vested members and 2% for non-vested members.
- ◆ The base mortality table for healthy annuitants was changed from the RP-2000 fully generational table to the RP-2014 fully generational table (with a base year of 2006), with male rates adjusted by a factor of 0.96. The mortality improvement scale was changed from Scale AA to Scale MP-2016. The base mortality table for disabled annuitants was changed from the RP-2000 disabled mortality table to the mortality tables assumed for healthy retiree

**City of Forest Lake  
Notes to Required Supplementary Information**

**Police and Fire Fund (Continued)**

**2017 Changes (Continued)**

Changes in Actuarial Assumptions (Continued)

- ◆ Assumed termination rates were decreased to 3% for the first three years of service. Rates beyond the select period of three years were adjusted, resulting in more expected terminations overall.
- ◆ Assumed percentage of married female members was decreased from 65% to 60%.
- ◆ Assumed age difference was changed from separate assumptions for male members (wives assumed to be three years younger) and female members (husbands assumed to be four years older) to the assumption that males are two years older than females.

Changes in Actuarial Assumptions (Continued)

- ◆ The assumed percentage of female members electing Joint and Survivor annuities was increased.
- ◆ The assumed annual increase rate was changed from 1% for all years to 1% per year through 2064 and 2.5% thereafter.
- ◆ The single discount rate was changed from 5.6% per annum to 7.5% per annum.

Changes in Plan Provisions

- ◆ There have been no changes since the prior valuation.

**2016 Changes**

Changes in Actuarial Assumptions

- ◆ The assumed post-retirement benefit increase rate was changed from 1.0% per year through 2037 and 2.5% thereafter to 1.0% per year for all future years.
- ◆ The assumed investment return was changed from 7.9% to 7.5%. The single discount rate changed from 7.9% to 5.6%.
- ◆ The single discount rate changed from 7.90% to 5.60%.
- ◆ The assumed future salary increases, payroll growth, and inflation was decreased by 0.25% to 3.25% for payroll growth and 2.50% for inflation.

Changes in Plan Provisions

- ◆ There have been no changes since the prior valuation.

**2015 Changes**

Changes in Actuarial Assumptions

- ◆ The assumed post-retirement benefit increase rate was changed from 1.0% per year through 2030 and 2.5% per year thereafter to 1.0% per year through 2037 and 2.5% per year thereafter.

Changes in Plan Provisions

- ◆ The post-retirement benefit increase to be paid after attainment of the 90% funding threshold was changed, from inflation up to 2.5%, to a fixed rate of 2.5%.

**City of Forest Lake  
Notes to Required Supplementary Information**

**Fire Department Relief Association**

**2023 Changes**

Changes in Actuarial Assumptions

- ◆ The disability, mortality and withdrawal assumptions were updated from the rates used in the July 1, 2020, Minnesota PERA Police and Fire Plan actuarial valuation to the rates used in the July 1, 2022, Minnesota PERA Police and Fire Plan actuarial valuation.
- ◆ The inflation assumption increased from 2.25% to 2.5%.

Changes in Plan Provisions

- ◆ The lump sum benefit amount increased from \$5,700 to \$5,900.

**2022 Changes**

Changes in Actuarial Assumptions

- ◆ None

Changes in Plan Provisions

- ◆ The lump sum multiplier was changed from \$5,500 to \$5,700 as approved by the City on November 30, 2021.

**2021 Changes**

Changes in Actuarial Assumptions

- ◆ The expected investment return and discount rate decreased from 6.50% to 6.00% to reflect updated capital market assumptions.
- ◆ The mortality assumptions were updated from the rates used in the July 8, 2019, Minnesota PERA Police and Fire Plan actuarial valuation to the rates used in the July 1, 2020, Minnesota PERA Police and Fire Plan actuarial valuation.
- ◆ The inflation assumption decreased from 2.50% to 2.25%.

**2020 Changes**

Changes in Actuarial Assumptions

- ◆ None

Changes in Plan Provisions

- ◆ The annual benefit rate increased from \$4,800 to \$5,300.

**2019 Changes**

Changes in Actuarial Assumptions

- ◆ The assumed investment return was changed from 7.0% to 6.5%. The discount rate was changed from 7.0% to 6.5%.
- ◆ The inflation assumption decreased from 2.75% to 2.5%.
- ◆ The mortality and withdrawal assumptions were updated from the rates used in the July 1, 2016, Minnesota PERA Police and Fire Plan actuarial valuation to the rates used in the July 1, 2018, Minnesota Police and Fire Plan actuarial valuation.

**2018 Changes**

None

**2017 Changes**

None

**2016 Changes**

Changes in Actuarial Assumptions

- ◆ The assumed investment return was changed from 6.75% to 7.0%. The discount rate was changed from 6.75% to 7.0%.

**City of Forest Lake**  
**Notes to Required Supplementary Information**

**Post Employment Health Care Plan**

No assets have been accumulated in a qualifying trust to pay related OPEB benefits.

**2023 Changes**

Changes in Actuarial Assumptions

- ◆ The discount rate was changed from 1.84% to 4.05% based on updated 20-year municipal bond rates.

**2022 Changes**

Changes in Actuarial Assumptions

- ◆ The discount rate was changed from 2.00% to 1.84% based on updated 20-year municipal bond rates.
- ◆ Healthcare trend rates were reset to reflect updated cost increase expectations.
- ◆ Medical per capital claims costs were updated to reflect recent experience and an adjustment to reflect age/gender-based risk scores published by the Society of Actuaries.
- ◆ Withdrawal, retirement, mortality, disability, and salary increases were updated from the rates used in the July 1, 2022, PERA General Employees Plan and PERA Police and Fire Plan valuations from the rates used in the July 1, 2019, valuations.
- ◆ The percentage of future non-Medicare eligible, non-Local No. 49 retirees electing each medical plan changed to reflect recent plan experience and new plan offerings.

**2021 Changes**

Changes in Actuarial Assumptions

- ◆ The discount rate was changed from 2.75% to 2.00% based on updated 20-year municipal bond rates.

**2020 Changes**

Changes in Actuarial Assumptions

- ◆ The discount rate was changed from 3.71% to 2.75% based on updated 20-year municipal bond rates.
- ◆ Healthcare trend rates were reset to reflect updated cost increase expectations, including the repeal of the Affordable Care Act's Excise Tax on high-cost health insurance plans.
- ◆ Medical per capita claims costs were updated to reflect recent experience and new plan offerings.
- ◆ Mortality and salary increase rates were updated.
- ◆ The percent of future non-Medicare eligible, non-Local No. 49 retirees electing each medical plan changed to reflect recent plan experience and new plan offerings.

**2019 Changes**

Changes in Actuarial Assumptions

- ◆ Changes of assumptions and other inputs reflect a change in the discount rate from 3.31% in 2017 to 3.71% in 2018.

**2018 Changes**

Changes in Actuarial Assumptions

- ◆ Changes of assumptions and other inputs reflect a change in the discount rate from 3.81% in 2016 to 3.31% in 2017.

**SUPPLEMENTARY INFORMATION**

**City of Forest Lake  
Combining Balance Sheet -  
Nonmajor Governmental Funds  
December 31, 2023**

	Special Revenue		
	TIF No. 83 Teamvantage (214)	TIF No. 84 Cherrywood Pointe (215)	TIF No. 86 Centennial Office Park (216)
<b>Assets</b>			
Cash and investments	\$ 23,124	\$ 120,360	\$ 6,835
Special assessments receivable			
Deferred and delinquent	-	-	-
Accounts receivable	-	-	-
Interest receivable	-	-	-
Due from other governments	-	-	-
Leases receivable	-	-	-
Inventory	-	-	-
Prepaid items	-	-	-
	<u>          </u>	<u>          </u>	<u>          </u>
Total assets	<u>\$ 23,124</u>	<u>\$ 120,360</u>	<u>\$ 6,835</u>
<b>Liabilities</b>			
Accounts payable	\$ -	\$ 72,142	\$ 3,723
Interest payable	-	-	9,605
Advances from other funds	-	-	35,000
Salaries and benefits payable	-	-	-
Total liabilities	<u>          </u>	<u>72,142</u>	<u>48,328</u>
<b>Deferred Inflows of Resources</b>			
Unavailable revenue - special assessments	-	-	-
Deferred inflows of resources related to leases receivable	-	-	-
Total deferred inflows of resources	<u>          </u>	<u>          </u>	<u>          </u>
<b>Fund Balances</b>			
Nonspendable	-	-	-
Restricted	23,124	48,218	-
Committed	-	-	-
Unassigned	-	-	(41,493)
Total fund balances	<u>23,124</u>	<u>48,218</u>	<u>(41,493)</u>
	<u>          </u>	<u>          </u>	<u>          </u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 23,124</u>	<u>\$ 120,360</u>	<u>\$ 6,835</u>

Special Revenue

TIF Former City Hall Site (217)	Park Dedication (203)	Surface Water Management Fund (205)	Drug Forfeiture (207)	Airport (250)	Headwaters Industrial Park (251)	Public Safety Aid (403)
\$ 177,446	\$ 1,532,269	\$ 1,088,848	\$ 50,959	\$ 194,628	\$ -	\$ 918,572
-	-	49,817	-	-	-	-
-	-	120,912	-	6,907	-	-
-	3,891	2,765	129	494	-	-
-	-	-	-	-	-	-
-	7,668	-	-	322,698	-	-
-	-	-	-	26,462	-	-
-	-	-	-	4,872	-	-
<u>\$ 177,446</u>	<u>\$ 1,543,828</u>	<u>\$ 1,262,342</u>	<u>\$ 51,088</u>	<u>\$ 556,061</u>	<u>\$ -</u>	<u>\$ 918,572</u>
\$ 109,896	\$ -	\$ 1,965	\$ -	\$ 795	\$ -	\$ -
19,525	-	-	-	-	65,916	-
275,000	-	-	-	-	455,452	-
-	-	2,423	-	498	-	-
<u>404,421</u>	<u>-</u>	<u>4,388</u>	<u>-</u>	<u>1,293</u>	<u>521,368</u>	<u>-</u>
-	-	49,369	-	-	-	-
-	6,291	-	-	309,001	-	-
-	<u>6,291</u>	<u>49,369</u>	<u>-</u>	<u>309,001</u>	<u>-</u>	<u>-</u>
-	-	-	-	31,334	-	-
-	1,413,308	-	51,088	-	-	918,572
-	124,229	1,208,585	-	214,433	-	-
(226,975)	-	-	-	-	(521,368)	-
<u>(226,975)</u>	<u>1,537,537</u>	<u>1,208,585</u>	<u>51,088</u>	<u>245,767</u>	<u>(521,368)</u>	<u>918,572</u>
<u>\$ 177,446</u>	<u>\$ 1,543,828</u>	<u>\$ 1,262,342</u>	<u>\$ 51,088</u>	<u>\$ 556,061</u>	<u>\$ -</u>	<u>\$ 918,572</u>

City of Forest Lake  
Combining Balance Sheet -  
Nonmajor Governmental Funds  
December 31, 2023

	Debt Service		
	2019A Refunding Bonds (323)	YMCA Debt Service (325)	Street Projects Bond (326)
<b>Assets</b>			
Cash and investments	\$ 1,549,094	\$ 538,398	\$ 245,828
Special assessments receivable			
Deferred and delinquent	-	-	-
Accounts receivable	-	-	-
Interest receivable	3,934	1,367	624
Due from other governments	-	-	-
Leases receivable	-	-	-
Inventory	-	-	-
Prepaid items	-	-	-
	<u>          </u>	<u>          </u>	<u>          </u>
Total assets	<u>\$ 1,553,028</u>	<u>\$ 539,765</u>	<u>\$ 246,452</u>
<b>Liabilities</b>			
Accounts payable	\$ -	\$ -	\$ -
Interest payable	-	-	-
Advances from other funds	-	-	-
Salaries and benefits payable	-	-	-
Total liabilities	<u>          </u>	<u>          </u>	<u>          </u>
<b>Deferred Inflows of Resources</b>			
Unavailable revenue - special assessments	-	-	-
Deferred inflows of resources related to leases receivable	-	-	-
Total deferred inflows of resources	<u>          </u>	<u>          </u>	<u>          </u>
<b>Fund Balances</b>			
Nonspendable	-	-	-
Restricted	1,553,028	539,765	246,452
Committed	-	-	-
Unassigned	-	-	-
Total fund balances	<u>1,553,028</u>	<u>539,765</u>	<u>246,452</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 1,553,028</u>	<u>\$ 539,765</u>	<u>\$ 246,452</u>

Capital Projects

Capital Equipment Replacement (401)	Total Nonmajor Governmental Funds
\$ 312,845	\$ 6,759,206
-	49,817
5,133	132,952
2,867	16,071
75,185	75,185
205,652	536,018
-	26,462
<u>358,849</u>	<u>363,721</u>
<u>\$ 960,531</u>	<u>\$ 7,959,432</u>
\$ 247,753	\$ 436,274
-	95,046
-	765,452
-	2,921
<u>247,753</u>	<u>1,299,693</u>
-	49,369
<u>196,269</u>	<u>511,561</u>
<u>196,269</u>	<u>560,930</u>
358,849	390,183
-	4,793,555
157,660	1,704,907
-	(789,836)
<u>516,509</u>	<u>6,098,809</u>
<u>\$ 764,262</u>	<u>\$ 7,959,432</u>

**City of Forest Lake**  
**Combining Statement of Revenues, Expenditures, and Changes**  
**in Fund Balances - Nonmajor Governmental Funds**  
**Year Ended December 31, 2023**

	Special Revenue			
	TIF No. 83 Teamvantage (214)	TIF No. 84 Cherrywood Pointe (215)	TIF No. 86 Centennial Office Park (216)	TIF Former City Hall Site (217)
<b>Revenues</b>				
Taxes	\$ -	\$ -	\$ -	\$ -
Tax increments	-	160,315	10,826	244,213
Intergovernmental	-	-	-	-
Charges for services	-	-	-	-
Fines and forfeitures	-	-	-	-
Miscellaneous				
Investment income	-	-	-	-
Contributions and donations	-	-	-	-
Other	-	-	-	-
Total revenues	<u>-</u>	<u>160,315</u>	<u>10,826</u>	<u>244,213</u>
<b>Expenditures</b>				
<b>Current</b>				
Public safety	-	-	-	-
Public works	-	-	-	-
Culture and recreation	-	-	-	-
Economic development	1,731	147,555	9,854	220,216
Airport	-	-	-	-
<b>Debt service</b>				
Principal	-	-	-	-
Interest and other charges	-	-	1,400	14,025
<b>Capital outlay</b>				
Public safety	-	-	-	-
Public works	-	-	-	-
Park and recreation	-	-	-	-
Airport	-	-	-	-
Total expenditures	<u>1,731</u>	<u>147,555</u>	<u>11,254</u>	<u>234,241</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(1,731)</u>	<u>12,760</u>	<u>(428)</u>	<u>9,972</u>
<b>Other Financing Sources</b>				
Proceeds from sale of capital asset	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balances	(1,731)	12,760	(428)	9,972
<b>Fund Balances</b>				
Beginning of year	<u>24,855</u>	<u>35,458</u>	<u>(41,065)</u>	<u>(236,947)</u>
End of year	<u>\$ 23,124</u>	<u>\$ 48,218</u>	<u>\$ (41,493)</u>	<u>\$ (226,975)</u>

Special Revenue

Park Dedication (203)	Surface Water Management Fund (205)	Drug Forfeiture (207)	Airport (250)	Headwaters Industrial Park (251)	Public Safety Aid (403)
\$ 50,000	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	-
-	-	-	271,482	-	918,572
30,720	595,553	-	105,413	-	-
-	-	724	-	-	-
56,590	40,958	1,847	13,723	-	-
8,920	-	-	-	-	-
-	56,873	-	1,673	-	-
<u>146,230</u>	<u>693,384</u>	<u>2,571</u>	<u>392,291</u>	<u>-</u>	<u>918,572</u>
-	-	9,443	-	-	-
-	285,065	-	-	-	-
125,004	-	-	-	-	-
-	-	-	90,579	-	-
-	-	-	-	-	-
-	-	-	-	1,139	-
-	-	-	-	-	-
-	53,448	-	-	-	-
-	-	-	-	-	-
-	-	-	257,772	-	-
<u>125,004</u>	<u>338,513</u>	<u>9,443</u>	<u>348,351</u>	<u>1,139</u>	<u>-</u>
<u>21,226</u>	<u>354,871</u>	<u>(6,872)</u>	<u>43,940</u>	<u>(1,139)</u>	<u>918,572</u>
-	17,833	-	-	-	-
21,226	372,704	(6,872)	43,940	(1,139)	918,572
1,516,311	835,881	57,960	201,827	(520,229)	-
<u>\$ 1,537,537</u>	<u>\$ 1,208,585</u>	<u>\$ 51,088</u>	<u>\$ 245,767</u>	<u>\$ (521,368)</u>	<u>\$ 918,572</u>

**City of Forest Lake**  
**Combining Statement of Revenues, Expenditures, and Changes**  
**in Fund Balances - Nonmajor Governmental Funds**  
**Year Ended December 31, 2023**

	Debt Service		
	2019A Refunding Bonds (323)	YMCA Debt Service (325)	Street Projects Bond (326)
<b>Revenues</b>			
Taxes	\$ 1,419,100	\$ 602,630	\$ 315,750
Tax increments	-	-	-
Intergovernmental	-	-	-
Charges for services	-	-	-
Fines and forfeitures	-	-	-
Miscellaneous			
Investment income	56,949	19,793	9,041
Contributions and donations	-	-	-
Other	-	-	-
Total revenues	1,476,049	622,423	324,791
<b>Expenditures</b>			
<b>Current</b>			
Public safety	-	-	-
Public works	-	-	-
Culture and recreation	-	-	-
Economic development	-	-	-
Airport	-	-	-
<b>Debt service</b>			
Principal	835,000	415,000	180,000
Interest and other charges	560,132	179,330	130,408
<b>Capital outlay</b>			
Public safety	-	-	-
Public works	-	-	-
Park and recreation	-	-	-
Airport	-	-	-
Total expenditures	1,395,132	594,330	310,408
Excess (deficiency) of revenues over (under) expenditures	80,917	28,093	14,383
<b>Other Financing Sources (Uses)</b>			
Proceeds from sale of capital asset	-	-	-
Net change in fund balances	80,917	28,093	14,383
<b>Fund Balances</b>			
Beginning of year	1,472,111	511,672	232,069
End of year	\$ 1,553,028	\$ 539,765	\$ 246,452

Capital Projects

<u>Capital Equipment Replacement (401)</u>	<u>Total Nonmajor Governmental Funds</u>
\$ 1,005,000	\$ 3,392,480
-	415,354
-	1,190,054
130,919	862,605
8,484	9,208
52,913	251,814
-	8,920
39,376	97,922
<u>1,236,692</u>	<u>6,228,357</u>
-	9,443
-	285,065
-	125,004
-	379,356
-	90,579
-	1,430,000
-	886,434
427,210	427,210
759,257	812,705
158,827	158,827
-	257,772
<u>1,345,294</u>	<u>4,862,395</u>
<u>(108,602)</u>	<u>1,365,962</u>
<u>284,860</u>	<u>302,693</u>
176,258	1,668,655
<u>340,251</u>	<u>4,430,154</u>
<u>\$ 516,509</u>	<u>\$ 6,098,809</u>

**City of Forest Lake**  
**Detailed Schedule of Revenues, Expenditures, and**  
**Changes in Fund Balance -**  
**Budget and Actual - General Fund**  
**Year Ended December 31, 2023**

	Budgeted Amounts <u>Original and</u> Final	Actual Amounts	Variance with Final Budget - Over (Under)
<b>Revenues</b>			
Taxes	\$ 9,383,874	\$ 9,316,102	\$ (67,772)
Licenses and permits	542,000	609,080	67,080
Intergovernmental revenue			
Market value credit	8,000	8,592	592
Fire aid	180,000	236,295	56,295
Police aid	255,000	263,093	8,093
Federal grants	10,000	16,254	6,254
Other grants and aids	-	3,872	3,872
Total intergovernmental revenue	<u>453,000</u>	<u>528,106</u>	<u>75,106</u>
Charges for services			
General government	10,000	10,221	221
Public safety	610,390	680,388	69,998
Public works	71,400	72,387	987
Culture and recreation	35,800	56,289	20,489
Economic development	20,300	31,657	11,357
Total charges for services	<u>747,890</u>	<u>850,942</u>	<u>103,052</u>
Fines and forfeitures	76,500	89,559	13,059
Miscellaneous			
Investment income	95,000	275,384	180,384
Contributions and donations	11,300	63,765	52,465
Other	59,400	96,026	36,626
Total miscellaneous	<u>165,700</u>	<u>435,175</u>	<u>269,475</u>
Total revenues	<u>11,368,964</u>	<u>11,828,964</u>	<u>460,000</u>
<b>Expenditures</b>			
General government			
Mayor and council	61,579	58,247	(3,332)
Administrative and finance	1,239,668	1,210,948	(28,720)
Other general government	837,591	919,319	81,728
Total general government	<u>2,138,838</u>	<u>2,188,514</u>	<u>49,676</u>

City of Forest Lake  
Detailed Schedule of Revenues, Expenditures, and  
Changes in Fund Balance -  
Budget and Actual - General Fund  
Year Ended December 31, 2023  
(Continued)

	Budgeted Amounts <u>Original and</u> Final	<u>Actual Amounts</u>	Variance with Final Budget - Over (Under)
<b>Expenditures</b>			
Public safety			
Police	\$ 4,943,381	\$ 4,999,451	\$ 56,070
Fire	989,158	1,049,922	60,764
Other	526,902	565,284	38,382
Total public safety	<u>6,459,441</u>	<u>6,614,657</u>	<u>155,216</u>
Public works			
Streets and highways			
Street maintenance	1,115,527	1,025,158	(90,369)
Street engineering	42,000	30,000	(12,000)
Street lighting	115,000	138,193	23,193
Sanitation			
Garbage and other refuse			
Collection and disposal	15,420	16,022	602
Other sanitation	-	492	492
Total public works	<u>1,287,947</u>	<u>1,209,865</u>	<u>(78,082)</u>
Culture and recreation			
Parks and recreation	993,949	1,045,924	51,975
Capital outlay	50,000	142,351	92,351
Total culture and recreation	<u>1,043,949</u>	<u>1,188,275</u>	<u>144,326</u>
Economic development	438,789	338,763	(100,026)
Total expenditures	<u>11,368,964</u>	<u>11,540,074</u>	<u>171,110</u>
Excess of revenues over under) expenditures	<u>-</u>	<u>288,890</u>	<u>288,890</u>
<b>Other Financing Sources</b>			
Insurance recoveries	-	29,301	29,301
Net change in fund balance	<u>\$ -</u>	<u>318,191</u>	<u>\$ 318,191</u>
<b>Fund Balance</b>			
Beginning of year		<u>6,321,231</u>	
End of year		<u>\$ 6,639,422</u>	

**City of Forest Lake**  
**Schedule of Revenues, Expenditures, and**  
**Changes in Fund Balance -**  
**Budget and Actual - Capital Improvements Capital Projects Fund**  
**Year Ended December 31, 2023**

	Budgeted Amounts		Variance with Final Budget - Over (Under)
	Original and Final	Actual Amounts	
<b>Revenues</b>			
Taxes	\$ 200,000	\$ 200,000	\$ -
Franchise fees	770,000	808,835	38,835
Special assessments	18,518	20,505	1,987
Intergovernmental	1,235,000	658,149	(576,851)
Charges for services	-	21,961	21,961
Miscellaneous			
Investment income	23,971	42,277	18,306
Other	20,000	226,910	206,910
Total revenues	<u>2,267,489</u>	<u>1,978,637</u>	<u>(288,852)</u>
<b>Expenditures</b>			
Current			
Public works	255,000	224,164	(30,836)
Capital outlay			
Public works	2,700,000	2,178,936	(521,064)
Total expenditures	<u>2,955,000</u>	<u>2,403,100</u>	<u>(551,900)</u>
Net change in fund balance	<u>\$ (687,511)</u>	<u>(424,463)</u>	<u>\$ 263,048</u>
<b>Fund Balance</b>			
Beginning of year		<u>1,454,587</u>	
End of year		<u>\$ 1,030,124</u>	

**City of Forest Lake**  
**Schedule of Revenues, Expenditures, and**  
**Changes in Fund Balances -**  
**Budget and Actual - TIF No. 84 Cherrywood Pointe Special Revenue Fund**  
**Year Ended December 31, 2023**

	Budgeted Amounts Original and Final	Actual Amounts	Variance with Final Budget - Over (Under)
<b>Revenues</b>			
Tax increments	\$ 149,522	\$ 160,315	\$ 10,793
Total revenues	<u>149,522</u>	<u>160,315</u>	<u>10,793</u>
<b>Expenditures</b>			
Current			
Economic development	137,570	147,555	9,985
Total expenditures	<u>137,570</u>	<u>147,555</u>	<u>9,985</u>
Net change in fund balance	<u>\$ 11,952</u>	12,760	<u>\$ 808</u>
<b>Fund Balance</b>			
Beginning of year		<u>35,458</u>	
End of year		<u>\$ 48,218</u>	

**City of Forest Lake**  
**Schedule of Revenues, Expenditures, and**  
**Changes in Fund Balances -**  
**Budget and Actual - TIF No. 86 Centennial Office Park Special Revenue Fund**  
**Year Ended December 31, 2023**

	Budgeted Amounts		Variance with Final Budget - Over (Under)
	Original and Final	Actual Amounts	
<b>Revenues</b>			
Tax increments	\$ 12,736	\$ 10,826	\$ (1,910)
Total revenues	<u>12,736</u>	<u>10,826</u>	<u>(1,910)</u>
<b>Expenditures</b>			
Current			
Economic development	11,462	9,854	(1,608)
Debt service			
Interest and other charges	-	1,400	1,400
Total expenditures	<u>11,462</u>	<u>11,254</u>	<u>(208)</u>
Net change in fund balance	<u>\$ 1,274</u>	(428)	<u>\$ (1,702)</u>
<b>Fund Balance</b>			
Beginning of year		<u>(41,065)</u>	
End of year		<u>\$ (41,493)</u>	

City of Forest Lake  
Schedule of Revenues, Expenditures, and  
Changes in Fund Balance - Budget and Actual -  
TIF Former City Hall Site Special Revenue Fund  
Year Ended December 31, 2023

	Budgeted Amounts		Variance with Final Budget - Over
	Original and Final	Actual Amounts	
<b>Revenues</b>			
Tax increments	\$ 256,979	\$ 244,213	\$ (12,766)
Total revenues	256,979	244,213	(12,766)
<b>Expenditures</b>			
Current			
Economic development	234,281	220,216	(14,065)
Debt service			
Interest and other charges	-	14,025	14,025
Total expenditures	234,281	234,241	(40)
Net change in fund balance	\$ 22,698	9,972	\$ (12,726)
<b>Fund Balance</b>			
Beginning of year		(236,947)	
End of year		\$ (226,975)	

**City of Forest Lake**  
**Schedule of Revenues, Expenditures, and**  
**Changes in Fund Balance -**  
**Budget and Actual - Park Dedication Special Revenue Fund**  
**Year Ended December 31, 2023**

	Budgeted Amounts		Variance with Final Budget - Over (Under)
	Original and Final	Actual Amounts	
<b>Revenues</b>			
Taxes	\$ 50,000	\$ 50,000	\$ -
Intergovernmental	300,000	-	(300,000)
Charges for services	75,000	30,720	(44,280)
Miscellaneous revenues			
Investment income	16,299	56,590	40,291
Contributions and donations	-	8,920	8,920
Total revenues	<u>441,299</u>	<u>146,230</u>	<u>(295,069)</u>
<b>Expenditures</b>			
<b>Current</b>			
Culture and recreation	5,000	125,004	120,004
<b>Capital outlay</b>			
Culture and recreation	800,000	-	(800,000)
Total expenditures	<u>805,000</u>	<u>125,004</u>	<u>(679,996)</u>
Net change in fund balance	<u>\$ (363,701)</u>	21,226	<u>\$ 384,927</u>
<b>Fund Balance</b>			
Beginning of year		<u>1,516,311</u>	
End of year		<u>\$ 1,537,537</u>	

City of Forest Lake  
Schedule of Revenues, Expenditures, and  
Changes in Fund Balance -  
Budget and Actual - Surface Water Management Special Revenue Fund  
Year Ended December 31, 2023

	Budgeted Amounts		Actual Amounts	Variance with Final Budget - Over (Under)
	Original and Final			
<b>Revenues</b>				
Charges for services	\$ 551,052	\$	595,553	\$ 44,501
Miscellaneous				
Investment income	4,696		40,958	36,262
Other	2,500		56,873	54,373
Total revenues	558,248		693,384	135,136
<b>Expenditures</b>				
Current				
Public works	527,380		285,065	(242,315)
Capital outlay				
Public works	61,250		53,448	(7,802)
Total expenditures	588,630		338,513	(250,117)
Excess of revenues over (under) expenditures	(30,382)		354,871	385,253
<b>Other Financing Sources</b>				
Proceeds from sale of capital asset	-		17,833	17,833
Net change in fund balance	\$ (30,382)		372,704	\$ 403,086
<b>Fund Balance</b>				
Beginning of year			835,881	
End of year			\$ 1,208,585	

**City of Forest Lake**  
**Schedule of Revenues, Expenditures, and**  
**Changes in Fund Balance -**  
**Budget and Actual - Drug Forfeiture Special Revenue Fund**  
**Year Ended December 31, 2023**

	Budgeted Amounts <u>Original and Final</u>	Actual Amounts	Variance with Final Budget - Over (Under)
<b>Revenues</b>			
Fines and forfeitures	\$ 20,000	\$ 724	\$ (19,276)
Miscellaneous			
Investment income	-	1,847	1,847
Total revenues	<u>20,000</u>	<u>2,571</u>	<u>(17,429)</u>
<b>Expenditures</b>			
Current			
Public safety	20,000	9,443	(10,557)
Total expenditures	<u>20,000</u>	<u>9,443</u>	<u>(10,557)</u>
Net change in fund balance	<u>\$ -</u>	<u>(6,872)</u>	<u>\$ (6,872)</u>
<b>Fund Balance</b>			
Beginning of year		<u>57,960</u>	
End of year		<u>\$ 51,088</u>	

City of Forest Lake  
Schedule of Revenues, Expenditures, and  
Changes in Fund Balance -  
Budget and Actual - Airport Special Revenue Fund  
Year Ended December 31, 2023

	Budgeted Amounts		Variance with Final Budget - Over (Under)
	Original and Final	Actual Amounts	
<b>Revenues</b>			
Intergovernmental	\$ 256,964	\$ 271,482	\$ 14,518
Charges for services	126,646	105,413	(21,233)
Miscellaneous			
Investment income	-	13,723	13,723
Other	-	1,673	1,673
Total revenues	<u>383,610</u>	<u>392,291</u>	<u>8,681</u>
<b>Expenditures</b>			
Current			
Airport	126,236	90,579	(35,657)
Capital outlay			
Airport	250,988	257,772	6,784
Total expenditures	<u>377,224</u>	<u>348,351</u>	<u>(28,873)</u>
Net change in fund balance	<u>\$ 6,386</u>	43,940	<u>\$ 37,554</u>
<b>Fund Balance</b>			
Beginning of year		<u>201,827</u>	
End of year		<u>\$ 245,767</u>	

**City of Forest Lake**  
**Schedule of Revenues, Expenditures, and**  
**Changes in Fund Balance -**  
**Budget and Actual - 2019A Refunding Bonds Debt Service Fund**  
**Year Ended December 31, 2023**

	Budgeted Amounts		Variance with Final Budget - Over (Under)
	Original and Final	Actual Amounts	
<b>Revenues</b>			
Taxes	\$ 1,419,100	\$ 1,419,100	\$ -
Miscellaneous			
Investment income	-	56,949	56,949
Total revenues	<u>1,419,100</u>	<u>1,476,049</u>	<u>56,949</u>
<b>Expenditures</b>			
Debt service			
Principal	835,000	835,000	-
Interest and other charges	559,975	560,132	157
Total expenditures	<u>1,394,975</u>	<u>1,395,132</u>	<u>157</u>
Net change in fund balance	<u>\$ 24,125</u>	80,917	<u>\$ 56,792</u>
<b>Fund Balance</b>			
Beginning of year		<u>1,472,111</u>	
End of year		<u>\$ 1,553,028</u>	

**City of Forest Lake**  
**Schedule of Revenues, Expenditures, and**  
**Changes in Fund Balance -**  
**Budget and Actual - YMCA Debt Service Fund**  
**Year Ended December 31, 2023**

	Budgeted Amounts		Variance with Final Budget - Over
	Original and Final	Actual Amounts	
<b>Revenues</b>			
Taxes	\$ 602,630	\$ 602,630	\$ -
Miscellaneous			
Investment income	-	19,793	19,793
Total revenues	<u>602,630</u>	<u>622,423</u>	<u>19,793</u>
<b>Expenditures</b>			
Debt service			
Principal	415,000	415,000	-
Interest and other charges	178,855	179,330	475
Total expenditures	<u>593,855</u>	<u>594,330</u>	<u>475</u>
Net change in fund balance	<u>\$ 8,775</u>	28,093	<u>\$ 19,318</u>
<b>Fund Balance</b>			
Beginning of year		<u>511,672</u>	
End of year		<u>\$ 539,765</u>	

**City of Forest Lake**  
**Schedule of Revenues, Expenditures, and**  
**Changes in Fund Balance -**  
**Budget and Actual - Street Projects Bond Debt Service Fund**  
**Year Ended December 31, 2023**

	Budgeted Amounts		Variance with Final Budget - Over (Under)
	Original and Final	Actual Amounts	
<b>Revenues</b>			
Taxes	\$ 315,750	\$ 315,750	\$ -
Miscellaneous			
Investment income	-	9,041	9,041
Total revenues	<u>315,750</u>	<u>324,791</u>	<u>9,041</u>
<b>Expenditures</b>			
Debt service			
Principal	180,000	180,000	-
Interest and other charges	129,750	130,408	658
Total expenditures	<u>309,750</u>	<u>310,408</u>	<u>658</u>
Net change in fund balance	<u>\$ 6,000</u>	14,383	<u>\$ 8,383</u>
<b>Fund Balance</b>			
Beginning of year		<u>232,069</u>	
End of year		<u>\$ 246,452</u>	

**City of Forest Lake**  
**Schedule of Revenues, Expenditures, and Changes in**  
**Fund Balance - Budget and Actual**  
**Capital Equipment Replacement Capital Project Fund**  
**Year Ended December 31, 2023**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget - Over (Under)
	Original and Final		Actual Amounts	Over (Under)
<b>Revenues</b>				
Taxes	\$ 1,005,000		\$ 1,005,000	\$ -
Charges for services	25,200		130,919	105,719
Fines and Forfeitures	-		8,484	8,484
Miscellaneous				
Investment income	910		52,913	52,003
Other	157,163		39,376	(117,787)
Total revenues	1,188,273		1,236,692	48,419
<b>Expenditures</b>				
Capital outlay				
Public safety	1,056,939		427,210	(629,729)
Public works	1,019,500		759,257	(260,243)
Park and recreation	203,500		158,827	(44,673)
Total expenditures	2,279,939		1,345,294	(934,645)
Excess of revenues over (under) expenditures	(1,091,666)		(108,602)	983,064
<b>Other Financing Sources (Uses)</b>				
Proceeds from sale of capital asset	10,000		284,860	274,860
Bond proceeds	2,281,916		-	(2,281,916)
Total other financing sources (uses)	2,291,916		284,860	(2,007,056)
Net change in fund balance	\$ 1,200,250		176,258	\$ (1,023,992)
<b>Fund Balance</b>				
Beginning of year			340,251	
End of year			\$ 516,509	

**City of Forest Lake**  
**Schedule of Revenues, Expenditures, and Changes in**  
**Fund Balance - Budget and Actual - Forest Lake**  
**Economic Development Authority Component Unit General Fund**  
**Year Ended December 31, 2023**

	Budgeted Amounts		Variance with Final Budget - Over (Under)
	Original and Final	Actual Actual Amounts	
<b>Revenues</b>			
Taxes	\$ 150,000	\$ 150,000	\$ -
Intergovernmental	-	6,068	6,068
Miscellaneous			
Investment income	-	9,672	9,672
Contributions and donations	-	8,000	8,000
Total revenues	<u>150,000</u>	<u>173,740</u>	<u>23,740</u>
<b>Expenditures</b>			
Current			
Economic development	158,647	137,784	(20,863)
Total expenditures	<u>158,647</u>	<u>137,784</u>	<u>(20,863)</u>
Net change in fund balance	<u>\$ (8,647)</u>	35,956	<u>\$ 44,603</u>
<b>Fund Balance</b>			
Beginning of year		<u>227,846</u>	
End of year		<u>\$ 263,802</u>	

**STATISTICAL SECTION**



**Forest Lake**  
AS GOOD AS IT SOUNDS

## City of Forest Lake Statistical Section

This part of the City of Forest Lake’s annual comprehensive financial report presents detailed information to assist the reader in understanding the preceding financial statements and reports in the context of the City’s overall financial health. The statistical section is designed to complement the annual comprehensive financial report by providing an historical analysis of financial indicators.

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#### Financial Trend Data

These schedules contain trend information to illustrate how the City of Forest Lake’s financial performance has changed over time. They include an analysis of revenues and expenses and changes in net position for governmental activities and business-type activities.

Table 1	Net Position by Component
Table 2	Changes in Net Position
Table 3	Fund Balances of Governmental Funds
Table 4	Changes in Fund Balances of Governmental Funds

#### Revenue Capacity Data

These schedules contain historical information about the City of Forest Lake’s most significant local revenue source, property taxes. Information contained within these schedules includes an illustration of how the City’s tax capacity and tax rates have changed over time. Also included is a more comprehensive look at how tax rates of overlapping governments have changed over time.

Table 5	General Governmental Activities Tax Revenue by Source
Table 6	Governmental Activities Tax Revenue by Source
Table 7	Net Tax Capacity and Estimated Market Value of Property
Table 8	Property Tax Rates Direct and Overlapping Governments
Table 9	Principal Property Taxpayers
Table 10	Property Tax Levies and Collections

#### Debt Capacity Data

These schedules present information designed to help the reader assess the affordability of the City of Forest Lake’s current level of outstanding debt and the City’s ability to issue additional debt in the future.

Table 11	Ratios of Outstanding Debt by Type
Table 12	Ratios of General Bonded Debt Outstanding
Table 13	Computation of Direct and Overlapping Debt
Table 14	Legal Debt Margin Information
Table 15	Pledged Revenue Coverage



**Forest Lake**  
AS GOOD AS IT SOUNDS

**City of Forest Lake  
Statistical Section  
(Continued)**

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**Demographic and Economic Information**

These schedules provide demographic and economic indicators to illustrate the overall environment in which the City of Forest Lake's financial activities take place.

- Table 16 Demographic and Economic Statistics
- Table 17 Principal Employers

**Operating Indicators**

These schedules contain information about City services and capital assets to assist the reader in understanding how the information contained within the City of Forest Lake's annual comprehensive financial report relates to the services the City provides and the activities it performs.

- Table 18 Full-Time City Government Employees by Function
- Table 19 Operating Indicators by Function
- Table 20 Capital Asset Statistics by Function

**City of Forest Lake**  
**Net Position by Component**  
**Last Ten Fiscal Years**  
**Unaudited**

	Fiscal Year			
	2014	2015	2016	2017
<b>Governmental Activities</b>				
Net investment in capital assets	\$ 43,769,182	\$ 43,073,454	\$ 45,602,784	\$ 45,738,474
Restricted	220,373	701,800	493,300	475,062
Unrestricted	<u>(3,200,256)</u>	<u>(5,450,368)</u>	<u>(7,051,800)</u>	<u>(5,741,412)</u>
Total governmental activities net position	<u>\$ 40,789,299</u>	<u>\$ 38,324,886</u>	<u>\$ 39,044,284</u>	<u>\$ 40,472,124</u>
<b>Business-Type Activities</b>				
Net investment in capital assets	\$ 20,509,751	\$ 20,969,470	\$ 20,770,081	\$ 20,584,297
Unrestricted	<u>7,143,678</u>	<u>6,673,357</u>	<u>7,733,935</u>	<u>8,789,634</u>
Total business-type activities net position	<u>\$ 27,653,429</u>	<u>\$ 27,642,827</u>	<u>\$ 28,504,016</u>	<u>\$ 29,373,931</u>
<b>Primary Government</b>				
Net investment in capital assets	\$ 64,278,933	\$ 64,042,924	\$ 66,372,865	\$ 66,322,771
Restricted	220,373	701,800	493,300	475,062
Unrestricted	<u>3,943,422</u>	<u>1,222,989</u>	<u>682,135</u>	<u>3,048,222</u>
Total primary government net position	<u>\$ 68,442,728</u>	<u>\$ 65,967,713</u>	<u>\$ 67,548,300</u>	<u>\$ 69,846,055</u>

Table 1

Fiscal Year					
2018	2019	2020	2021	2022	2023
\$ 43,966,786	\$ 43,627,340	\$ 42,287,488	\$ 41,552,299	\$ 39,775,303	\$ 39,796,337
487,664	1,222,266	2,427,969	2,913,376	5,553,620	6,460,825
(5,010,337)	(4,319,011)	(5,652,766)	(3,331,343)	(4,112,282)	(2,636,656)
<u>\$ 39,444,113</u>	<u>\$ 40,530,595</u>	<u>\$ 39,062,691</u>	<u>\$ 41,134,332</u>	<u>\$ 41,216,641</u>	<u>\$ 43,620,506</u>
\$ 20,642,110	\$ 20,546,324	\$ 20,718,755	\$ 20,649,070	\$ 23,685,351	\$ 29,598,005
9,556,781	11,223,049	11,831,033	14,113,736	13,857,080	12,447,822
<u>\$ 30,198,891</u>	<u>\$ 31,769,373</u>	<u>\$ 32,549,788</u>	<u>\$ 34,762,806</u>	<u>\$ 37,542,431</u>	<u>\$ 42,045,827</u>
\$ 64,608,896	\$ 64,173,664	\$ 63,006,243	\$ 62,201,369	\$ 63,460,654	\$ 69,394,342
487,664	1,222,266	2,427,969	2,913,376	5,553,620	6,460,825
4,546,444	6,904,038	6,178,267	10,782,393	9,744,798	9,811,166
<u>\$ 69,643,004</u>	<u>\$ 72,299,968</u>	<u>\$ 71,612,479</u>	<u>\$ 75,897,138</u>	<u>\$ 78,759,072</u>	<u>\$ 85,666,333</u>

**City of Forest Lake  
Changes in Net Position  
Last Ten Fiscal Years  
Unaudited**

	Fiscal Year			
	2014	2015	2016	2017
<b>Expenses</b>				
Governmental activities				
General government	\$ 1,421,125	\$ 1,983,033	\$ 2,147,880	\$ 2,156,638
Public safety	5,360,742	5,338,228	6,342,219	5,447,153
Public works	6,402,864	6,515,860	5,944,268	5,853,014
Culture and recreation	704,004	573,149	628,689	749,946
Economic development	10,075,755	293,358	375,090	697,093
Airport	202,987	213,916	208,854	362,317
Interest and fiscal charges	232,141	864,519	827,959	802,986
Total governmental activities expenses	<u>24,399,618</u>	<u>15,782,063</u>	<u>16,474,959</u>	<u>16,069,147</u>
Business-type activities				
Utility - water	1,729,357	1,576,842	1,541,777	1,664,095
Utility - sewer	2,194,032	2,192,685	2,286,959	2,504,095
Total business-type activities expenses	<u>3,923,389</u>	<u>3,769,527</u>	<u>3,828,736</u>	<u>4,168,190</u>
Total primary government expenses	<u>\$ 28,323,007</u>	<u>\$ 19,551,590</u>	<u>\$ 20,303,695</u>	<u>\$ 20,237,337</u>
<b>Program Revenues</b>				
Governmental activities				
Charges for services				
General government	\$ 169,198	\$ 213,130	\$ 137,684	\$ 187,406
Public safety	1,226,335	1,328,506	1,174,347	1,666,362
Public works	487,475	1,159,793	1,216,046	1,213,181
Culture and recreation	11,571	13,036	13,177	14,562
Economic development	-	74,082	-	204,871
Airport	115,604	124,772	111,821	228,659
Operating grants and contributions	778,467	829,748	847,448	850,446
Capital grants and contributions	1,621,167	1,977,996	4,451,116	3,426,619
Total government activities program revenues	<u>4,409,817</u>	<u>5,721,063</u>	<u>7,951,639</u>	<u>7,792,106</u>
Business-type activities				
Charges for services				
Utility - water	1,510,051	1,479,458	1,508,420	1,614,337
Utility - sewer	2,311,517	2,315,310	2,492,894	2,762,957
Operating grants and contributions	-	5,225	6,527	3,520
Capital grants and contributions	507,860	395,404	674,417	643,200
Total business-type activities program revenues	<u>4,329,428</u>	<u>4,195,397</u>	<u>4,682,258</u>	<u>5,024,014</u>
Total primary government program revenues	<u>\$ 8,739,245</u>	<u>\$ 9,916,460</u>	<u>\$ 12,633,897</u>	<u>\$ 12,816,120</u>

Table 2

Fiscal Year					
2018	2019	2020	2021	2022	2023
\$ 2,022,683	\$ 2,318,054	\$ 2,275,786	\$ 2,617,502	\$ 2,626,913	\$ 2,704,144
5,202,111	5,367,940	6,760,665	4,975,804	6,530,987	7,535,018
6,298,346	6,306,460	8,069,141	5,392,760	5,600,424	5,317,966
717,086	864,031	855,391	1,004,878	1,166,339	1,518,313
487,600	348,219	837,350	558,798	1,120,780	803,221
416,756	403,593	566,492	383,844	385,934	334,736
821,798	584,188	864,176	780,124	722,290	664,724
<u>15,966,380</u>	<u>16,192,485</u>	<u>20,229,001</u>	<u>15,713,710</u>	<u>18,153,667</u>	<u>18,878,122</u>
1,658,608	1,943,997	2,090,059	2,261,181	2,396,833	2,375,866
2,541,934	2,881,957	3,107,518	2,985,811	3,042,354	3,236,440
4,200,542	4,825,954	5,197,577	5,246,992	5,439,187	5,612,306
<u>\$ 20,166,922</u>	<u>\$ 21,018,439</u>	<u>\$ 25,426,578</u>	<u>\$ 20,960,702</u>	<u>\$ 23,592,854</u>	<u>\$ 24,490,428</u>
\$ 198,155	\$ 513,213	\$ 154,874	\$ 316,285	\$ 239,685	\$ 214,563
1,480,220	1,322,694	1,261,381	1,285,806	1,202,746	1,393,720
1,253,153	1,268,032	1,327,342	1,392,040	1,699,099	1,805,034
15,539	17,171	9,122	46,696	53,539	87,890
20,000	20,000	26,073	15,322	15,602	15,786
530,976	117,756	105,672	116,905	129,512	107,086
901,842	630,166	1,756,460	576,213	2,950,936	1,549,686
1,216,085	2,417,234	5,118,074	1,816,989	1,661,042	1,896,983
<u>5,615,970</u>	<u>6,306,266</u>	<u>9,758,998</u>	<u>5,566,256</u>	<u>7,952,161</u>	<u>7,070,748</u>
1,752,797	1,877,571	2,268,242	2,539,333	2,472,794	3,067,126
2,809,341	2,966,759	3,109,278	3,440,656	3,386,259	3,843,937
12,756	794	2,483	1,482	18,921	19,623
709,034	1,345,488	405,122	1,573,041	399,600	2,609,725
<u>5,283,928</u>	<u>6,190,612</u>	<u>5,785,125</u>	<u>7,554,512</u>	<u>6,277,574</u>	<u>9,540,411</u>
<u>\$ 10,899,898</u>	<u>\$ 12,496,878</u>	<u>\$ 15,544,123</u>	<u>\$ 13,120,768</u>	<u>\$ 14,229,735</u>	<u>\$ 16,611,159</u>

**City of Forest Lake**  
**Changes in Net Position**  
**Last Ten Fiscal Years**  
**Unaudited**

	Fiscal Year			
	2014	2015	2016	2017
<b>Program Revenues</b>				
Net (expense)/revenue				
Governmental activities	\$ (19,989,801)	\$ (10,061,000)	\$ (8,523,320)	\$ (8,277,041)
Business-type activities	406,039	425,870	853,522	855,824
	<u>\$ (19,583,762)</u>	<u>\$ (9,635,130)</u>	<u>\$ (7,669,798)</u>	<u>\$ (7,421,217)</u>
<b>General Revenues and Other</b>				
<b>Changes in Net Position</b>				
Governmental activities				
General revenues				
Taxes	\$ 8,734,781	\$ 9,085,709	\$ 8,963,300	\$ 9,515,119
Franchise fees	720,512	-	-	-
Unrestricted state aid	69,733	89,207	86,983	87,339
Unrestricted investment earnings	44,337	50,243	131,671	52,423
Gain on sale of assets	-	236,517	10,764	-
Transfers	(132,058)	50,000	50,000	50,000
Total governmental activities	<u>9,437,305</u>	<u>9,511,676</u>	<u>9,242,718</u>	<u>9,704,881</u>
Business-type activities				
General revenues				
Unrestricted investment earnings	18,260	24,949	56,857	64,091
Gain on sale of assets	-	-	810	-
Transfers	132,058	(50,000)	(50,000)	(50,000)
Total business-type activities	<u>150,318</u>	<u>(25,051)</u>	<u>7,667</u>	<u>14,091</u>
	<u>\$ 9,587,623</u>	<u>\$ 9,486,625</u>	<u>\$ 9,250,385</u>	<u>\$ 9,718,972</u>
Change in net position				
Governmental activities	\$ (10,552,496)	\$ (549,324)	\$ 719,398	\$ 1,427,840
Business-type activities	556,357	400,819	861,189	869,915
	<u>\$ (9,996,139)</u>	<u>\$ (148,505)</u>	<u>\$ 1,580,587</u>	<u>\$ 2,297,755</u>

Table 2 (Continued)

Fiscal Year					
2018	2019	2020	2021	2022	2023
\$ (10,350,410)	\$ (9,886,219)	\$ (10,470,003)	\$ (10,147,454)	\$ (10,201,506)	\$ (11,807,374)
1,083,386	1,364,658	587,548	2,307,520	838,387	3,928,105
<u>\$ (9,267,024)</u>	<u>\$ (8,521,561)</u>	<u>\$ (9,882,455)</u>	<u>\$ (7,839,934)</u>	<u>\$ (9,363,119)</u>	<u>\$ (7,879,269)</u>
\$ 10,171,356	\$ 10,404,392	\$ 11,256,691	\$ 11,852,874	\$ 12,642,857	\$ 13,363,981
-	-	-	-	-	-
107,544	109,032	95,140	8,534	7,778	8,592
153,078	381,553	331,157	(4,164)	(169,303)	593,770
26,189	27,724	37,005	311,851	40,088	244,896
100,000	50,000	325,000	50,000	(2,237,605)	-
<u>10,558,167</u>	<u>10,972,701</u>	<u>12,044,993</u>	<u>12,219,095</u>	<u>10,283,815</u>	<u>14,211,239</u>
52,983	255,824	517,867	(44,502)	(296,367)	396,811
-	-	-	-	-	178,480
(100,000)	(50,000)	(325,000)	(50,000)	2,237,605	-
<u>(47,017)</u>	<u>205,824</u>	<u>192,867</u>	<u>(94,502)</u>	<u>1,941,238</u>	<u>575,291</u>
<u>\$ 10,511,150</u>	<u>\$ 11,178,525</u>	<u>\$ 12,237,860</u>	<u>\$ 12,124,593</u>	<u>\$ 12,225,053</u>	<u>\$ 14,786,530</u>
\$ 207,757	\$ 1,086,482	\$ 1,574,990	\$ 2,071,641	\$ 82,309	\$ 2,403,865
1,036,369	1,570,482	780,415	2,213,018	2,779,625	4,503,396
<u>\$ 1,244,126</u>	<u>\$ 2,656,964</u>	<u>\$ 2,355,405</u>	<u>\$ 4,284,659</u>	<u>\$ 2,861,934</u>	<u>\$ 6,907,261</u>

**City of Forest Lake**  
**Fund Balances of Governmental Funds**  
**Last Ten Fiscal Years**  
**Unaudited**

	Fiscal Year			
	2014	2015	2016	2017
<b>General Fund</b>				
Nonspendable	\$ 206,589	\$ 244,463	\$ 228,514	\$ 225,283
Restricted	-	-	-	-
Committed	-	-	10,455	10,889
Assigned	138,664	46,290	-	-
Unassigned	4,907,352	5,321,846	5,374,313	5,441,822
Total general fund	<u>\$ 5,252,605</u>	<u>\$ 5,612,599</u>	<u>\$ 5,613,282</u>	<u>\$ 5,677,994</u>
<b>All Other Governmental Funds</b>				
Nonspendable	\$ 15,222	\$ 18,705	\$ 17,098	\$ 13,164
Restricted	182,620	3,475,526	2,701,539	2,625,422
Committed	3,015,317	3,401,315	4,116,894	5,042,712
Assigned	22,577	-	-	-
Unassigned, reported in				
Special revenue funds	(2,345,401)	(1,989,786)	(1,580,558)	(1,102,852)
Capital projects funds	-	-	(1,065,996)	(1,059,321)
Total all other governmental funds	<u>\$ 890,335</u>	<u>\$ 4,905,760</u>	<u>\$ 4,188,977</u>	<u>\$ 5,519,125</u>

Table 3

Fiscal Year					
2018	2019	2020	2021	2022	2023
\$ 284,179	\$ 332,654	\$ 318,198	\$ 302,734	\$ 345,559	\$ 418,960
-	-	-	-	15,964	11,464
12,803	12,803	12,803	14,628	14,777	8,733
-	-	-	-	-	23,012
5,312,485	5,774,245	6,082,653	6,237,790	5,944,931	6,177,253
<u>\$ 5,609,467</u>	<u>\$ 6,119,702</u>	<u>\$ 6,413,654</u>	<u>\$ 6,555,152</u>	<u>\$ 6,321,231</u>	<u>\$ 6,639,422</u>
\$ 13,808	\$ 83,594	\$ 59,143	\$ 11,970	\$ 10,240	\$ 390,183
2,628,312	6,223,302	5,460,895	4,402,768	3,733,201	4,793,555
4,441,434	4,213,273	1,912,104	2,259,029	2,939,541	2,735,031
195,346	-	-	-	-	-
(949,669)	(910,678)	(858,887)	(595,963)	(798,241)	(789,836)
(79,469)	-	-	-	-	-
<u>\$ 6,249,762</u>	<u>\$ 9,609,491</u>	<u>\$ 6,573,255</u>	<u>\$ 6,077,804</u>	<u>\$ 5,884,741</u>	<u>\$ 7,128,933</u>

**City of Forest Lake**  
**Changes in Fund Balances of Governmental Funds**  
**Last Ten Fiscal Years**  
**Unaudited**

	Fiscal Year			
	2014	2015	2016	2017
<b>Revenues</b>				
Taxes	\$ 8,789,109	\$ 9,119,114	\$ 8,963,590	\$ 9,555,584
Franchise fees	720,512	728,663	738,326	749,047
Special assessments	229,057	183,723	226,761	173,250
Licenses and permits	463,504	661,452	525,723	916,531
Intergovernmental	2,048,127	3,147,640	5,541,593	5,361,886
Charges for services	1,622,561	1,469,408	1,816,968	1,627,647
Fines and forfeits	175,609	151,236	156,754	133,899
Interest income	44,337	50,243	131,671	52,423
Miscellaneous revenue	124,384	176,245	70,160	477,818
Total revenues	<u>14,217,200</u>	<u>15,687,724</u>	<u>18,171,546</u>	<u>19,048,085</u>
<b>Expenditures</b>				
General government	1,377,948	1,465,656	1,538,660	1,550,256
Public safety	5,065,915	5,199,213	4,818,732	4,941,709
Public works	2,587,403	2,727,579	2,544,844	2,500,057
Culture and recreation	495,627	361,661	432,999	523,807
Economic development	10,077,685	877,915	1,395,051	2,047,506
Airport	91,036	99,916	94,167	97,723
Capital outlay	2,075,981	3,047,538	5,667,773	3,711,740
Debt service				
Principal	1,849,464	839,464	1,634,464	1,570,811
Interest	209,755	804,281	851,503	827,003
Total expenditures	<u>23,830,814</u>	<u>15,423,223</u>	<u>18,978,193</u>	<u>17,770,612</u>
Excess (deficiency) of revenues over (under) expenditures	(9,613,614)	264,501	(806,647)	1,277,473
<b>Other Financing Sources (Uses)</b>				
Transfers in	807,568	325,000	1,540,151	1,131,152
Transfers out	(939,626)	(275,000)	(1,490,151)	(1,081,152)
Proceeds from sale of capital assets	7,695	236,517	10,764	27,242
Insurance recoveries	31,495	6,776	29,783	40,145
Lease proceeds	-	-	-	-
Note receivable forgiveness	-	-	-	-
Bond issuance and bond premium/discount	9,152,629	-	-	-
Total other financing sources (uses)	<u>9,059,761</u>	<u>293,293</u>	<u>90,547</u>	<u>117,387</u>
Net change in fund balances	<u>\$ (553,853)</u>	<u>\$ 557,794</u>	<u>\$ (716,100)</u>	<u>\$ 1,394,860</u>
Debt service as a percentage of noncapital expenditures	9.6%	13.2%	18.6%	16.8%

Note: Significant increase in debt service as a percentage of noncapital expenditures is due to current refunding of 2013A bond in 2019.

Source: City of Forest Lake, audited financial statements.

Table 4

Fiscal Year						
2018	2019	2020	2021	2022	2023	
\$ 10,170,281	\$ 10,442,615	\$ 11,236,273	\$ 11,865,658	\$ 12,660,371	\$ 13,323,936	
762,319	775,374	784,670	790,260	792,351	808,835	
177,501	49,641	47,699	34,036	70,290	20,505	
741,201	608,952	531,168	564,223	566,469	609,080	
3,428,605	4,102,690	6,842,838	1,621,262	3,388,770	2,376,309	
1,473,475	2,091,078	1,420,239	2,046,109	1,583,516	1,735,508	
124,049	123,599	85,245	86,009	72,892	98,767	
127,236	360,553	308,752	(23,759)	(190,303)	569,475	
602,631	162,747	138,746	167,218	386,650	493,544	
<u>17,607,298</u>	<u>18,717,249</u>	<u>21,395,630</u>	<u>17,151,016</u>	<u>19,331,006</u>	<u>20,035,959</u>	
1,611,201	1,645,356	1,595,822	2,108,925	2,026,941	2,188,514	
5,323,082	5,524,766	6,736,018	5,611,427	6,112,395	6,624,100	
2,853,630	2,803,445	4,346,110	2,200,117	1,974,643	1,719,094	
542,724	581,570	653,027	789,445	916,124	1,170,928	
1,961,782	1,852,259	837,539	570,940	1,091,739	718,119	
147,677	105,053	82,987	114,859	127,046	90,579	
2,193,021	3,280,936	6,803,818	4,218,454	3,093,837	3,977,801	
1,676,385	20,213,053	1,385,000	1,280,000	1,370,000	1,430,000	
844,914	1,140,961	747,611	997,352	942,834	886,435	
<u>17,154,416</u>	<u>37,147,399</u>	<u>23,187,932</u>	<u>17,891,519</u>	<u>17,655,559</u>	<u>18,805,570</u>	
452,882	(18,430,150)	(1,792,302)	(740,503)	1,675,447	1,230,389	
1,616,761	19,289,714	886,904	251,472	75,000	-	
(1,516,761)	(19,239,714)	(561,904)	(201,472)	(2,312,605)	-	
26,189	27,724	37,005	335,120	48,304	302,693	
3,600	31,333	44,934	1,430	86,870	29,301	
79,439	-	-	-	-	-	
-	-	-	-	-	-	
-	22,191,057	-	-	-	-	
<u>209,228</u>	<u>22,300,114</u>	<u>406,939</u>	<u>386,550</u>	<u>(2,102,431)</u>	<u>331,994</u>	
<u>\$ 662,110</u>	<u>\$ 3,869,964</u>	<u>\$ (1,385,363)</u>	<u>\$ (353,953)</u>	<u>\$ (426,984)</u>	<u>\$ 1,562,383</u>	
16.6%	62.4%	12.2%	16.5%	15.4%	15.0%	

**City of Forest Lake**  
**General Governmental Tax Revenue by Source**  
**(modified Accrual Basis of Accounting)**  
**Last Ten Fiscal Years**  
**Unaudited**

Table 5

Fiscal Year	Property Tax	Tax Increment	Franchise Tax	Total
2014	\$ 8,078,654	\$ 710,455	\$ 720,512	\$ 9,509,621
2015	8,376,912	742,202	728,663	9,847,777
2016	8,907,689	55,901	738,326	9,701,916
2017	9,393,964	161,620	749,047	10,304,631
2018	9,990,257	180,024	762,319	10,932,600
2019	10,224,054	218,561	775,374	11,217,989
2020	10,791,643	444,630	784,670	12,020,943
2021	11,400,768	464,890	790,260	12,655,918
2022	12,172,137	488,234	792,351	13,452,722
2023	12,908,582	415,354	808,835	14,132,771

**City of Forest Lake  
Governmental Activities Tax Revenue by Source  
(Accrual Basis of Accounting)  
Last Ten Fiscal Years  
Unaudited**

**Table 6**

Fiscal Year	Property Tax	Tax Increment	Franchise Tax	Total
2014	\$ 8,007,398	\$ 727,383	\$ 720,512	\$ 9,455,293
2015	8,343,507	742,202	728,663	9,814,372
2016	8,907,399	55,901	738,326	9,701,626
2017	9,355,629	159,490	749,047	10,264,166
2018	9,991,332	180,024	762,319	10,933,675
2019	10,185,831	218,561	775,374	11,179,766
2020	10,812,061	444,630	784,670	12,041,361
2021	11,387,984	464,890	790,260	12,643,134
2022	12,154,623	488,234	792,351	13,435,208
2023	12,948,627	415,354	808,835	14,172,816

**City of Forest Lake**  
**Net Tax Capacity and Estimated Market Value of Property**  
**Last Ten Fiscal Years**  
**Unaudited**

Fiscal Year	Real and Personal Property <sup>(1)</sup>				
	Total Tax Capacity	Tax Increment Tax Capacity	Net Area-Wide Allocation	Powerline Deduction	Taxable Value
2014	\$ 18,493,584	\$ (733,687)	\$ 301,125	\$ (1,971)	\$ 18,059,051
2015	19,690,075	(705,082)	414,628	(1,894)	19,397,727
2016	20,200,023	(58,432)	543,683	(1,105)	20,684,169
2017	21,001,075	(154,646)	957,175	(132)	21,803,472
2018	22,852,723	174,490	1,100,790	(138)	24,127,865
2019	24,794,718	216,019	1,178,008	(135)	25,756,382
2020	26,173,346	434,752	1,927,508	(128)	26,964,622
2021	27,246,999	460,794	1,945,126	(131)	28,193,557
2022	28,848,769	485,155	2,066,327	(156)	29,986,047
2023	35,759,208	468,321	2,234,082	(156)	33,056,649

<sup>(1)</sup> Personal property values are minimal and are included in the total value.

Table 7

Real and Personal Property (1)		Ratio of Net Tax Capacity to Taxable Market Value
Total Direct Tax Rate	Taxable Market Value	
44.653%	\$ 1,604,411,300	1.15%
42.839%	1,728,267,700	1.14%
43.385%	1,778,773,900	1.14%
43.473%	1,854,093,700	1.13%
41.871%	2,021,431,100	1.13%
39.580%	2,296,633,200	1.08%
40.333%	2,330,489,500	1.12%
40.641%	2,418,267,600	1.13%
40.991%	2,550,416,600	1.13%
35.450%	3,199,026,500	1.12%

**City of Forest Lake  
Property Tax Rates  
Direct and Overlapping Governments  
Last Ten Fiscal Years  
Unaudited**

Fiscal Year	City of Forest Lake			Overlapping Rates <sup>(2)</sup> School District No. 831 <sup>(1)</sup>		
	Operating Rate	Debt Service Rate	Total Tax Capacity Rate	Operating Rate	Debt Service Rate	Total Tax Capacity Rate
2014	38.530%	6.123%	44.653%	13.425%	10.471%	23.896%
2015	34.478%	8.362%	42.839%	11.748%	9.398%	21.146%
2016	34.098%	9.287%	43.385%	12.096%	12.806%	24.902%
2017	33.701%	9.772%	43.473%	13.784%	17.412%	31.196%
2018	32.030%	9.841%	41.871%	10.901%	15.329%	26.230%
2019	31.940%	7.640%	39.580%	11.220%	13.640%	24.860%
2020	31.855%	8.478%	40.333%	11.228%	13.756%	24.984%
2021	32.365%	8.276%	40.641%	11.205%	13.885%	25.089%
2022	33.210%	7.781%	40.991%	11.614%	12.812%	24.426%
2023	28.853%	6.596%	35.450%	10.891%	11.376%	22.267%

<sup>(1)</sup> School levies do not include market value referendum levy amounts.

<sup>(2)</sup> Overlapping rates are those of local and county governments that apply to property owners within the City. Not all overlapping rates apply to all City property owners (e.g., the rates for special districts apply only to the proportion of the government's property owners whose property is located within the geographic boundaries of the special district.)

<sup>(3)</sup> Special Districts include the Rice Credit Watershed District, Washington County CDA, Metropolitan Council, Metropolitan Mosquito, Comfort Lake/Forest Lake Watershed District and Metropolitan Transit.

**Table 8**

Overlapping Rates <sup>(2)</sup>				Total Direct and Overlapping Rates
Washington County			Special Districts <sup>(3)</sup>	
Operating Rate	Debt Service Rate	Total Tax Capacity Rate		
28.347%	4.464%	32.811%	9.078%	110.439%
25.999%	4.186%	30.186%	8.356%	102.527%
26.410%	4.153%	30.564%	8.727%	107.578%
26.251%	4.184%	30.435%	9.358%	114.462%
23.349%	6.634%	29.983%	9.241%	107.324%
25.560%	3.740%	29.300%	9.650%	103.390%
25.380%	3.460%	28.840%	8.340%	102.497%
24.023%	3.413%	27.435%	9.217%	102.382%
24.536%	2.996%	27.532%	9.808%	102.757%
20.918%	2.707%	23.625%	9.192%	90.535%

**City of Forest Lake  
Principal Property Taxpayers  
Current Year and Nine Years Ago  
Unaudited**

**Table 9**

Taxpayer	Taxes Payable 2023			Taxes Payable 2014		
	Net Tax Capacity	Rank	Percent of Total Net Tax Capacity <sup>(1)</sup>	Net Tax Capacity	Rank	Percent of Total Net Tax Capacity <sup>(2)</sup>
Villages Apartments LLC	\$ 326,576	1	0.91%			
Lighthouse Lofts, LLC	295,020	2	0.83%			
WM Forest Lake Minnesota, LLC	289,964	3	0.81%			
Xcel Energy	233,540	4	0.65%	\$ 202,477	2	1.09%
Inland Forest Lake Marketplace	218,360	5	0.61%	198,192	3	1.07%
Menard, Inc. & Corporate Accounting	204,186	6	0.57%	189,146	4	1.02%
Dayton Hudson Corp T-1244	201,668	7	0.56%	169,658	5	0.92%
MN-Forest Westlake LLC	179,398	8	0.50%			
Vorandesoto, LLC	156,460	9	0.44%			
TMI LLC	154,734	10	0.43%			
MRLR Real Estate Partners				247,140	1	1.34%
IRET Properties				149,590	6	0.81%
Forest Lake Facilities, LLC				117,182	7	0.63%
Wilcox Properties Forest lake LLC				115,620	8	0.63%
Michael Roberts and Steven Sanders				98,538	9	0.53%
Desoto Associates				94,306	10	0.51%
<b>Total</b>	<b>\$ 2,259,906</b>		<b>6.32%</b>	<b>\$ 1,581,849</b>		<b>8.55%</b>

<sup>(1)</sup> Real and Personal Property Total Net Tax Capacity \$35,759,208

<sup>(2)</sup> Real and Personal Property Total Net Tax Capacity \$ 18,493,584

**City of Forest Lake  
Property Tax Levies and Collections  
Last Ten Fiscal Years  
Unaudited**

**Table 10**

Fiscal Year Ended December 31,	Total Tax Levy for Fiscal Year <sup>(1)</sup>	Collected within the Fiscal Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount	Percent of Levy		Amount	Percent of Levy
2014	\$ 8,034,682	\$ 7,931,601	98.7%	\$ 99,972	\$ 8,031,573	100.0%
2015	8,350,000	8,255,116	98.9%	88,568	8,343,684	99.9%
2016	8,961,015	8,853,903	98.8%	89,266	8,943,170	99.8%
2017	9,476,225	9,362,131	98.8%	38,273	9,400,404	99.2%
2018	10,002,450	9,891,074	98.9%	61,551	9,952,625	99.5%
2019	10,255,333	10,152,485	99.0%	56,092	10,208,577	99.5%
2020	10,851,961	10,773,416	99.3%	54,016	10,827,432	99.8%
2021	11,447,799	11,353,289	99.2%	66,223	11,419,512	99.8%
2022	12,278,700	12,217,145	99.5%	43,261	12,260,406	99.9%
2023	13,126,354	12,995,782	99.0%		12,995,782	99.0%

<sup>(1)</sup> Levy amounts are shown after the reduction of homestead/agricultural credits and other miscellaneous credits.

**City of Forest Lake**  
**Ratios of Outstanding Debt by Type**  
**Last Ten Fiscal Years**  
**Unaudited**

Fiscal Year	Governmental Activities					
	G.O. Bonds	Special Assessment Bonds	Tax Abatement Bonds	Tax Increment Bonds	Lease Revenue Bonds	Capital Leases
2014	\$ 905,000	\$ 530,000	\$ 9,152,629	\$ 925,000	\$ -	\$ 39,739
2015	680,000	395,000	9,152,629	465,000	22,105,000	20,275
2016	455,000	265,000	8,864,748	-	21,585,000	811
2017	230,000	135,000	8,505,510	-	20,715,000	-
2018	-	-	8,131,951	-	19,785,000	58,053
2019	22,191,056	-	7,748,391	-	-	-
2020	20,983,883	-	7,354,832	-	-	-
2021	19,891,710		6,951,273			
2022	18,724,538		6,532,713			
2023	17,507,364		6,104,154			

<sup>(1)</sup> Personal income (per capita) and population from Table 16.

*Source: City of Forest Lake, audited financial statements. Metropolitan Council, population estimates. Bureau of Economic Analysis, local area personal income reports. City of Forest Lake, personal income estimate for fiscal year 2022.*

Table 11

Business-Type Activities		Total Primary Government	Percentage of Personal Income <sup>(1)</sup>	Per Capita <sup>(1)</sup>
Utility Revenue Bonds	Special Assessment Bonds			
\$ 6,047,336	\$ -	\$ 17,599,704	0.32%	\$ 903
5,333,603	-	38,151,507	0.15%	1,883
8,959,448	-	40,130,007	0.15%	1,973
8,177,036	-	37,762,546	0.17%	1,823
7,134,664	-	35,109,668	0.19%	1,683
19,300,808	-	49,240,255	0.14%	2,368
18,084,983	-	46,423,698	0.16%	2,232
16,789,157		43,632,140	0.17%	2,117
15,443,333		40,700,584	0.12%	1,946
14,107,508		37,719,026	0.14%	1,808

**City of Forest Lake**  
**Ratios of General Bonded Debt Outstanding**  
**Last Ten Fiscal Years**  
**Unaudited**

Table 12

Fiscal Year	General Obligation Bonds	Accumulated Resources Restricted for Paying Principal	Total	Percentage of Total Estimated Taxable Market Value of Property	Per Capita
2014	\$ 905,000	\$ -	\$ 905,000	0.06%	\$ 46
2015	680,000	(393,455)	286,545	0.02%	14
2016	455,000	(479,068)	(24,068)	0.00%	(1)
2017	230,000	(457,575)	(227,575)	-0.01%	(11)
2018	-	-	-	0.00%	-
2019	22,191,056	(654,369)	21,536,687	0.94%	1,036
2020	20,983,883	(1,739,292)	19,244,591	0.83%	925
2021	19,891,710	(1,822,451)	18,069,259	0.75%	877
2022	18,724,538	(1,840,569)	16,883,969	0.66%	807
2023	17,507,364	(1,990,295)	15,517,069	0.49%	744

Source: *City of Forest Lake, audited financial statements. Metropolitan Council, population estimates. Washington County Property Tax Department, Market Value and Net Tax Capacity Values of Taxable Property Report - tax capacity values.*

**City of Forest Lake  
Computation of Direct and Overlapping Debt  
Unaudited**

Table 13

Governmental Unit	As of 12/31/23 Debt Outstanding <sup>(1)</sup>	City's Share	
		Percent <sup>(2)</sup>	Amount
<b>Direct</b>			
City of Forest Lake	\$ 23,611,518	100.00%	\$ 23,611,518
<b>Overlapping</b>			
School District No. 831	150,985,000	72.264%	109,108,102
Washington County	98,060,000	7.954%	7,799,987
Metropolitan Council	238,225,000	0.621%	1,478,901
<b>Total Overlapping Debt</b>	<b>487,270,000</b>		<b>118,386,990</b>
<b>Total Direct and Overlapping Debt</b>	<b>\$ 510,881,518</b>		<b>\$ 141,998,508</b>

<sup>(1)</sup> Gross debt totals include bonds which are financed by ad valorem tax levy, G.O. tax increment, tax abatement and special assessments for governmental purposes.

<sup>(2)</sup> The percentage of overlapping debt applicable is estimated using the total adjusted net tax capacity of property values. Applicable percentages were estimated by determining the portion of the county's taxable total adjusted net tax capacity that is within the government's boundaries and dividing it by the county's total adjusted net tax capacity property value.

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City. This process recognizes that, when considering the government's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt of each overlapping government.

**City of Forest Lake  
Legal Debt Margin Information  
Last Ten Fiscal Years  
Unaudited**

	Fiscal Year			
	2014	2015	2016	2017
Debt Limit	\$ 51,597,756	\$ 55,071,417	\$ 56,567,751	\$ 58,744,557
Total Net Debt Applicable to Limit	905,000	680,000	455,000	230,000
Legal Debt Margin	<u>\$ 50,692,756</u>	<u>\$ 54,391,417</u>	<u>\$ 56,112,751</u>	<u>\$ 58,514,557</u>
Total Net Debt Applicable to the Limit as a Percentage of Debt Limit	1.75%	1.23%	0.80%	0.39%

Note: Under Minnesota state law, the City's G.O. debt should not exceed 3% of the total estimated market value of the city. By law, the G.O. debt subject to the limitation may be offset by amounts set aside for repaying G.O. bonds.

Table 14

Fiscal Year					
2018	2019	2020	2021	2022	2023
\$ 63,805,653	\$ 68,898,996	\$ 72,890,199	\$ 75,334,230	\$ 79,240,695	\$ 98,151,666
-	19,225,000	20,983,883	15,623,708	14,660,819	15,707,883
<u>\$ 63,805,653</u>	<u>\$ 49,673,996</u>	<u>\$ 51,906,316</u>	<u>\$ 59,710,522</u>	<u>\$ 64,579,876</u>	<u>\$ 82,443,783</u>
0.00%	27.90%	28.79%	20.74%	18.50%	16.00%

## Legal debt margin calculation for fiscal year 2023

Estimated Market Value	\$ 3,271,722,200
Debt limit (3% of taxable market value)	98,151,666
Debt applicable to Llimit	
G.O. Bonds	17,507,364
Less amount set aside for payment of G.O. Debt	(1,799,481)
Total net debt applicable to limit	<u>15,707,883</u>
Legal Debt Margin	<u>\$ 82,443,783</u>

**City of Forest Lake  
Pledged Revenue Coverage  
Last Ten Fiscal Years  
Unaudited**

Fiscal Year	Water and Sewer Revenue Bonds						Coverage (percentage)
	Utility Charges and Other	Less Operating Expenses	Net Available Revenue	Debt Service			
				Principal	Interest		
2014	\$ 3,839,828	\$ 2,817,750	\$ 1,022,078	\$ 3,705,000	\$ 140,731	0.27	
2015	3,824,942	2,696,706	1,128,236	700,000	122,314	1.37	
2016	4,065,508	2,684,972	1,380,536	730,000	109,178	1.65	
2017	4,444,905	3,014,548	1,430,357	765,000	152,866	1.56	
2018	4,627,877	3,068,160	1,559,717	1,025,000	171,215	1.30	
2019	5,100,948	3,386,538	1,714,410	1,060,000	148,400	1.42	
2020	5,910,356	3,544,756	2,365,600	1,085,000	440,414	1.55	
2021	5,936,969	3,579,934	2,357,035	1,165,000	585,753	1.35	
2022	5,581,607	3,770,657	1,810,950	1,215,000	546,971	1.03	
2023	7,505,977	3,902,222	3,603,755	1,205,000	504,604	2.11	

Note: Details regarding the government's outstanding debt can be found in the Notes to the Financial Statements. Utility charges and other includes investment earnings. Operating expenses do not include interest expense or depreciation. Special assessment collections and tax increment collections include investment earnings.

Note: Principal payments for 2014 include payment of an advance refunding in the amount of \$3,305,000 and another in the amount of \$635,000.

Table 15

Special Assessment Bonds				
Special Assessment Collections	Debt Service		Coverage (percentage)	
	Principal	Interest		
\$ 229,057	\$ 635,000	\$ 16,133	0.35	
183,723	135,000	4,399	1.32	
226,762	130,000	3,440	1.70	
173,250	130,000	2,770	1.30	
177,501	135,000	810	1.31	
49,641	-	-	N/A	
47,699	-	-	N/A	
34,036	-	-	N/A	
70,290	-	-	N/A	
20,505	-	-	N/A	

Tax Increment Bonds				
Fiscal Year	Tax Increment Collections	Debt Service		Coverage (percentage)
		Principal	Interest	
2014	\$ 710,455	\$ 450,000	\$ 23,000	1.50
2015	742,202	460,000	13,900	1.57
2016	55,902	465,000	4,650	0.12
2017	161,620	-	-	N/A
2018	180,024	-	-	N/A
2019	218,561	-	-	N/A
2020	444,630	-	-	N/A
2021	464,890	-	-	N/A
2022	488,234	-	-	N/A
2023	415,354	-	-	N/A

**City of Forest Lake  
Demographic and Economic Statistics  
Last Ten Fiscal Years  
Unaudited**

**Table 16**

Fiscal Year	Population <sup>(1)</sup>	Total Personal Income <sup>(2)</sup>	Per Capita Personal Income <sup>(3)</sup>	Median Age <sup>(4)</sup>	Population Over Age 25 with Post Secondary Education <sup>(4)</sup>	District No. 831 School Enrollment <sup>(5)</sup>	Unemployment Rate <sup>(6)</sup>
2014	19,484	\$ 1,091,513,164	\$ 56,021	42	4,205	6,716	3.6%
2015	20,261	1,178,440,543	58,163	42	4,205	6,595	3.2%
2016	20,344	1,215,533,656	59,749	42	4,205	6,378	3.3%
2017	20,497	1,333,309,353	65,049	42	4,205	6,261	3.1%
2018	20,598	1,383,588,258	67,171	42	4,205	6,124	2.6%
2019	20,798	1,425,182,950	68,525	42	4,205	6,059	2.9%
2020	20,798	1,500,721,286	72,157	42	4,205	5,905	4.3%
2021	20,611	1,489,618,803	72,273	39.5	9,399	5,958	2.2%
2022	20,911	1,049,878,577	50,207	39.5	9,849	5,958	2.8%
2023	20,862	1,135,268,316	54,418	39.8	9,993	5,763	2.7%

**Sources:**

- <sup>(1)</sup> Metropolitan Council, except year 2018 estimated by City of Forest Lake.
- <sup>(2)</sup> Calculated using population and per capita personal income.
- <sup>(3)</sup> Bureau of Economic Analysis for Washington County, except year 2020 estimated by City of Forest Lake.
- <sup>(4)</sup> U.S. Census 2020. Includes population with degrees awarded only.
- <sup>(5)</sup> Minnesota Department of Education, Data Center.
- <sup>(6)</sup> Minnesota Department of Employment and Economic Development, Washington County unemployment statistics.

**City of Forest Lake  
Principal Employers  
Current Year and Nine Years Ago  
Unaudited**

**Table 17**

Employer	2023			2014		
	Employees	Rank	Percentage of Total County Employment	Employees	Rank	Percentage of Total County Employment
I.S.D. No. 831 (Forest Lake)	1,300	1	0.90%	1,700	1	1.30%
Walmart Supercenter	500	2	0.35%	368	2	0.28%
TeamVantage & Custom Mold	300	3	0.21%	205	4	0.16%
Menard's, Inc.	190	4	0.13%	190	5	0.14%
Target Store	160	5	0.11%	160	6	0.12%
Cub Foods	150	6	0.10%	150	7	0.11%
Morrie's Foresty Lake Chevrolet	150	7	0.10%			
Gaughan Properties	125	8	0.09%	125	8	0.10%
Home Depot	115	9	0.08%	115	9	0.09%
Birchwood Health Center	110	10	0.08%	220	3	0.17%
Lake International language Academy			-	105	10	0.08%
<b>Total</b>	<b>3,100</b>		<b>2.14%</b>	<b>3,338</b>		<b>2.54%</b>

Note: Data for total City employment is not available. Therefore, the percentage of total employment was calculated using total Washington County employment data. Total county employment for 2023 was 144,669. Total county employment for 2014 was 131,226.

**Sources:**

*City of Forest Lake, Continuing Disclosure Document.*  
*Minnesota Department of Employment and Economic Development, Community Profile for Forest Lake.*  
*Minnesota Department of Employment and Economic Development, Washington County Unemployment Statistics.*

**City of Forest Lake**  
**Full-Time City Government Employers by Function**  
**Last Ten Fiscal Years**  
**Unaudited**

Function	2014	2015	2016	2017	2018	2019
<b>General Government</b>						
Administration	3	3	3	3	3	3
Finance	3	2	2	2	2	3
Community Development	1	1	1	1	1	1
Facilities Maintenance	2	2	2	2	2	2
Senior Center	1	1	1	1	1	1
<b>Public Safety</b>						
Police:						
Police Chief	1	1	1	1	1	1
Police Captain	1	1	1	1	1	1
Sworn Officers	26	26	25	25	25	25
Civilians	3	3	2	2	2	3
Fire:						
Fire Chief	1	1	1	1	1	1
Fire Inspection	0	0	0	0	0	0
Building Inspection	3	3	3	3	4	2
<b>Public Works</b>						
Highways and Streets	6	5	5	5	5	6
Maintenance	1	1	1	1	1	1
Surface Water Management	1	1	1	1	1	1
Culture and Recreation						
Parks Programs	1	1	1	1	1	1
Parks Maintenance	1	1	1	1	1	2
<b>Proprietary</b>						
Water	2	2	2	2	2	2
Sewer	2	2	2	2	2	2
Finance	1	1	1	1	1	1
Total	<u>60</u>	<u>58</u>	<u>56</u>	<u>56</u>	<u>57</u>	<u>59</u>

Includes employees working a minimum of 20 hours per week. Does not include temporary and seasonal workers or volunteer firefighters.

Table 18

2020	2021	2022	2023
3	3	3	3
3	3	4	4
1	1	2	3
2	2	2	2
1	1	1	1
1	1	1	1
1	1	1	1
25	25	25	25
3	3	3	3
1	1	1	1
0	0	0	0
3	3	4	4
6	6	7	7
1	1	1	1
1	1	1	1
1	1	1	1
2	3	3	3
2	3	3	3
2	2	2	2
1	1	1	1
<b>60</b>	<b>62</b>	<b>66</b>	<b>67</b>

**City of Forest Lake  
Operating Indicators by Function  
Last Ten Fiscal Years  
Unaudited**

Function	Fiscal Year			
	2014	2015	2016	2017
<b>Public Safety</b>				
Police				
Number of Calls Answered	14,697	14,222	13,857	15,902
Number of Citations	1,841	1,725	1,359	1,133
Number of Sworn Officers	26	26	25	25
Fire				
Number of Calls Answered	359	356	430	472
Number of Volunteer Firefighters	34	31	29	31
Number of fire inspections <sup>(1)</sup>	80	24	-	-
Building Inspection				
Number of New Residential Permits	80	72	45	57
Number of New Commercial Permits	13	8	12	7
Number of Other Permits	404	1,457	1,182	2,709
Number of Inspections	3,184	2,975	2,635	3,165
Total Permit Valuation	\$ 52,859,459	\$ 34,573,624	\$ 68,065,656	\$ 101,999,277
<b>Public Works</b>				
Streets and Highways				
Miles of Streets Resurfaced	12	5	10	6
Water System				
Number of Service Connections	4,000	4,012	4,025	4,104
Number of Water Main Breaks	28	18	3	3
Average Daily Consumption	1,067,159	1,160,000	1,205,083	1,250,608
Sewage System				
Number of Service Connections	5,854	5,789	5,833	5,888
Number of Sewer Backups	5	4	1	1
Culture and Recreation				
Parks				
Number of Seasonal Workers	21	12	12	13

Note: Indicators are not available for the general government function.

<sup>(1)</sup> The fire inspection program was first implemented in mid - 2006, suspended in mid - 2008, resumed in 2012, suspended in 2015.

Table 19

Fiscal Year						
2018	2019	2020	2021	2022	2023	
18,065	19,061	16,768	16,638	14,909	16,297	
1,276	1,138	667	637	654	917	
25	25	25	25	25		
487	536	495	482	495	508	
29	31	31	27	28	32	
-	-	-	-	-		
59	52	43	34	32	22	
13	6	-	12	5	2	
1,730	1,389	1,666	1,516	1,125	1,224	
3,267	3,672	4,049	3,178	2,580	2,603	
\$ 79,479,396	\$ 75,337,753	\$ 50,561,535	\$ 71,486,414	\$ 54,561,535	\$ 61,743,660	
1	3.5	4.7	5.4	2	2.6	
4,145	4,213	4,243	4,260	4,296	4,325	
6	7	15	8	4	3	
1,247,216	1,176,000	1,233,000	1,215,814	1,133,680	1,309,704	
5,918	5,969	6,014	6,058	6,092	6,166	
2	1	2	2	3	2	
13	14	16	14	15	15	

**City of Forest Lake  
Capital Asset Statistics by Function  
Last Ten Fiscal Years  
Unaudited**

Function	Fiscal Year			
	2014	2015	2016	2017
<b>Public Safety</b>				
Police				
Number of Stations	1	1	1	1
Number of Patrol Units	14	14	14	15
Fire				
Number of Stations	2	2	2	2
Number of Response Units	11	11	11	11
<b>Public Works</b>				
Streets and Highways				
Municipal Streets and Roads	130	127	136	137
Number of Street Lights	N/A	N/A	N/A	N/A
Water System				
Miles of Water Mains	69	71	73	73
Number of Fire Hydrants	705	714	708	708
Sewage System				
Miles of Sanitary Sewers	91	104	106	106
Culture and Recreation				
Parks				
Number of Parks	20	20	20	20
Park Acreage	282	282	282	282
Tennis Courts	1	1	1	2
Pickleball Courts	-	-	-	-
Basketball Courts	3	3	3	3
Softball Fields	10	10	10	10
Soccer Fields	3	3	3	3
Baseball Fields	1	1	1	1
Ice Rinks	2	3	3	3

Table 20

Fiscal Year					
2018	2019	2020	2021	2022	2023
1	1	1	1	1	1
15	15	16	17	18	18
2	2	2	2	2	2
11	11	11	11	11	12
138	139	139	139	139	140
N/A	N/A	N/A	132	132	132
74	75	75	75	75	76
791	796	798	800	800	805
106	107	107	107	107	108
20	20	20	20	20	20
282	282	282	282	282	282
2	2	2	2	2	2
-	-	-	-	7	7
3	3	3	3	3	3
10	10	10	10	8	8
3	3	3	3	3	3
1	1	1	1	5	5
3	3	3	3	3	3